

AMERICAN MEDICAL ASSOCIATION HOUSE OF DELEGATES (I-25)

Report of the Private Practice Physicians Section Reference Committee

Connie DiMari, MD, Chair

1 Your Reference Committee recommends the following consent calendar for acceptance:

2 3 **RECOMMENDED FOR ADOPTION**

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5 1. Resolution 2 - Rethink the Medicare Annual Wellness Visit
6 2. Resolution 9 - Opposing Unilateral Downcoding of Physician Services by
7 Insurance Companies
8 3. Resolution 10 - Restoring Balance Billing and Allowing Copay Forgiveness to
9 Preserve Independent Practice and Improve Access to Care
10 4. Resolution 11 - Support for Paid Prenatal Leave

11 12 **RECOMMENDED FOR ADOPTION AS AMENDED**

- 13
14 5. Resolution 1 - A Task Force to Tackle Administrative Waste—Let Us Be Part of
15 the Solution to Putting Our Health System on a Sustainable Path
16 6. Resolution 3 - Halt the Rollout of New Payment Models by the Center for
17 Medicare & Medicaid Innovation (CMMI)—A New Administration Offers an
18 Opportunity
19 7. Resolution 4 - The Crisis in the Availability of Primary Care: Halt the Required
20 Participation of Small Practices in Value-Based Payment (VBP) Models
21 8. Resolution 6 - Recoupment by CMS Recovery and Audit Contractors (RAC)—
22 Due Process
23 9. Resolution 8 - Establishing an AMA “First Responder Team” for Real-Time
24 Physician Advocacy Against Predatory Insurance Company Actions

25 26 **RECOMMENDED FOR NOT ADOPTION**

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28 10. Resolution 5 – Improving Health Care Access for Medicare Patients
29 11. Resolution 7 - Due Process for Recoupment by CMS Recovery and Audit
30 Contractors (RAC)—SEC v. Jarkesy

RECOMMENDED FOR ADOPTION

(1) RESOLUTION 2 – RETHINK THE MEDICARE ANNUAL WELLNESS MEETING

RECOMMENDATION A:

Resolution 2 be adopted.

RECOMMENDATION B:

Resolution 2 be immediately forwarded for consideration at the 2025 Interim Meeting of the AMA House of Delegates.

RESOLVED, that our American Medical Association advocate for a thoughtful reevaluation of the Medicare annual wellness visit and consider replacing it with an annual comprehensive examination that would integrate preventive care services, a thorough physical exam, and the management of acute or chronic health conditions (Directive to Take Action).

Your Reference Committee considered Resolution 2 and generally agreed with the sentiment of the resolution. The Committee did consider if the resolution would be better held back and advanced at the 2026 Annual Meeting instead, however committee members ultimately concluded that the resolution is timely given the state of funding and potential service cuts Medicare is facing as of the time of the Interim Meeting. The Committee thus recommends that Resolution 2 be adopted and immediately advanced to the House of Delegates for consideration at the 2025 Interim Meeting.

(2) RESOLUTION 9 – OPPOSING UNILATERAL DOWNCODING OF PHYSICIAN SERVICES BY INSURANCE COMPANIES

RECOMMENDATION A:

Resolution 9 be adopted.

RECOMMENDATION B:

Resolution 9 be immediately forwarded for consideration at the 2025 Interim Meeting of the AMA House of Delegates.

RESOLVED, that our American Medical Association vigorously oppose unilateral downcoding of evaluation and management (E/M) services by insurance companies, including but not limited to Cigna's "Evaluation and Management Coding Accuracy (R49)"

1 program and Aetna's "Claim and Code Review Program (CCRP)" (Directive to Take
2 Action).

3
4 RESOLVED, that our AMA advocate the insurers adhere to AMA CPT® and E/M guidelines
5 as the nationally recognized standard for coding and reimbursement, without unilateral
6 reinterpretation (Directive to Take Action); and be it further

7
8 RESOLVED, that our AMA work with state medical associations, specialty societies, and
9 regulatory authorities to challenge these payer policies through regulatory, legislative, and
10 when appropriate, legal channels (Directive to Take Action); and be it further

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12 RESOLVED, that our AMA report back on payer downcoding practices, their effects on
13 physicians and patients, and strategies for collective advocacy at the 2026 Annual Meeting
14 (Directive to Take Action).

