

## DISCLAIMER

The following is a preliminary report of actions taken by the House of Delegates at its 2023 Interim Meeting and should not be considered final. Only the Official Proceedings of the House of Delegates reflect official policy of the Association.

### AMERICAN MEDICAL ASSOCIATION HOUSE OF DELEGATES (I-23)

Report of Reference Committee B

Peter C. Amadio, MD, Chair

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1 Your Reference Committee recommends the following consent calendar for acceptance:  
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#### 3 **RECOMMENDED FOR ADOPTION** 4

- 5 1. Board of Trustees Report 06 – Universal Good Samaritan Statute
- 6 2. Board of Trustees Report 07 – Obtaining Professional Recognition for Medical  
7 Service Professionals
- 8 3. Resolution 205 – Cannabis Product Safety
- 9 4. Resolution 225 – Antipsychotic Medication Use for Hospice Patients
- 10 5. Resolution 234 – Pharmacy Benefit Manager (PBM) Control of Treating Disease  
11 States
- 12 6. Resolution 235 – Preventing Imminent Payment Cuts and Ensuring the  
13 Sustainability of the Medicare Program  
14

#### 15 **RECOMMENDED FOR ADOPTION AS AMENDED** 16

- 17 7. Resolution 201 – Opposition to the Restriction and Criminalization of Appropriate  
18 Use of Psychotropics in Long Term Care
- 19 8. Resolution 204 – Improving PrEP & PEP Access
- 20 9. Resolution 216 – Saving Traditional Medicare
- 21 10. Resolution 218 – Youth Residential Treatment Program Regulation
- 22 11. Resolution 219 – Improving Access to Post-Acute Medical Care for Patients with  
23 Substance Use Disorder (SUD)
- 24 12. Resolution 223 – Initial Consultation for Clinical Trials Under Medicare Advantage  
25

#### 26 **RECOMMENDED FOR ADOPTION IN LIEU OF** 27

- 28 13. Resolution 203 – Anti-Discrimination Protections for Housing Vouchers
- 29 14. Resolution 222 – Expansion of Remote Digital Laboratory Access Under CLIA
- 30 15. Resolution 224 – ERISA Preemption of State Laws Regulating Pharmacy Benefit  
31 Managers  
32

#### 33 **RECOMMENDED FOR REFERRAL** 34

- 35 16. Resolution 206 – The Influence of Large Language Models (LLMs) on Health  
36 Policy Formation and Scope of Practice
- 37 17. Resolution 207 – On-Site Physician Requirements for Emergency Departments

- 1 18. Resolution 215 – A Public Health-Centered Criminal Justice System
- 2 19. Resolution 217 – Addressing Work Requirements for J-1 Visa Waiver Physicians
- 3 20. Resolution 227 – Reforming Stark Law’s Blanket Self-Referral Ban
- 4 21. Resolution 233 – Corporate Practice of Medicine Prohibition

5 **RECOMMENDED FOR REFERRAL FOR DECISION**

6

7

- 22. Resolution 226 – Delay Imminent Proposed Changes to U.S. Census Questions  
Regarding Disability

8

9

- 23. Resolution 229 – Facilitating Appropriate Reimbursement of Diagnostic  
Radiopharmaceuticals

10

11

12 **RECOMMENDED FOR NOT ADOPTION**

13

14

- 24. Resolution 220 – Merit-Based Process for the Selection of all Federal  
Administrative Law Judges

15

16

17 **RECOMMENDED FOR REAFFIRMATION IN LIEU OF**

18

19

- 25. Resolution 202 – Protecting the Health of Patients Incarcerated in For-Profit  
Prisons

20

21

- 26. Resolution 208 – Non-Physician Practitioners Oversight and Training

22

- 27. Resolution 210 – Immigration Status in Medicaid and CHIP

23

- 28. Resolution 213 – Health Technology Accessibility for Aging Patients

24

25

26

27 **Amendments**

28

If you wish to propose an amendment to an item of business, click here: [Submit](#)

29

[New Amendment](#)

**RECOMMENDED FOR ADOPTION**

(1) BOT 6 - UNIVERSAL GOOD SAMARITAN STATUTE

**RECOMMENDATION:**

**Your Reference Committee recommends that Board of Trustees Report 6 be adopted and the remainder of the Report be filed.**

**HOD ACTION: Recommendations in Board of Trustees Report 6 adopted and the remainder of the Report filed.**

The Board of Trustees recommends that the following recommendation be adopted in lieu of Resolution 214-I-22 and that the remainder of the report be filed.

That Policy H-130.937, Delivery of Health Care by Good Samaritans be amended by addition:

5. Our AMA will develop model principles on Good Samaritan protections for physicians under state and federal laws that would encourage the prompt rendering of emergency care. (Modify Current HOD Policy)

Your Reference Committee heard unanimous support for Board of Trustees Report 6. Your Reference Committee agrees that more needs to be done to support strong protections of physicians responding as Good Samaritans, regardless of location within the United States and regardless of the type of medical emergency they are called upon to address. Your Reference Committee appreciates that our colleagues from across the Federation of Medicine have worked assiduously to support protection from liability for physicians acting as Good Samaritans who meet the specified standard of conduct and act in good faith. Your Reference Committee heard that the protections already enshrined in AMA policy and promoted through advocacy efforts to shield physician Good Samaritans from liability while rendering treatment responsive to the Covid-19 public health emergency, the opioid overdose epidemic, and in-flight medical emergencies, should extend, by means of a national Good Samaritan Statute, to all such physician-rendered care without regard to type of medical emergency or in which state it occurs. Therefore, your Reference Committee recommends that Board of Trustees Report 6 be adopted, and the remainder of the report be filed.

(2) BOT 7 - OBTAINING PROFESSIONAL RECOGNITION FOR MEDICAL SERVICE PROFESSIONALS

**RECOMMENDATION:**

**Your Reference Committee recommends that Board of Trustees Report 7 be adopted and the remainder of the Report be filed.**

**HOD ACTION: Recommendations in Board of Trustees Report 7 adopted and the remainder of the Report filed.**

1 The Board of Trustees recommends that Alternate Resolution 232-I-22 be adopted to read  
2 as follows, and the remainder of the report be filed:

3  
4 RESOLVED, That our American Medical Association support a unique standard  
5 occupational classification from the U.S. Bureau of Labor Statistics for medical services  
6 professionals. (New HOD Policy)

7  
8 Your Reference Committee heard testimony unanimously supporting Board of Trustees  
9 Report 7 and recognizing the support that medical service professionals (MSPs) give to  
10 medical staff by performing core functions such as credentialing. Your Reference Committee  
11 heard that the duties performed by MSPs are more unique than what can be captured under  
12 U.S. Bureau of Labor Statistics (BLS) Standard Occupational Classifications (SOC) for  
13 human resources. Therefore, your Reference Committee recommends that Board of  
14 Trustees Report 7 be adopted, and the remainder of the report be filed.

15  
16 (3) RESOLUTION 205 - CANNABIS PRODUCT SAFETY

17  
18 **RECOMMENDATION:**

19  
20 **Your Reference Committee recommends that Resolution**  
21 **205 be adopted.**

22  
23 **HOD ACTION: Resolution 205 adopted.**

24  
25 RESOLVED, that our American Medical Association draft state model legislation to help  
26 states implement the provisions of AMA policies H-95.924, Cannabis Legalization for Adult  
27 Use and H-95.936, Cannabis Warnings for Pregnant and Breastfeeding Women that  
28 currently do not have such model language, including regulation of retail sales, marketing  
29 and promotion (especially those aimed at children), misleading health claims, and product  
30 labeling regarding dangers of use during pregnancy and breastfeeding. (Directive to Take  
31 Action)

32  
33 Your Reference Committee heard supportive comments for this resolution. Your Reference  
34 Committee heard that our AMA policy already provides clear support for advocating that  
35 states include warnings for pregnant and breastfeeding women against using cannabis.  
36 Your Reference Committee heard testimony that numerous scientific and medical  
37 organizations, including the Centers for Disease Control and Prevention, the Substance  
38 Abuse and Mental Health Services Administration, the American Academy of Pediatrics,  
39 and the American College of Obstetricians and Gynecologists discourage pregnant and  
40 breastfeeding women from using cannabis. Testimony highlighted that our AMA can use  
41 current policy to draft model state legislation that accomplishes the intent of this Resolution.  
42 Your Reference Committee heard that any model legislation that our AMA creates should  
43 encompass our AMA policies on cannabis that address the dangers associated with the  
44 use of cannabis (whether edibles, vapes or other forms) by children, young adults, those  
45 who are pregnant, and others covered by AMA policies. Your Reference Committee  
46 appreciates the testimony from multiple public health and specialty organizations detailing  
47 unique concerns relating to cannabis use and encourages our AMA to take those into  
48 account when drafting the model legislation. Moreover, your Reference Committee heard  
49 that our AMA may not require any state to adopt a model bill but instead works  
50 collaboratively with state medical societies to support state legislative efforts. Your

1 Reference Committee encourages states that have effective cannabis-related regulation  
2 and warning labels to share such information with our AMA to help inform the model bill  
3 drafting process. Therefore, your Reference Committee recommends that resolution 205 be  
4 adopted.

5  
6 (4) RESOLUTION 225 - ANTIPSYCHOTIC MEDICATION USE  
7 FOR HOSPICE PATIENTS

8  
9 **RECOMMENDATION:**

10  
11 **Your Reference Committee recommends that Resolution**  
12 **225 be adopted.**

13  
14 **HOD ACTION: Resolution 225 adopted.**

15  
16 RESOLVED, that our American Medical Association seek legislation or regulatory changes  
17 that exempt hospice patients from limitations on the use of antipsychotic medications for  
18 behavioral changes.

19  
20 Your Reference Committee heard strong support for this resolution and ensuring access to  
21 medication for patients in skilled nursing facilities, including for patients enrolled in hospice.  
22 Your Reference Committee heard testimony expressing concern for patients prescribed  
23 antipsychotic and other medication as inappropriate sedation. Your Reference Committee  
24 heard testimony that was supportive of efforts to ensure antipsychotic and other medications  
25 are prescribed for legitimate medical purposes, including for patients enrolled in hospice  
26 care. Your Reference Committee is concerned by testimony indicating that patients enrolled  
27 in hospice have lost access to medications as a result of overly broad and misapplied  
28 policies. Testimony noted that our AMA can play a helpful role and take appropriate action  
29 to ensure that physicians' judgment takes precedence over broad policies that may be  
30 harmful to patients, including legislative or regulatory action. Therefore, your Reference  
31 Committee recommends that resolution 225 be adopted.

32  
33 (5) RESOLUTION 234 - PHARMACY BENEFIT MANAGER  
34 (PBM) CONTROL OF TREATING DISEASE STATES

35  
36 **RECOMMENDATION:**

37  
38 **Your Reference Committee recommends that Resolution**  
39 **234 be adopted.**

40  
41 **HOD ACTION: Resolution 234 adopted.**

42  
43 Resolved, That our American Medical Association take a strong public stance against  
44 allowing payors and pharmacy benefit managers to divert patients to their own care teams  
45 for medical care and medication prescribing (New HOD Policy); and be it further

46  
47 Resolved, That our AMA take immediate action (which may include legal or policy action) to  
48 assess and pursue appropriate measures designed to prevent payors and pharmacy benefit  
49 managers from diverting patients to their own care teams for medical care and medication  
50 prescribing (Directive to Take Action).

1 Your Reference Committee heard testimony in support of Resolution 234. Testimony  
2 reflected the frustration with pharmacy benefit managers (PBMs) ability to manipulate and  
3 effectively interfere with patient's preferred care plan. Substantial testimony was given  
4 supporting an amendment to existing policy that would essentially maintain the language of  
5 this resolution while reaffirming our AMA's existing position on prohibiting pharmacy actions  
6 that are unilateral medical decisions. Additionally, testimony reflected the active advocacy  
7 efforts aimed at PBM transparency that are ongoing. Therefore, your Reference Committee  
8 recommends that resolution 234 be adopted.

9  
10 (6) RESOLUTION 235 - PREVENTING IMMINENT PAYMENT  
11 CUTS AND ENSURING THE SUSTAINABILITY OF THE  
12 MEDICARE PROGRAM

13  
14 **RECOMMENDATION:**

15  
16 **Your Reference Committee recommends that Resolution**  
17 **235 be adopted.**

18  
19 **HOD ACTION: Resolution 235 adopted.**

20  
21 RESOLVED, that our American Medical Association prioritize preventing the imminent 3.4%  
22 Medicare payment cut from taking effect by any means available (Directive to Take Action);  
23 and be it further

24  
25 RESOLVED, that our AMA continue to prioritize reforming the Medicare payment system to  
26 ensure the continued economic viability of medical practice (New HOD Policy); and be it  
27 further

28  
29 RESOLVED, that our AMA shall work towards achieving the highest sustainable annual  
30 Medicare payment increases possible, whether tied to the MEI, the CPI, or some other  
31 relevant measure of inflation that is sufficient to ensure that Medicare beneficiaries can  
32 receive robust access to care and that medical practices do not continue to encounter  
33 economic challenges as a result of insufficient payment updates (Directive to Take Action);  
34 and be it further

35  
36 RESOLVED, that our AMA immediately create and disseminate, in major news outlets, a  
37 press release outlining the current problems within the Medicare system and how it will affect  
38 access to care with a call to action to help those with Medicare keep their physicians and  
39 the high-quality care they deserve. (Directive to Take Action)

40  
41 Your Reference Committee heard strong unanimous testimony in support of resolution 235.  
42 However, your Reference Committee wishes to note that the American College of  
43 Physicians was incorrectly listed as a sponsor of this resolution. Your Reference Committee  
44 heard that Medicare payment reform is a clear and immediate necessity, and it is the focal  
45 point of our AMA's 2023 Recovery Plan. Your Reference Committee heard that there has  
46 been a substantial decline in Medicare physician payment rates, undermining the stability  
47 of physician practices and the health care system at large. Your Reference Committee heard  
48 that in response to these cuts, our AMA supported the introduction of H.R. 2474, the  
49 Strengthening Medicare for Patients and Providers Act, which proposes annual payment  
50 updates aligned with the Medicare Economic Index (MEI). Testimony highlighted that our

1 AMA's advocacy extends beyond legislation to include a robust grassroots campaign  
2 encouraging stakeholders to support H.R. 2474, complemented by draft bills aimed at  
3 reforming budget neutrality policies. Testimony noted the urgency, underscored by the final  
4 rule for the 2024 Medicare physician fee schedule that includes a 3.4 percent payment cut,  
5 far below and not in accord with the MEI of 4.6 percent. Your Reference Committee heard  
6 at the 2023 Annual Meeting our AMA swiftly responded to our members' concerns regarding  
7 Medicare payment reform by reaffirming Policy Advocacy and Action for a Sustainable  
8 Medical Care System D-385.945. Our members have voiced that the absence of inflation-  
9 adjusted payment updates is unsustainable and threatens the closure of private practices  
10 and our AMA has taken swift action, including a significant increase in funding for advocacy,  
11 creating a sustained media strategy, and enhancing grassroots efforts to engage physicians  
12 and patients. Your Reference Committee heard that these actions reflect our AMA's  
13 commitment to achieving permanent physician payment reform. Furthermore, testimony  
14 stated that our AMA launched the Fix Medicare Now campaign, a substantial effort to raise  
15 awareness and advocacy, highlighted by the relaunch of the [FixMedicareNow.org](https://www.fixmedicarenow.org)  
16 website. Testimony noted that the Senate Finance Committee's recent legislation to  
17 alleviate part of the 2024 payment cut acknowledges the issue and provides a temporary  
18 solution. Your Reference Committee heard that our AMA has initiated the Physician Practice  
19 Information survey to gather updated cost data from over 10,000 practices, which will inform  
20 the RBRVS and the MEI. Your Reference Committee heard that these concerted efforts  
21 demonstrate our AMA's multifaceted approach to addressing Medicare payment reform,  
22 indicating a strong commitment to achieving a reformed and equitable payment system.  
23 There was strong support for our AMA's current strategies and efforts, as well as a noted  
24 desire for continued and expanded engagement at both the legislative and grassroots levels  
25 to ensure the success of Medicare payment reforms. Additional testimony emphasized the  
26 importance of involving more physicians in discussions with their patients about Medicare  
27 issues. Your Reference Committee heard that this approach is seen as vital for gaining  
28 support from seniors, who are key stakeholders in this matter. There was a call for continued  
29 and urgent pressure to convert our AMA policies into actual legislation. Your Reference  
30 Committee heard that this step is crucial for making tangible changes in the Medicare  
31 payment system. Testimony noted that engaging the patient population, especially at the  
32 local level, is seen as an essential part of this strategy. Your Reference Committee heard  
33 that this engagement ensures that patient voices are heard and considered in the reform  
34 process. Therefore, your Reference Committee recommends that resolution 235 be  
35 adopted.