15
16 Your Reference Committee found itself strongly supportive of the provisions in
17 Resolution 9 and agreed that it would benefit from immediate action. The Committee
18 could see no reason not to advance the resolution as written. Thus your Reference
19 Committee recommends Resolution 9 be adopted and immediately forwarded to the
20 House of Delegates for consideration at the 2025 Interim Meeting.

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24 (3) RESOLUTION 10 – RESTORING BALANCE BILLING
25 AND ALLOWING COPAY FORGIVENESS TO
26 PRESERVE INDEPENDENT PRACTICE AND IMPROVE
27 ACCESS TO CARE

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29 **RECOMMENDATION A:**

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31 **Resolution 10 be adopted.**

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33 **RECOMMENDATION B:**

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35 **Resolution 10 be immediately forwarded for**
36 **consideration at the 2025 Interim Meeting of the AMA**
37 **House of Delegates.**

38
39 RESOLVED, that our American Medical Association assign high priority to advocacy to
40 support legislation or regulatory reform to restore private physicians' ability to balance bill
41 patients for non-emergency, outpatient medical services, regardless of insurance network
42 participation status (Directive to Take Action); (Directive to Take Action); and be it further

43
44 RESOLVED, that our AMA oppose artificial caps on private physician balance billing
45 amounts, especially of less than 100 percent above the insurer's allowed amount, to reflect
46 and offset decades of reimbursement erosion (New HOD Policy); and be it further

47
48 RESOLVED, that our AMA support the continuation of protections from balance billing for
49 emergency care, Medicaid beneficiaries, and other vulnerable populations as currently
50 required under state and federal law (New HOD Policy); and be it further

1
2 RESOLVED, that our AMA advocate at the federal level for reform of anti-kickback and
3 payer contracting rules that prohibit physicians from waiving co-pays and deductibles for
4 patients experiencing financial hardship (Directive to Take Action).

5
6 Your Reference Committee considered that the AMA already has a robust body of
7 policies related to balance billing, however agreed that Resolution 10 speaks to the need
8 to ensure that physicians are fairly compensated for their work. The Committee also
9 considered that the public debate around balance billing as a protection for patients
10 against unexpected medical costs is a significant reason why restrictions on balance
11 billing have been enacted, even when those restrictions fail to adequately take into
12 consideration the financial impacts on physician practices. It occurred to the Committee
13 that the fact that such a debate exists illustrates the appropriateness of considering
14 Resolution 10 at the House of Delegates, even despite active AMA policy. Your
15 Reference Committee thus recommends Resolution 10 be adopted and immediately
16 forwarded to the House of Delegates for consideration at the 2025 Interim Meeting.

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20 (4) RESOLUTION 11 – SUPPORT FOR PAID PRENATAL
21 LEAVE

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23 **RECOMMENDATION A:**

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25 **Resolution 11 be adopted.**

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27 **RECOMMENDATION B:**

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29 **Resolution 11 be immediately forwarded for**
30 **consideration at the 2025 Interim Meeting of the AMA**
31 **House of Delegates.**

32
33 RESOLVED, that our American Medical Association supports policies that provide
34 employees, particularly larger organizations and those with the capacity and resources,
35 with paid leave for prenatal care or any medical care related to pregnancy in addition to
36 other existing forms of leave (New HOD Policy); and be it further

37
38 RESOLVED, that our AMA support the creation of state-sponsored programs that cover
39 family and medical leave (New HOD Policy).

40
41 Your Reference Committee considered Resolution 11 after it was brought to the PPPS
42 on behalf of the Women Physicians Section (WPS) and in the interest of offering a jointly
43 sponsored resolution. The Committee found itself in strong support of the resolve
44 clauses and appreciated that they were drafted collectively between the two sections.
45 The Committee agreed that advancing the resolution as a joint resolution from two
46 sections would improve its likelihood of being adopted by the House of Delegates.
47 Having heard no opposition, your Reference Committee thus recommends that
48 Resolution 11 be adopted and jointly forwarded with the WPS to the House of Delegates
49 for consideration at the 2025 Interim Meeting.