1           **RECOMMENDED FOR ADOPTION AS AMENDED**

2  
3       (7)    **RESOLUTION 201 - OPPOSITION TO THE RESTRICTION**  
4           **AND CRIMINALIZATION OF APPROPRIATE USE OF**  
5           **PSYCHOTROPICS IN LONG TERM CARE**

6  
7           **RECOMMENDATION A:**

8  
9           **Your Reference Committee recommends that Resolution**  
10          **201 be amended by addition and deletion to read as**  
11          **follows:**

12  
13          **RESOLVED, that our American Medical Association**  
14          **work with key partners to advocate that CMS revise**  
15          **the existing measure for psychotropic prescribing in**  
16          **nursing homes to ensure nursing home residents**  
17          **have access to all medically appropriate care**  
18          **(Directive to Take Action); and be it further**

19  
20          **RESOLVED, that our AMA amend reaffirm policy H-**  
21          **160.954, ~~by insertion as follows: (1) Our AMA~~**  
22          **~~continues to take all reasonable and necessary steps~~**  
23          **~~to ensure that errors in medical decision making and~~**  
24          **~~medical records documentation, exercised in good~~**  
25          **~~faith, do not become a violation of criminal law. (2)~~**  
26          **~~Henceforth our AMA opposes any future legislation~~**  
27          **~~which gives the federal, state, and local government~~**  
28          **~~the responsibility to define appropriate medical~~**  
29          **~~practice and regulate such practice through the use~~**  
30          **~~of criminal penalties. (Modify Current HOD Policy)~~**

31  
32          **RECOMMENDATION B:**

33  
34          **Your Reference Committee recommends that Resolution**  
35          **201 be adopted as amended.**

36  
37          **RECOMMENDATION C:**

38  
39          **Your Reference Committee recommends that the title of**  
40          **Resolution 201 be changed to read as follows:**

41  
42          **MEDICALLY APPROPRIATE PSYCHOTROPIC USE IN**  
43          **LONG TERM CARE FACILITIES**

44  
45                **HOD ACTION: Resolution 201 adopted as amended with a**  
46                **change of title.**

47  
48          **MEDICALLY APPROPRIATE PSYCHOTROPIC USE IN**  
49          **LONG TERM CARE FACILITIES**  
50



1 RESOLVED, that our American Medical Association work with key partners to advocate that  
2 CMS revise the existing measure for psychotropic prescribing in nursing homes to ensure  
3 nursing home residents have access to all medically appropriate care (Directive to Take  
4 Action); and be it further

5  
6 RESOLVED, that our AMA amend policy H-160.954 by insertion as follows: (1) Our AMA  
7 continues to take all reasonable and necessary steps to ensure that errors in medical  
8 decision making and medical records documentation, exercised in good faith, do not  
9 become a violation of criminal law. (2) Henceforth our AMA opposes any future legislation  
10 which gives the federal, state, and local government the responsibility to define appropriate  
11 medical practice and regulate such practice through the use of criminal penalties. (Modify  
12 Current HOD Policy)

13  
14 Your Reference Committee heard supportive testimony on resolution 201. Your Reference  
15 Committee heard testimony that patients in long-term care facilities have suffered  
16 inappropriate tapering of psychotropic and other medication therapies as well as  
17 inappropriate diagnoses. Your Reference Committee agrees that medical care should not  
18 be second guessed by government policies that do not account for individualized patient  
19 care decision-making. Additional testimony detailed how nursing homes feel like they  
20 cannot provide psychotropic medicine because of fears resulting from current policies.

21  
22 Your Reference Committee also heard strong support opposing the criminalization of  
23 medicine. Further testimony noted that this issue affects physicians and patients in multiple  
24 specialties across multiple states for a wide variety of medical issues. Your Reference  
25 Committee heard further testimony concerning ways in which our AMA has demonstrated  
26 its ability to stand up for physicians across the nation at the federal and state levels in  
27 multiple settings—including for reproductive rights, pain care, mental illness, and substance  
28 use disorders. Moreover, your Reference Committee heard that our AMA has multiple  
29 policies on opposing the criminalization of medical practice, including Policy D-5.999,  
30 “Preserving Access to Reproductive Health Services,” which is specific to—among other  
31 things—opposing “criminal and civil penalties or other retaliatory efforts” relating to the  
32 provision of reproductive health care; and policy H-120.960, “Protection for Physicians Who  
33 Prescribe Pain Medication,” which is specific to pain medicine.

34  
35 However, additional testimony highlighted concerns about potential unintended  
36 consequences from calling on our AMA to oppose state governments from having  
37 jurisdiction over the regulation of the practice of medicine. Your Reference Committee was  
38 reminded that our House has extensive policy supporting strong state licensing authority,  
39 including “Protecting State Medical Licensing Boards from External Political Influence D-  
40 270.984,” which calls for our AMA to support minimizing “external interference with the  
41 independent functioning of state medical disciplinary and licensing boards.” Your Reference  
42 Committee points out that Policy H-275.998, “Physician Competence,” is one of many  
43 additional policies supporting state licensing boards’ disciplinary and other appropriate  
44 oversight roles. Your Reference Committee heard that there is a strong role for state  
45 regulation, and it was noted that it was important to leave a role for state medical boards.  
46 Further testimony noted that our AMA already opposes the criminalization of medical  
47 practice from inappropriate federal or state policies and will continue to do so. Therefore,  
48 your Reference Committee recommends that resolution 201 be adopted as amended and that  
49 existing AMA policy H-160.954 be reaffirmed.

1                   **Criminalization of Medical Judgment H-160.954**

2                   (1) Our AMA continues to take all reasonable and necessary steps to insure  
3                   that errors in medical decision-making and medical records documentation,  
4                   exercised in good faith, do not become a violation of criminal law. (2)  
5                   Henceforth our AMA opposes any future legislation which gives the federal  
6                   government the responsibility to define appropriate medical practice and  
7                   regulate such practice through the use of criminal penalties.  
8

9                   (8)       **RESOLUTION 204 - IMPROVING PREP & PEP ACCESS**

10                   **RECOMMENDATION A:**

11                   **Your Reference Committee recommends that Resolution**  
12                   **204 be amended by addition and deletion to read as**  
13                   **follows:**

14                   **RESOLVED, that our American Medical Association**  
15                   **support efforts to increase access to HIV pre-exposure**  
16                   **prophylaxis (PrEP) and post-exposure prophylaxis (PEP)**  
17                   **through the establishment of collaborative practice**  
18                   **agreements between pharmacists and with physicians,**  
19                   **based on AMA's model legislation related to collaborative**  
20                   **drug therapy management.**

21                   **RESOLVED, that our AMA support a requirement that any**  
22                   **pharmacy-associated prescription of PREP/PEP needs to**  
23                   **be in accordance with the current CDC PREP/PEP clinical**  
24                   **practice guidelines within the physician-led team.**

25                   **RECOMMENDATION B:**

26                   **Your Reference Committee recommends that Resolution**  
27                   **204 be adopted as amended.**

28                   **HOD ACTION: Resolution 204 adopted as amended.**

29                   RESOLVED, that our American Medical Association support efforts to increase access to  
30                   HIV pre-exposure prophylaxis (PrEP) and post-exposure prophylaxis (PEP) through the  
31                   establishment of collaborative practice agreements with physicians. (New HOD Policy)

32                   Your Reference Committee heard testimony generally in favor of resolution 204.  
33                   Specifically, your Reference Committee heard extensive testimony about the importance of  
34                   PEP and PrEP and the need to ensure increased access to these important medications.  
35                   Testimony noted that access to PrEP and PEP improves health outcomes and that  
36                   consistent and timely access to these treatments are imperative. Overall, testimony largely  
37                   agreed that collaborative practice agreements between pharmacists and physicians can be  
38                   a viable means for improving access to PEP and PrEP, but your Reference Committee  
39                   heard testimony voicing concerns about the extent to which collaborative practice  
40                   agreements will ensure the appropriate respective roles of pharmacists and physicians.

1 Testimony sought guidance regarding what makes an appropriate collaborative practice  
2 agreement, and some encouraged referral of resolution 204 for this question. However, your  
3 Reference Committee heard that our AMA has developed model state legislation concerning  
4 collaborative practice agreements with pharmacists, *An Act to Authorize Pharmacists to*  
5 *Perform Collaborative Drug Therapy Management*, which provides parameters for  
6 establishing a collaborative drug therapy management agreement between pharmacists  
7 and physicians. An amendment was offered to reference this model legislation, thereby  
8 providing parameters for appropriate collaborative drug therapy management agreements  
9 between pharmacists and physicians. Therefore, your Reference Committee recommends  
10 that resolution 204 be adopted as amended.

11  
12 (9) RESOLUTION 216 - SAVING TRADITIONAL MEDICARE

13  
14 **RECOMMENDATION A:**

15  
16 **Your Reference Committee recommends that Resolution**  
17 **216 be amended by addition and deletion to read as**  
18 **follows:**

19  
20 **RESOLVED, That our American Medical Association**  
21 **continue its efforts to fix the flawed Medicare payment**  
22 **system for physicians recognizing that Traditional**  
23 **Medicare is a critical healthcare program while educating**  
24 **the public on the benefits and threats of Medicare Part C**  
25 **expansion (Directive to Take Action); and be it further**

26  
27 **RESOLVED, That our AMA continue to address the**  
28 **funding challenges facing Traditional Medicare through**  
29 **legislative reform and policy changes that increase**  
30 **revenue streams, reduce waste and inefficiency, while at**  
31 **the same time advocating for sustainable, inflation-**  
32 **adjusted reimbursement to clinicians (Directive to Take**  
33 **Action); and be it further**

34  
35 ~~**RESOLVED, That our AMA address Medicare plans**~~  
36 ~~**overpayments by urging the Department of Justice to**~~  
37 ~~**prosecute those found complicit in fraudulent activity**~~  
38 ~~**(Directive to Take Action); and be it further**~~

39  
40 ~~**RESOLVED, That our AMA advocate for change in CMS**~~  
41 ~~**risk adjustment methods to guarantee a level playing**~~  
42 ~~**field by using a competitive bidding process to replace**~~  
43 ~~**the current benchmark system for determining Medicare**~~  
44 ~~**Advantage bonus payments (Directive to Take Action);**~~  
45 ~~**and be it further**~~

46  
47 ~~**RESOLVED, That our AMA support the “Save Medicare**~~  
48 ~~**ACT” which proposes renaming Medicare “Advantage”**~~  
49 ~~**plans as “Alternative Private Health Plans”. (New HOD**~~  
50 ~~**Policy)**~~

1 **RESOLVED, That our AMA acknowledges that the term**  
2 **"Medicare Advantage" can be misleading, as it implies a**  
3 **superiority or enhanced value over traditional Medicare,**  
4 **which may not accurately reflect the nature and**  
5 **challenges of these plans. (New HOD Policy)**  
6

7 **RESOLVED, that AMA Policy H-330.886 be reaffirmed.**

8  
9 **RECOMMENDATION B:**

10  
11 **Your Reference Committee recommends that Resolution**  
12 **216 be adopted as amended.**

13  
14 **HOD ACTION: Resolution 216 adopted as amended.**

15  
16 RESOLVED, That our American Medical Association continue its efforts to fix the flawed  
17 Medicare payment system for physicians recognizing that Traditional Medicare is a critical  
18 healthcare program while educating the public on the benefits and threats of Medicare Part  
19 C expansion (Directive to Take Action); and be it further

20  
21 RESOLVED, That our AMA continue to address the funding challenges facing Traditional  
22 Medicare through legislative reform and policy changes that increase revenue streams,  
23 reduce waste and inefficiency, while at the same time advocating for sustainable, inflation-  
24 adjusted reimbursement to clinicians (Directive to Take Action); and be it further

25  
26 RESOLVED, That our AMA address Medicare plans overpayments by urging the  
27 Department of Justice to prosecute those found complicit in fraudulent activity (Directive to  
28 Take Action); and be it further

29  
30 RESOLVED, That our AMA advocate for change in CMS risk adjustment methods to  
31 guarantee a level playing field by using a competitive bidding process to replace the current  
32 benchmark system for determining Medicare Advantage bonus payments (Directive to Take  
33 Action); and be it further

34  
35 RESOLVED, That our AMA support the "Save Medicare ACT" which proposes renaming  
36 Medicare "Advantage" plans as "Alternative Private Health Plans". (New HOD Policy)

37  
38 Your Reference Committee heard mixed testimony for resolution 216. Your Reference  
39 Committee heard testimony advocating for the merits of Medicare Advantage (MA) plans  
40 while also hearing testimony calling for significant reforms. However, testimony disagreed  
41 on how best to achieve improvements within MA. Your Reference Committee heard that our  
42 AMA has consistently advocated for improvements in both traditional Medicare and MA  
43 plans. Testimony stated that our AMA can readily adopt the first resolved as it aligns with  
44 our AMA's primary goal of fixing traditional Medicare. Your Reference Committee also heard  
45 that our AMA seeks to prohibit private plans from considering any physician as a participant  
46 without a specific signed contract and to work with Centers for Medicare & Medicaid  
47 Services (CMS) to stop all-products clauses from applying to MA plans. Your Reference  
48 Committee heard that in addressing issues of overpayments, marketing, network adequacy,  
49 and potentially fraudulent activities associated with MA, our AMA has actively implemented  
50 and advocated for policies emphasizing holistic education on MA's nuances, including

1 eliminating undue subsidies to private Medicare plans, and strengthening measures against  
2 fraud and abuse. Moreover, testimony noted that our AMA policy H-330.886 supports  
3 competitive bidding to determine payments to MA plans. This policy also notes the  
4 importance of network adequacy, standardized benefits, and appropriate geographic  
5 regions. Testimony stated that this policy aligns with the resolution's request for advocacy  
6 surrounding a change in CMS risk adjustment methods. Finally, your Reference Committee  
7 heard that the term "Medicare Advantage" is deeply embedded within AMA policy, will still  
8 be utilized by the government, and could cause confusion if it is changed within AMA policy.  
9 However, poignant testimony was heard concerning the misnomer of MA plans and the poor  
10 patient outcomes that result from uninformed patients choosing this plan based on its name  
11 alone. Therefore, your Reference Committee recommends that resolution 216 be adopted  
12 as amended.