RECOMMENDED FOR ADOPTION AS AMENDED

- (5) RESOLUTION 1 – A TASK FORCE TO TACKLE
ADMINISTRATIVE WASTE—LET US BE PART OF THE
SOLUTION TO PUTTING OUR HEALTH SYSTEM ON A
SUSTAINABLE PATH

RECOMMENDATION A:

**The resolve be amended by addition and deletion to
read as follows:**

RESOLVED, that our American Medical Association
~~establish a task force to~~ work with all relevant government
agencies to identify sources of administrative waste to
advocate for elimination of ~~and that such a task force shall~~
~~specifically focus on~~ high cost bureaucratic excesses and
revision or replacement of the failed value-based
counterproductive payment strategies of the past ~~dozen~~
years-two decades (Directive to Take Action).

RECOMMENDATION B:

Resolution 1 be adopted as amended.

RECOMMENDATION C:

**Resolution 1 be immediately forwarded for
consideration at the 2025 Interim Meeting of the AMA
House of Delegates.**

RESOLVED, that our American Medical Association establish a task force to work with
all relevant government agencies to identify sources of administrative waste and that
such a task force shall specifically focus on high-cost bureaucratic excesses and the
failed value-based payment strategies of the past dozen years (Directive to Take
Action).

Your Reference Committee found itself in support of Resolution 1, agreeing with the
importance of tackling issue of waste and developing mechanisms to support common
sense reductions based on administrative actions and payor determinations. The
Committee was concerned, however, that creation of a task force would be prohibitively
expensive and could limit the resolution's effectiveness. Additionally, creating a task
force is unlikely to be understood by the HOD Resolution Committee as appropriately
oriented toward advocacy, which is the primary purpose of the Interim Meeting. The
Committee's amendments are structured to recast the resolution in an advocacy
framework and thusly remove the potential financial sticking point without diminishing the
goal of the resolution. The Committee thus recommends Resolution 2 be adopted as

1 amended and forwarded to the House of Delegates for immediate consideration at the
2 2025 Interim Meeting.

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6 (6) RESOLUTION 3 – HALT THE ROLLOUT OF NEW
7 PAYMENT MODELS BY THE CENTER FOR MEDICARE
8 & MEDICAID INNOVATION (CMMI)—A NEW
9 ADMINISTRATION OFFERS AN OPPORTUNITY

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11 **RECOMMENDATION A:**

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13 **The resolve be amended by addition and deletion to**
14 **read as follows:**

15
16 RESOLVED, that our American Medical Association ~~will~~
17 advocate and urge Congress to halt the Center for
18 Medicare & Medicaid Innovation's (CMMI) creation and
19 rollout of new value-based payment models, quickly
20 discontinue programs that have had negative effects on
21 care, while supporting CMMI's evaluation of the models
22 currently being tested (Directive to Take Action).

23
24 **RECOMMENDATION B:**

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26 **Resolution 3 be adopted as amended.**

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28 **RECOMMENDATION C:**

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30 **Resolution 3 be immediately forwarded for**
31 **consideration at the 2025 Interim Meeting of the AMA**
32 **House of Delegates.**

33
34
35 RESOLVED, that our American Medical Association will urge Congress to halt the
36 Center for Medicare & Medicaid Innovation's (CMMI) creation and rollout of new value-
37 based payment models, quickly discontinue programs that have had negative effects on
38 care, while supporting CMMI's evaluation of the models currently being tested (Directive
39 to Take Action).

40
41 Your Reference Committee found Resolution 3 to be timely and appropriate. The
42 Committee generally was fully in support of it as written, however felt that the wording
43 could be made slightly more advocacy-focused to improve its chances of being heard at
44 the Interim Meeting. The Committee also was aware that other sections, particularly the
45 Integrated Physician Practice Section (IPPS), is likely also working on a similar
46 resolution and would recommend that the Private Practice Physician Section Delegate
47 and Alternate Delegate reach out to the IPPS to explore any advantageous collaboration
48 opportunities. Your Reference Committee thus recommends that Resolution 3 be
49 adopted as amended and immediately forwarded to the House of Delegates for
50 consideration at the 2025 Interim Meeting.