### 13 14 **Strengthening Medicare Through Competitive Bidding H-330.886**

- 15 1. Our AMA supports the following principles to guide the use of competitive  
16 bidding among health insurers in the Medicare program:  
17 a. Eligible bidders should be subject to specific quality and financial  
18 requirements to ensure sufficient skill and capacity to provide services to  
19 beneficiaries.  
20 b. Bidding entities must be able to demonstrate the adequacy of their  
21 physician and provider networks.  
22 c. Bids must be based on a clearly defined set of standardized benefits that  
23 should include, at a minimum, all services provided under the traditional  
24 Medicare program and a cap on out-of-pocket expenses.  
25 d. Bids should be developed based on the cost of providing the minimum set  
26 of benefits to a standardized Medicare beneficiary within a given geographic  
27 region.  
28 e. Geographic regions should be defined to ensure adequate coverage and  
29 maximize competition for beneficiaries in a service area.  
30 f. All contracting entities should be required to offer beneficiaries a plan that  
31 includes only the standardized benefit package. Expanded benefit options  
32 could also be offered for beneficiaries willing to pay higher premiums.  
33 g. Processes and resources must be in place to provide beneficiary  
34 education and support for choosing among alternative plans.  
35 2. Our AMA supports using a competitive bidding process to determine  
36 federal payments to Medicare Advantage plans.

1 (10) RESOLUTION 218 - YOUTH RESIDENTIAL TREATMENT  
2 PROGRAM REGULATION  
3

4 **RECOMMENDATION A:**

5  
6 **Your Reference Committee recommends that Resolution**  
7 **218 be amended by addition and deletion to read as**  
8 **follows:**  
9

10 ~~**RESOLVED, that our American Medical Association**~~  
11 ~~**advocate for the federal government to work with relevant**~~  
12 ~~**parties to develop federal licensing standards for youth**~~  
13 ~~**residential treatment programs (Directive to Take Action);**~~  
14 ~~**and be it further**~~  
15

16 **RESOLVED, that our AMA recognizes the need for federal**  
17 **licensing standards for all youth residential treatment**  
18 **facilities (including private and juvenile facilities) to**  
19 **ensure basic safety and well-being standards for youth;**  
20 **and be it further. (New HOD Policy)**  
21

22 **RESOLVED, that our AMA support recommendations**  
23 **including, but not limited to, patient placement criteria**  
24 **and clinical practice guidelines, as developed by of**  
25 **nonprofit health care medical associations and specialty**  
26 **societies, as the standard for regulating youth residential**  
27 **treatment programs. (New HOD Policy)**  
28

29 **RECOMMENDATION B:**

30  
31 **Your Reference Committee recommends that Resolution**  
32 **218 be adopted as amended.**  
33

34 **HOD ACTION: Resolution 218 adopted as amended.**  
35

36 RESOLVED, that our American Medical Association advocate for the federal government to  
37 work with relevant parties to develop federal licensing standards for youth residential  
38 treatment programs (Directive to Take Action); and be it further  
39

40 RESOLVED, that our AMA recognize the need for federal licensing standards for all youth  
41 residential treatment facilities (including private and juvenile facilities) to ensure basic safety  
42 and well-being standards for youth. (New HOD Policy)  
43

44 Your Reference Committee heard mixed testimony for resolution 218. Your Reference  
45 Committee heard that the nation's mental health and substance use disorder crises would  
46 be greatly helped by greater use of evidence-based treatment modalities. Testimony  
47 highlighted that there are sham practices that take advantage of vulnerable individuals and  
48 families affected by mental illness or substance use disorders. However, additional  
49 testimony noted that there should not be federal licensing standards. Testimony noted that  
50 our AMA has opposed federal licensing efforts in multiple contexts with respect to physician

1 practices and the practice of medicine. Strong testimony stated that our AMA should not  
2 open the door to further government interference in the practice of medicine. Your  
3 Reference Committee heard that, instead of federal licensing standards, our AMA should  
4 focus on ensuring the use of evidence-based clinical practice guidelines developed by our  
5 partners in the Federation of Medicine. Your Reference Committee appreciates testimony  
6 highlighting our AMA's broad advocacy efforts to hold health plans accountable for mental  
7 health and substance use disorder parity failures. Additional testimony called attention to  
8 the partnerships between our AMA and multiple state and specialty societies. These  
9 partnerships support changes to state and federal laws and regulations that would require  
10 using medical society recommendations to determine the standard of care rather than false,  
11 financially derived standards used by health plans to delay and deny care. Therefore, your  
12 Reference Committee recommends that 218 be adopted as amended.

13  
14 (11) RESOLUTION 219 - IMPROVING ACCESS TO POST-  
15 ACUTE MEDICAL CARE FOR PATIENTS WITH  
16 SUBSTANCE USE DISORDER (SUD)

17  
18 **RECOMMENDATION A:**

19  
20 **Your Reference Committee recommends that Resolution**  
21 **219 be amended by addition and deletion to read as**  
22 **follows:**

23  
24 **RESOLVED, that our American Medical Association**  
25 **advocate to ensure that patients who require a post-acute**  
26 **medical care setting are not discriminated against**  
27 **because of their history of substance use disorder**  
28 **(Directive to Take Action); and be it further**

29  
30 **RESOLVED, that our AMA advocate that our federal,**  
31 **state, and local governments remove barriers to**  
32 **evidence-based treatment for substance use disorders,**  
33 **including medications for opioid use disorder, opioid**  
34 **agonist therapy (including methadone, suboxone or**  
35 **other appropriate treatments) at skilled nursing facilities**  
36 **(Directive to Take Action); and be it further**

37  
38 **RESOLVED, that our AMA advocate that Medicare and**  
39 **Medicaid, including managed care organizations, remove**  
40 **barriers to provide coverage and treatment for substance**  
41 **use and opioid use disorder, including medications for**  
42 **opioid use disorder, treatments in skilled nursing**  
43 **facilities. (Directive to Take Action)**

44  
45 **RECOMMENDATION B:**

46  
47 **Your Reference Committee recommends that Resolution**  
48 **219 be adopted as amended.**

49  
50 **HOD ACTION: Resolution 219 adopted as amended.**

1 RESOLVED, that our American Medical Association advocate to ensure that patients who  
2 require a post-acute medical care setting are not discriminated against because of their  
3 history of substance use disorder (Directive to Take Action); and be it further  
4

5 RESOLVED, that our AMA advocate that our federal, state, and local governments remove  
6 barriers to opioid agonist therapy (including methadone, buprenorphine or other appropriate  
7 treatments) at skilled nursing facilities (Directive to Take Action); and be it further  
8

9 RESOLVED, that our AMA advocate that Medicare and Medicaid provide coverage for  
10 substance use and opioid use disorder treatments in skilled nursing facilities. (Directive to  
11 Take Action)  
12

13 Your Reference Committee heard supportive testimony for resolution 219. Your Reference  
14 Committee heard that individuals in a skilled nursing facility—or any other setting—should  
15 not suffer interruptions in care for an opioid use disorder (OUD) because of state or federal  
16 laws or regulations that interfere with continuity of care. Further testimony highlighted that  
17 individuals in a skilled nursing facility or other setting should not endure barriers to evidence-  
18 based substance use disorder (SUD) care regardless of the payer. Testimony noted that  
19 while Medicare and Medicaid may pose specific barriers to SUD care in a skilled nursing  
20 facility our AMA should still provide appropriate guidance to advocate to other payers to  
21 ensure patients receive the care they need. Your Reference Committee observes that nearly  
22 all proffered amendments were similar in wanting to broaden the scope of the resolution to  
23 protect patients who receive medications for OUD. Therefore, your Reference Committee  
24 recommends that resolution 219 be adopted as amended.  
25

26 (12) RESOLUTION 223 - INITIAL CONSULTATION FOR  
27 CLINICAL TRIALS UNDER MEDICARE ADVANTAGE  
28

29 **RECOMMENDATION A:**

30  
31 **Your Reference Committee recommends that Resolution**  
32 **223 be amended by addition to read as follows:**  
33

34 **RESOLVED, that our American Medical Association**  
35 **amend policy H-460.882, “Coverage of Routine Costs in**  
36 **Clinical Trials by Medicare Advantage Organizations,” by**  
37 **addition to read as follows:**  
38

39 **4. Our AMA advocate that the Centers for Medicare and**  
40 **Medicaid Services allow ~~and pay for~~ out-of-network**  
41 **referral of patients with Medicare Advantage for the**  
42 **purpose of consultation for enrollment in a clinical trial,**  
43 **require covering plans to pay for such consultations,**  
44 **and that these consultations be considered**  
45 **administratively as participation in a clinical trial.**  
46 **(Modify Current HOD Policy)**



1           **RECOMMENDATION B:**

2  
3           **Your Reference Committee recommends that Resolution**  
4           **223 be adopted as amended.**

5  
6           **HOD ACTION: Resolution 223 adopted as amended.**

7  
8           RESOLVED, that our American Medical Association amend policy H-460.882, "Coverage of  
9           Routine Costs in Clinical Trials by Medicare Advantage Organizations," by addition to read  
10          as follows:

11  
12          4.Our AMA advocate that the Centers for Medicare and Medicaid Services allow out-of-  
13          network referral of patients with Medicare Advantage for the purpose of consultation for  
14          enrollment in a clinical trial, and that these consultations be considered administratively as  
15          participation in a clinical trial. (Modify Current HOD Policy)

16  
17          Your Reference Committee heard testimony that was generally supportive of the intent of  
18          resolution 223. Your Reference Committee heard that our AMA supports the concerns  
19          raised in the resolution concerning the roles and responsibilities of Medicare Advantage  
20          Organizations (MAOs) in clinical trials. Your Reference Committee heard strong support for  
21          the proposal to amend policy H-460.882 to urge Centers for Medicare & Medicaid Services  
22          (CMS) to cover initial consultation costs for Medicare Advantage (MA) patients enrolling in  
23          clinical trials. Testimony emphasized the importance of addressing the financial burdens  
24          that are placed on patients necessitating payment reform and highlighted the broader  
25          disadvantages of MA plans. As such, your Reference Committee heard testimony noting  
26          the need to allow and pay for these services. There was a consensus heard on treating  
27          these initial consultations as routine costs to simplify processes. Your Reference Committee  
28          heard that the current review of Medicare guidelines and NCD 310.1 for MA members in  
29          clinical trials includes a recommendation to categorize consultation for enrollment as a  
30          covered expense. Your Reference Committee heard that this proposal is aimed at reducing  
31          financial barriers for MA patients seeking clinical trials, ensuring these consultations are not  
32          just allowed but also funded. Overall, your Reference Committee heard a unanimous  
33          agreement on the need to improve coverage for initial consultations in clinical trials for MA  
34          patients. Therefore, your Reference Committee recommends that resolution 223 be adopted  
35          as amended.

**RECOMMENDED FOR ADOPTION IN LIEU OF**

- 1  
2  
3 (13) RESOLUTION 203 - ANTI-DISCRIMINATION  
4 PROTECTIONS FOR HOUSING VOUCHERS  
5

6 **RECOMMENDATION:**  
7

8 **Your Reference Committee recommends that Alternate**  
9 **Resolution 203 be adopted in lieu of Resolution 203.**

10 **RESOLVED that our American Medical Association**  
11 **support preventing discrimination against individuals**  
12 **and families who utilize public assistance for housing,**  
13 **including housing vouchers. (New HOD Policy)**  
14

15 **HOD ACTION: Alternate Resolution 203 adopted in lieu of**  
16 **Resolution 203.**  
17

18  
19 RESOLVED, that our American Medical Association support local, state, and federal policies  
20 requiring landlords to accept Section 8 and related housing vouchers as valid sources of  
21 individual and family income (New HOD Policy); and be it further  
22

23 RESOLVED, that our AMA support local, state, and federal policies preventing landlords  
24 from discriminating against individuals and families who utilize public assistance. (New HOD  
25 Policy)  
26

27 Your Reference Committee heard mixed testimony on resolution 203. Your Reference  
28 Committee heard supportive testimony stating that adequate, safe, and affordable housing  
29 is an important social determinant of health and that individuals in need of federal housing  
30 assistance and subsidized housing may bear a greater burden of mental and physical  
31 illness, physical violence, and economic hardship than the general population. Your  
32 Reference Committee further heard that two out of three Housing Choice (formerly Section  
33 8) voucher households are not protected by anti-discrimination laws at the local, state, or  
34 federal levels and this especially impacts minoritized and marginalized communities,  
35 exacerbating disparities in the health of individuals, families, and communities. However,  
36 your Reference Committee also heard that it is outside the purview of our AMA to dictate  
37 housing policy. Considering these opposing views your Reference Committee believes that  
38 the intent of the resolution and the views expressed in testimony would be better captured  
39 by an alternate resolution. Therefore, your Reference Committee recommends that  
40 alternate resolution 203 be adopted in lieu of resolution 203.  
41

- 42 (14) RESOLUTION 222 - EXPANSION OF REMOTE DIGITAL  
43 LABORATORY ACCESS UNDER CLIA  
44

45 **RECOMMENDATION A:**  
46

47 **Your Reference Committee recommends that Alternate**  
48 **Resolution 222 be adopted in lieu of Resolution 222.**  
49

1           **RESOLVED, that our AMA advocate to the Centers for**  
2           **Medicare and Medicaid Services that post-Public Health**  
3           **Emergency enforcement discretion of CLIA regulations**  
4           **42 C.F.R. §§ 493.35(a), 493.43(a), and 493.55(a)(2) that**  
5           **requires laboratories to file a separate application for**  
6           **each laboratory location unless it meets a regulatory**  
7           **exception, be clarified to include all qualified physicians**  
8           **under CLIA, to review digital data, digital results, and**  
9           **digital images at a remote location under the primary**  
10           **location CLIA certificate. (Directive to Take Action)**

11  
12           **RECOMMENDATION B:**

13  
14           **The title of Resolution 222 be changed to read as follows:**

15  
16           **OVERSIGHT MODERNIZATION OF CLINICAL**  
17           **LABORATORY IMPROVEMENT AMENDMENTS (CLIA)**

18  
19           **HOD ACTION: Alternate Resolution 203 adopted in lieu of**  
20           **Resolution 203 with a change of title.**

21  
22           **OVERSIGHT MODERNIZATION OF CLINICAL**  
23           **LABORATORY IMPROVEMENT AMENDMENTS**  
24           **(CLIA)**

25  
26           RESOLVED, that our American Medical Association advocate to the Centers for Medicare  
27           and Medicaid Services that post-Public Health Emergency enforcement discretion of Clinical  
28           Laboratory Improvement Amendments of 1988 (CLIA) regulations 42 C.F.R. §§ 493.35(a),  
29           493.43(a), and 493.55(a)(2) that requires laboratories to file a separate application for each  
30           laboratory location unless it meets a regulatory exception, be clarified to include all qualified  
31           physicians under CLIA, to review digital data, digital results, and digital images at a remote  
32           location under the primary location CLIA certificate. (Directive to Take Action)

33  
34           Your Reference Committee heard testimony supporting the intent of resolution 222, which  
35           focused primarily on modernizing language in CLIA following specific flexibilities that were  
36           granted during the public health emergency (PHE) and which will continue, pursuant to  
37           updated Centers for Medicare & Medicaid Services (CMS) guidance. Your Reference  
38           Committee heard testimony that highlighted how our AMA has long-standing policy on CLIA  
39           that has been used as the foundation for our advocacy positions up to now. Your Reference  
40           Committee also heard that it would be beneficial to amend our existing AMA policy in a  
41           manner that brings more clarity and consistency to our recent advocacy in this realm. The  
42           testimony also emphasized that a title change would potentially better represent our AMA  
43           activity and its stance on CLIA. Moreover, your Reference Committee heard from the author  
44           of the resolution that they supported the friendly amendment reflected in this report.  
45           Therefore, your Reference Committee recommends that Alternate Resolution 222 be  
46           adopted in lieu of resolution 222.