- (7) RESOLUTION 4 – THE CRISIS IN THE AVAILABILITY OF
PRIMARY CARE: HALT THE REQUIRED
PARTICIPATION OF SMALL PRACTICES IN VALUE-
BASED PAYMENT (VBP) MODELS

RECOMMENDATION A:

**The resolve be amended by addition and deletion to
read as follows:**

RESOLVED, that our American Medical Association ~~will~~
~~take a stand against the detrimental effects of value-based~~
~~programs (VBPs) on small practices, primary care in~~
~~particular, and~~ advocate for the immediate discontinuation
of required participation in value-based program (VBP)
arrangements for practices with ten or fewer physicians,
regardless of practice revenue (Directive to Take Action).

RECOMMENDATION B:

Resolution 4 be adopted as amended.

RECOMMENDATION C:

**Resolution 4 be held back for consideration at the 2026
Annual Meeting of the AMA House of Delegates.**

RESOLVED, that our American Medical Association will take a stand against the
detrimental effects of value-based programs (VBPs) on small practices, primary care in
particular, and advocate for the immediate discontinuation of required participation in
VBP arrangements for practices with ten or fewer physicians, regardless of practice
revenue (Directive to Take Action).

Your Reference Committee found itself strongly in agreement with Resolution 4's
position on value-based programs, finding the resolution timely and appropriate for the
current moment, however the committee was concerned that the resolution as written is
more a statement of ideology instead of a concrete directive for advocacy. The
Committee felt that retaining Resolution 4's perspective was important, however it would
be unlikely to be heard under the Interim Meeting's focus on advocacy. Your Reference
Committee thus recommends that Resolution 4 be adopted as amended but held back
for consideration at the 2026 Annual Meeting instead to improve its likelihood at final
adoption.

(8) RESOLUTION 6 – RECOUPMENT BY CMS RECOVERY
AND AUDIT CONTRACTORS (RAC)—DUE PROCESS

RECOMMENDATION A:

The first resolve be deleted.

~~RESOLVED, that our American Medical Association
conducts a study that may include a survey and other
means to determine:~~

- ~~1. How prevalent are recoupment demands by self-
interested Medicare recovery and audit contractors
(RAC) where there is no fraud and abuse but only
inconsequential “documentation technicalities” or other
clerical issues?~~
- ~~2. What is the rate of reversals and appeals of
recoupment requests by RAC contractors?~~
- ~~3. What are the costs to providers to navigate the highly
complex Medicare recoupment appeal process?~~
- ~~4. When and for what reasons providers choose not to
appeal or are unable to appeal, with a particular focus
on economic costs, complexity, the byzantine process
of dealing with another third party, the tight deadline on
appeals, and the net effect on independent physician
practices?~~
- ~~5. For high-cost office-administered medications where
the provider margin is less than the Medicare RAC fee
and a loss to the provider is irrecoverable, how does
this affect patient access to in-office administered
medications under Medicare Part B, and whether the
costs will be shifted to Medicare Part D where patients’
out-of-pocket financial obligations are significantly
greater?~~

~~(Directive to Take Action); and be it further~~

RECOMMENDATION B:

**The second resolve be amended by addition and
deletion to read as follows:**

RESOLVED, that our American Medical Association AMA
advocates for legislation and regulation that Medicare
contractors must be compelled to appear and be ~~cross-~~
~~examined~~ during administrative-law judge hearings legal
proceedings if requested by the provider and to reverse
~~one-sided regulation via advocacy or legal action~~ (Directive
to Take Action).

RECOMMENDATION C:

**The third resolve be amended by addition and deletion
to read as follows:**

RESOLVED, that our AMA advocates for legislation and regulation that Medicare contractors (recovery and audit contractors and others) must pay “loser” costs to physicians if the recoupment determination is reversed the physician for expenses incurred during the a successful appeal process equal to the amount that the Centers for Medicare & Medicaid Services pays to contractors to recoup successfully, 15 percent of the total amount alleged to be an improper or fraudulent payment (Directive to Take Action); and be it further

RECOMMENDATION D:

Resolution 6 be amended by the addition of a new resolve to read as follows:

RESOLVED, that our AMA advocate that successful appeals be further compensated equal to the amount that the Centers for Medicare & Medicaid Services pays to contractors to recoup successfully (Directive to Take Action).