1 (15) RESOLUTION 224 - ERISA PREEMPTION OF STATE  
2 LAWS REGULATING PHARMACY BENEFIT MANAGERS  
3

4 **RECOMMENDATION:**  
5

6 **Your Reference Committee recommends that Alternate**  
7 **Resolution 224 be adopted in lieu of Resolution 224.**  
8

9 **RESOLVED, that our American Medical Association**  
10 **study, and create resources for states, on the implication**  
11 **of *Rutledge, Attorney General Of Arkansas v.***  
12 ***Pharmaceutical Care Management Association*, and any**  
13 **other relevant legal decisions from the last several years,**  
14 **in reference to potentially allowing more successful**  
15 **challenges to the actions of healthcare plans protected**  
16 **by the Employee Retirement Income Security Act of 1974**  
17 **(ERISA) when the quality of care or healthcare outcomes**  
18 **are questioned. (Directive to Take Action)**  
19

20 **HOD ACTION: Alternate Resolution 224 adopted in lieu of**  
21 **Resolution 224.**  
22

23 RESOLVED, that our American Medical Association study enacted state pharmacy benefit  
24 management (PBM) legislation and create a model bill that would avoid the Employment  
25 Retirement Income Security Act of 1974 (ERISA) preemption. (Directive to Take Action)  
26

27 Your Reference Committee heard testimony concerning the frustration caused by the limited  
28 reach of state managed care laws to only state-regulated plans and the desire for state laws  
29 to regulate self-funded Employment Retirement Income Security Act of 1974 (ERISA) plans.  
30 However, your Reference Committee also heard that our AMA's legal analysis of recent  
31 court cases, including the recent Supreme Court decision in *Rutledge*, involving the reach  
32 of state pharmacy benefit managers (PBM) laws is still ongoing, and moreover, some  
33 analyses offered in testimony may overestimate the reach and impact of these  
34 decisions. Further testimony highlighted that it is critical for efficiency, effectiveness, and  
35 reputational reasons, that our AMA further study the impact of such court decisions and  
36 produce an analysis and related resources to be used by medical societies and other  
37 interested parties to capitalize on any new state regulatory opportunities with regard to state  
38 regulation of health insurance, and specifically ERISA plans. Therefore, your Reference  
39 Committee recommends that alternate resolution 224 be adopted in lieu of resolution 224.

**RECOMMENDED FOR REFERRAL**

- 1  
2  
3 (16) RESOLUTION 206 - THE INFLUENCE OF LARGE  
4 LANGUAGE MODELS (LLMs) ON HEALTH POLICY  
5 FORMATION AND SCOPE OF PRACTICE  
6

7 **RECOMMENDATION:**

8  
9 **Your Reference Committee recommends that Resolution**  
10 **206 be referred.**

11  
12 **HOD ACTION: Resolution 206 referred.**

13  
14 RESOLVED, that our American Medical Association encourage physicians to educate our  
15 patients, the public, and policymakers about the benefits and risks of facing LLMs including  
16 GPTs for advice on health policy, information on healthcare issues influencing the legislative  
17 and regulatory process, and for information on scope of practice that may influence  
18 decisions by patients and policymakers. (New HOD Policy)

19  
20 Your Reference Committee heard mixed testimony for resolution 206, highlighting the  
21 importance of addressing the risks of misinformation resulting from the use of Large  
22 Language Models (LLMs) including Generative Pre-trained Transformers (GPTs). Your  
23 Reference Committee heard testimony about the importance of physicians understanding  
24 and weighing the benefits and the risks of the use of these tools as heightened excitement  
25 and eagerness to implement these tools in everyday practice to lessen the existing  
26 administrative clinical burden, begins to increase. Your Reference Committee also heard  
27 persuasive testimony recommending referral of resolution 206 to the Board for further  
28 deliberation. Testimony emphasized that our AMA is currently in the process of fulfilling a  
29 directive from A-23 that directs our AMA to study and develop recommendations on the  
30 benefits and unforeseen consequences to the medical profession of LLMs such as, GPTs,  
31 and other augmented intelligence-generated medical advice or content. Since resolution  
32 206 covers some of the topics that are already planned to be discussed in this upcoming  
33 report, testimony noted that resolution 206 should be referred so that these issues can be  
34 further studied and aligned with our current research. Further testimony noted that scope of  
35 practice will continue to be a heightened point of contention as the use of augmented  
36 intelligence (AI) becomes more widely used and more sophisticated among AI developers  
37 and the end users. Therefore, your Reference Committee recommends that resolution 206  
38 be referred.

- 39  
40 (17) RESOLUTION 207 - ON-SITE PHYSICIAN REQUIREMENT  
41 FOR EMERGENCY DEPARTMENTS  
42

43 **RECOMMENDATION:**

44  
45 **Your Reference Committee recommends that Resolution**  
46 **207 be referred.**

47  
48 **HOD ACTION: Resolution 207 amended.**

1 RESOLVED, that our American Medical Association  
2 develop model state legislation and support federal and  
3 state legislation or regulation, with appropriate  
4 consideration for limited rural exceptions, requiring all  
5 facilities that imply the provision of emergency medical  
6 care have the real-time, on-site presence of a physician,  
7 and on-site supervision of non-physician practitioners (e.g.,  
8 physician assistants and advanced practice nurses) by a  
9 licensed physician with training and experience in  
10 emergency medical care whose primary duty is dedicated  
11 to patients seeking emergency medical care in that  
12 emergency department. (Directive to Take Action)  
13

14 **HOD ACTION: Amended Resolution 207 referred.**

15  
16 RESOLVED, that our American Medical Association develop model state legislation and  
17 support federal and state legislation or regulation requiring all facilities that imply the  
18 provision of emergency medical care have the real-time, on-site presence of a physician,  
19 and on-site supervision of non-physician practitioners (e.g., physician assistants and  
20 advanced practice nurses) by a licensed physician with training and experience in  
21 emergency medical care whose primary duty is dedicated to patients seeking emergency  
22 medical care in that emergency department. (Directive to Take Action)  
23

24 Your Reference Committee heard extensive and mixed testimony regarding resolution 207.  
25 Your Reference Committee heard about the importance of the on-site presence of a  
26 physician in an emergency department when patients are seeking emergency medical care,  
27 and the importance of physicians supervising non-physicians in the emergency department.  
28 There was strong sentiment around the importance of our AMA taking a firm stance on this  
29 issue as part of our extensive campaign supporting physician-led care. Testimony also  
30 noted that patients expect care from a physician when seeking care in an emergency  
31 department and that a growing number of emergency departments are staffed by non-  
32 physicians. Your Reference Committee heard that Indiana recently passed legislation that  
33 requires all emergency departments to have a physician on-site who is responsible for the  
34 emergency department at all times the emergency department is open. However, your  
35 Reference Committee also heard strong concerns that requiring the on-site presence of a  
36 physician in the emergency department will have a negative and potentially devastating  
37 impact on rural hospitals, including the risk of closure. Your Reference Committee received  
38 multiple amendments that strived to address this and other concerns with the language,  
39 including amendments offered by the resolution's author. Your Reference Committee also  
40 heard that given the complexity of the issue it warrants further study, including a deeper dive  
41 into the impact on rural hospitals, and the differing staffing capacities and needs between  
42 rural and urban facilities. Therefore, your Reference Committee recommends that resolution  
43 207 be referred.