RECOMMENDATION E:

The fourth resolve be deleted.

~~RESOLVED, that our AMA report at the 2026 Annual Meeting and annually after that until the goal of this resolution is fully achieved on the progress of implementation of this resolution (Directive to Take Action).~~

RECOMMENDATION F:

Resolution 6 be adopted as amended.

RECOMMENDATION G:

Resolution 6 be immediately forwarded for consideration at the 2025 Interim Meeting of the AMA House of Delegates.

RESOLVED, that our American Medical Association conducts a study that may include a survey and other means to determine:

1 1. How prevalent are recoupment demands by self-interested Medicare recovery and
2 audit contractors (RAC) where there is no fraud and abuse but only inconsequential
3 “documentation technicalities” or other clerical issues?
4 2. What is the rate of reversals and appeals of recoupment requests by RAC
5 contractors?
6 3. What are the costs to providers to navigate the highly complex Medicare recoupment
7 appeal process?
8 4. When and for what reasons providers choose not to appeal or are unable to appeal,
9 with a particular focus on economic costs, complexity, the byzantine process of dealing
10 with another third party, the tight deadline on appeals, and the net effect on independent
11 physician practices?
12 5. For high-cost office-administered medications where the provider margin is less than
13 the Medicare RAC fee and a loss to the provider is irrecoverable, how does this affect
14 patient access to in-office administered medications under Medicare Part B, and whether
15 the costs will be shifted to Medicare Part D where patients’ out-of-pocket financial
16 obligations are significantly greater?
17 (Directive to Take Action); and be it further
18

19 RESOLVED, that our AMA advocates for legislation and regulation that Medicare
20 contractors must be compelled to appear and be cross-examined during administrative
21 law judge hearings if requested by the provider and to reverse one-sided regulation via
22 advocacy or legal action (Directive to Take Action); and be it further
23

24 RESOLVED, that our AMA advocates for legislation and regulation that Medicare
25 contractors (recovery and audit contractors and others) must pay “loser” costs to
26 physicians if the recoupment determination is reversed during the appeal process equal
27 to the amount that the Centers for Medicare & Medicaid Services pays to contractors to
28 recoup successfully, 15 percent of the total amount alleged to be an improper or
29 fraudulent payment (Directive to Take Action); and be it further
30

31 RESOLVED, that our AMA report at the 2026 Annual Meeting and annually after that
32 until the goal of this resolution is fully achieved on the progress of implementation of this
33 resolution (Directive to Take Action).
34

35 Your Reference Committee carefully considered Resolution 6 and found itself in
36 agreement with several provisions, however it felt they could be strengthened. The
37 Committee recommends simplifying the second resolve clause to make it apply more
38 generally to any necessary legal proceeding, thus widening its scope. The Committee
39 believes including a requirement to engage in cross-examination is potentially unhelpful
40 and such actions should be determined by legal professionals on a case-by-case basis.
41

42 The Committee recommends breaking up the third resolve clause into two independent
43 clauses based on the assumption that the author is proposing that financial
44 remuneration be given to physicians who have undergone RAC reviews that have
45 determined no fault on the part of the physician and that such remuneration include both
46 lost revenue and additional compensation equal to the compensation offered by the
47 Centers for Medicare & Medicaid Services to the auditors themselves. Because this
48 accounts for two different types of financial compensation, the Committee believes
49 considering them separately allows for one to be adopted should the other be rejected,
50 rather than linking their fates together.

In addition, the Committee believes that the first resolve and the fourth resolve could be eliminated. The first resolve calls for an in-depth study which is sure to be interpreted by the House of Delegates as not sufficiently related to advocacy. Including it would likely result in the HOD Resolution Committee recommending the entire resolution be not considered, thus your Reference Committee recommends eliminating it, though the Committee would likely be open to considering the same resolve at a future Annual Meeting where the advocacy requirement would not be in place. Your Reference Committee recommends eliminating the fourth resolve due to redundancy; the House of Delegate already reports back annually on the status of enacted resolutions so calling for a separate report is unnecessary.

Your Reference Committee thus recommends that Resolution 6 be adopted as amended and immediately forwarded to the House of Delegates for consideration at the 2025 Interim Meeting.

(9) RESOLUTION 8 – ESTABLISHING AN AMA “FIRST RESPONDER TEAM” FOR REAL-TIME PHYSICIAN ADVOCACY AGAINST PREDATORY INSURANCE COMPANY ACTIONS

RECOMMENDATION A:

The first resolve be amended by addition and deletion to read as follows:

RESOLVED, that our American Medical Association establish a “first responder team” for physician advocacy against ~~predatory~~ adverse insurance company actions” to provide urgent liaison services and advocacy representation for individual physicians and their practices when they are confronted with what appears to be predatory harassment, systematic obstruction, or ~~sudden~~ punitive changes (including, but not limited to:

- sudden increased in claim denials,
- arbitrarily onerous documentation requirements, ~~or~~
- mid-treatment coverage interruptions) ~~from major insurance companies~~

(Directive to Take Action); and be it further

RECOMMENDATION B:

The second resolve be amended by addition and deletion to read as follows:

RESOLVED, that ~~our~~ an AMA’s “first responder team” for physician advocacy against adverse ~~predatory~~ insurance

company actions” be a pilot program for the first two years of operation that will develop ongoing protocols to prioritize future cases brought to them, catalog them, and then report back to the House of Delegates annually (Directive to Take Action); and be it further

RECOMMENDATION C:

The third resolve be amended by addition and deletion to read as follows:

RESOLVED, that ~~our~~ an AMA’s “first responder team” for physician advocacy against adverse predatory insurance company actions” will coordinate relevant information and strategy with other existing AMA programs already engaged in implementing existing AMA policy protecting the rights of physicians and their practices from insurance company behaviors (Directive to Take Action).

RECOMMENDATION D:

Resolution 8 be adopted as amended with a change in title:

ESTABLISHING AN AMA “FIRST RESPONDER TEAM” FOR REAL-TIME PHYSICIAN ADVOCACY AGAINST ADVERSE INSURANCE COMPANY ACTIONS

RECOMMENDATION E:

Resolution 8 be immediately forwarded for consideration at the 2025 Interim Meeting of the AMA House of Delegates.

RESOLVED, that our American Medical Association establish a “first responder team” for physician advocacy against predatory insurance company actions to provide urgent liaison services and advocacy representation for individual physicians and their practices when they are confronted with what appears to be predatory harassment, systematic obstruction, or sudden punitive changes (including, but not limited to, sudden increased in claim denials, arbitrarily onerous documentation requirements, or mid-treatment coverage interruptions) from major insurance companies (Directive to Take Action); and be it further

RESOLVED, that our AMA’s “first responder team” for physician advocacy against predatory insurance company actions be a pilot program for the first two years of operation that will develop ongoing protocols to prioritize future cases brought to them, catalog them, and then report back to the House of Delegates annually (Directive to Take Action); and be it further

1 RESOLVED, that our AMA's "first responder team" for physician advocacy against
2 predatory insurance company actions will coordinate relevant information and strategy
3 with other existing AMA programs already engaged in implementing existing AMA policy
4 protecting the rights of physicians and their practices from insurance company behaviors
5 (Directive to Take Action).
6

7 Your Reference Committee was generally intrigued by the notion of a real-time response
8 team as described in Resolution 8 and believed the concept to be worth exploring, even
9 if the committee wondered whether or not it could be read by the House of Delegates as
10 being associated with a higher financial cost than perhaps intended. The Committee
11 opted to recommend a few changes made for clarity of editing and additionally believed
12 removing references to "predatory" actions to be replaced with "adverse" ones would
13 help to improve the resolution's likely success. Your Reference Committee thus
14 recommends that Resolution 8 be adopted as amended and immediately forwarded to
15 the House of Delegates for consideration at the 2025 Interim Meeting.

RECOMMENDED FOR NOT ADOPTION

(10) RESOLUTION 5 – IMPROVING HEALTH CARE ACCESS
FOR MEDICARE PATIENTS

RECOMMENDATION:

Resolution 5 be not adopted.

RESOLVED, advocate to the U.S. Department of Health and Human Services that Medicare policy be amended to allow practices to collect a monthly membership fee without needing to distinguish what service other than simply membership is being provided while also billing Medicare Part B (Directive to Take Action); and be it further

RESOLVED, that our AMA advocate for changes in applicable laws such that physicians will not be subject to penalties under the False Claims Act for billing Medicare Part B while also collecting monthly membership fees and that patients expressing difficulty paying membership fees should be offered/referred to medical financing opportunities (Directive to Take Action).

Your Reference Committee carefully considered Resolution 5 and found itself in conceptual agreement with the resolve clauses. Concerns over how physicians are able to be fully compensated for their work are paramount to the AMA and the Committee believes both resolve clauses are appropriate positions for the organization to adopt. The Committee was unsure of how Resolution 5's resolves could be technically enacted, however, so it sought insight from the AMA's Federal Affairs staff and asked for input. Federal Affairs objected to the first resolve clause, pointing out that the U.S. Department of Health and Human Services does not have the kind of discretion the clause seeks. Current federal law limits the amount that physicians can charge patients above the Medicare allowed limit, regardless of whether the physician participates in Medicare. Federal Affairs likewise found the second resolve clause similarly problematic. The proper remedy for both is federal legislation that could redraft existing law.

While your Reference Committee could have attempted to redraft the resolve clauses to direct action away from federal agencies and toward the U.S. Congress, the committee was concerned that the resolution represented highly technical changes that need to be more specifically spelled out. Because of this, the committee believes Resolution 5 should likely be redrafted, possibly with assistance from the AMA Federal Affairs team, to put it in its proper context. The Committee does this not out of lack of support, but in an effort to make the resolution actionable and effective. Your Reference Committee thus recommends that Resolution 5 be not adopted, but encourages the author to redraft and resubmit it for consideration at a future meeting.

(11) RESOLUTION 7 – DUE PROCESS FOR RECOUPMENT
BY CMS RECOVERY AND AUDIT CONTRACTORS
(RAC)—SEC V. JARKESY

RECOMMENDATION:

Resolution 7 be not adopted.

RESOLVED, that our American Medical Association conducts a study and report:

1. Problems with the Centers for Medicare & Medicaid Services (CMS) recoupment and reconsideration/redetermination process and the CMS administrative law judge process, as they affect independent physician practices and physician rights and whether these can be better addressed by federal courts;
2. The implications of *Securities and Exchange Commission v. Jarkesy et al* on the legal legitimacy of CMS existing rules governing reopening, determinations, reconsiderations, decisions and reviews that do not allow a trial by jury;
3. Whether a trial in a federal court would provide physicians a greater due process than the CMS administrative law judge;
(Directive to Take Action); and be it further

RESOLVED, that our AMA report at the 2026 Annual Meeting and annually after that until the goal of this resolution is fully achieved on the progress of implementation of this resolution (Directive to Take Action).

After review, your Reference Committee determined that Resolution 7 does not fall under the topic of advocacy, which is a requirement for all resolutions submitted to the House of Delegates for Interim meetings. While conducting a study to answer the key questions posed in Resolution 7 could lead to direct advocacy action, the Committee strongly believes the resolution as written will be rejected and go unheard if submitted now. The Committee considered recommending adoption of the resolution with a transmittal at the 2026 Annual Meeting when the House of Delegates' advocacy requirement would not be in place, however the Committee wonders if the research questions might be refined after consultation with the AMA's Federal Affairs team and other subject matter experts.

Your Reference Committee thus recommends that Resolution 7 be not adopted, however the Committee would likely support the resolution if submitted at an Annual Meeting and urges the author to resubmit at such time.

- 1 Doctor Chair, this concludes the report of the Private Practice Physicians Section
- 2 Reference Committee. I would like to thank Dr. Matthew Gold, Dr. Hillary Johnson-
- 3 Jahangir, and Dr. Avani Patel, as well as all those who testified before the Committee.

Connie DiMari, MD
Chair, PPPS Reference Committee

Matthew Gold, MD

Hillary Johnson-Jahangir, MD, PhD, MS

Avani Patel, MD