1 (18) RESOLUTION 215 - A PUBLIC HEALTH-CENTERED  
2 CRIMINAL JUSTICE SYSTEM  
3

4 **RECOMMENDATION:**

5  
6 **Your Reference Committee recommends that Resolution**  
7 **215 be referred.**  
8

9 **HOD ACTION: Resolution 215 referred.**

10  
11 RESOLVED, that our American Medical Association support legislation that reduces the  
12 negative health impacts of incarceration by:

- 13  
14 a. advocating for decreasing the magnitude of penalties, including the length of prison  
15 sentences, to create a criminal justice model focused on citizen safety and improved  
16 public health outcomes and rehabilitative practices rather than retribution,  
17 b. advocating for legislation and regulations that reduce the number of people placed  
18 in prison conditions, such as preventing people who were formerly incarcerated from  
19 being sent back to prison without justifiable cause, and  
20 c. supporting the continual review of sentences for people at various time points of their  
21 sentence to enable early release of people who are incarcerated but unlikely to pose  
22 a risk to society (Directive to Take Action); and be it further  
23

24 RESOLVED, that our AMA (1) recognize the inefficacy of mandatory minimums and three-  
25 strike rules and the negative consequences of resultant longer prison sentences to the  
26 health of incarcerated individuals, and (2) support legislation that reduces or eliminates  
27 mandatory minimums and three-strike rules. (New HOD Policy)  
28

29 Your Reference Committee heard mixed testimony for resolution 215. Your Reference  
30 Committee heard that individuals within the United States are incarcerated at exceptionally  
31 high rates, especially when compared to other Western democracies, and disproportionately  
32 affects communities of color. Testimony also highlighted the benefits of diversion programs  
33 and the negative health outcomes experienced by individuals who are incarcerated.  
34 However, your Reference Committee also heard that our AMA already has strong existing  
35 policy that supports proper health care in all situations including within the criminal justice  
36 system. Testimony highlighted that our AMA has engaged in extensive advocacy work  
37 concerning health care for incarcerated individuals. Testimony also noted that the  
38 resolution, though well intentioned, might not be actionable. For example, it was noted that  
39 there is no real understanding of what “decreasing the magnitude” of penalties entails. In  
40 consideration of the conflicting testimony and complexities of this issue which could benefit  
41 from further study, your Reference Committee recommends that resolution 215 be referred.  
42

43 (19) RESOLUTION 217 - ADDRESSING WORK  
44 REQUIREMENTS FOR J-1VISA WAIVER PHYSICIANS  
45

46 **RECOMMENDATION:**

47  
48 **Your Reference Committee recommends that Resolution**  
49 **217 be referred.**

**HOD ACTION: Resolution 217 referred.**

1  
2  
3 RESOLVED, That our American Medical Association acknowledge that the requirement of  
4 40 hours of direct patient care could impose a burden on IMG physicians and may hinder  
5 opportunities for professional growth (New HOD Policy); and be it further  
6

7 RESOLVED, That our AMA advocate for a revision in the J-1 waiver physician's  
8 requirement, proposing a transition to a comprehensive 40-hour work requirement that  
9 encompasses both direct clinical responsibilities and other professional activities. (Directive  
10 to Take Action)  
11

12 Your Reference Committee heard mixed testimony concerning resolution 217. Your  
13 Reference Committee heard how important international medical graduates (IMGs) are to  
14 the medical community and the important role they play especially in underserved areas  
15 across the United States. Testimony highlighted how much work was expected of IMGs and  
16 how, due to patient load and administrative burdens, IMGs do not have much time for  
17 additional professional development. However, your Reference Committee also heard that  
18 though J-1 physicians do need to be in a fulltime program, there was significant confusion  
19 surrounding the accuracy of the 40 hours of direct patient care per week requirement.  
20 Therefore, due to a need for further clarification, your Reference Committee recommends  
21 that resolution 217 be referred.



1 (20) RESOLUTION 227 - REFORMING STARK LAW'S BLANKET  
2 SELF-REFERRAL BAN  
3

4 **RECOMMENDATION:**

5  
6 **Your Reference Committee recommends that Resolution**  
7 **227 be referred.**  
8

9 **HOD ACTION: Resolution 227 referred.**

10  
11 Resolved, That our American Medical Association recognizes the substantial impact of the  
12 Stark law's unequal restrictions on independent physicians, contributing to the growing trend  
13 of hospital consolidation, which has led to negative consequences of restricted access to  
14 care and inflated costs (New HOD Policy); and be it further  
15

16 Resolved, That our American Medical Association supports comprehensive Stark law  
17 reform aimed at rectifying the disparities by ending the blanket ban on self-referral practices,  
18 particularly in the context of capitated, risk-adjusted payment programs such as Medicare  
19 Advantage and Medicaid managed care (Directive to Take Action); and be it further  
20

21 Resolved, That our American Medical Association is committed to advocating for equitable  
22 and balanced Stark law reform that fosters fair competition, incentivizes innovation, and  
23 facilitates the delivery of high-quality, patient-centered care (New HOD Policy).  
24

25 Your Reference Committee heard mixed testimony for resolution 227. Testimony noted that  
26 the Stark Law referral ban disadvantaged physicians while allowing health systems to  
27 flourish. Further testimony noted how this ban has harmed the coordination of care and how  
28 private physician practices are greatly disadvantaged. However, conflicting testimony noted  
29 that the Stark law does allow physicians to self-refer Medicare and Medicaid patients under  
30 a broad exception (the in-office ancillary services exception). Your Reference Committee  
31 also heard that the requirement to make referrals to a particular provider does not apply if  
32 the patient expresses a preference for a different provider or if the referral is not in the  
33 patient's best medical interests -- in the eyes of the physician. Finally, your Reference  
34 Committee heard that our AMA has many policies calling on our AMA to rectify problematic  
35 conditions created by consolidation in health care markets and that our AMA advocates  
36 vigorously to address these problematic conditions. Due to the factually conflicting  
37 testimony, your Reference Committee recommends that resolution 227 be referred.  
38

39 (21) RESOLUTION 233 - CORPORATE PRACTICE OF  
40 MEDICINE PROHIBITION  
41

42 **RECOMMENDATION:**

43  
44 **Your Reference Committee recommends that Resolution**  
45 **233 be referred.**  
46

47 **HOD ACTION: Resolution 233 referred.**  
48

49 Resolved, That our American Medical Association amend policy H-215.981, Corporate  
50 Practice of Medicine, by deletion and substitution to read as follows:

- 1 1. Our AMA ~~vigorously opposes any effort to pass~~ will seek federal legislation to preempting  
2 state laws prohibiting the corporate practice of medicine by limiting ownership and  
3 corporate control of physician medical practices to physicians or physician-owned groups  
4 only and ensure private equity/non-medical groups do not have a controlling interest.  
5
- 6 2. At the request of state medical associations, our AMA will provide guidance, consultation,  
7 and model legislation regarding the corporate practice of medicine, to ensure the  
8 autonomy of hospital medical staffs, employed physicians in non-hospital settings, and  
9 physicians contracting with corporately-owned management service organizations.  
10
- 11 3. Our AMA will continue to monitor the evolving corporate practice of medicine with respect  
12 to its effect on the patient-physician relationship, financial conflicts of interest, patient-  
13 centered care and other relevant issues. (Directive to Take Action).  
14

15 Your Reference Committee heard testimony that sympathized with the underlying rationale  
16 of resolution 233. Nevertheless, testimony noted that the kinds of corporate ownership and  
17 corporate control issues addressed by the resolution are almost always addressed by state  
18 statutes and regulations. Federal law very rarely, if at all, concerns these kinds of garden-  
19 variety ownership and corporate control issues. Testimony also indicated that our AMA does  
20 provide assistance to state medical associations seeking help on corporate practice of  
21 medicine issues. However, additional testimony noted the desire for additional information  
22 on this topic so that physicians can better know how to navigate this issue in their state.  
23 Therefore, your Reference Committee recommends that resolution 233 be referred.

1           **RECOMMENDED FOR REFERRAL FOR DECISION**

2  
3 (22) RESOLUTION 226 - DELAY IMMINENT PROPOSED  
4 CHANGES TO U.S. CENSUS QUESTIONS REGARDING  
5 DISABILITY

6  
7           **RECOMMENDATION:**

8  
9           **Your Reference Committee recommends Resolution 226**  
10 **be referred for decision.**

11  
12           **HOD ACTION: Resolution 226 referred for decision.**

13  
14 RESOLVED, that our American Medical Association urge that the National Advisory  
15 Committee of the U.S. Census Bureau, that is meeting on November 16-17, 2023, delay a  
16 decision on the change in the U.S. Census disability questions until comprehensive input  
17 has been obtained from the disability community and key stakeholders (Directive to Take  
18 Action); and be it further

19  
20 RESOLVED, that our AMA submit comments before the December 19,2023 deadline to the  
21 U.S Census Bureau regarding the changes proposed in the Federal Register to the disability  
22 questions in the census (Directive to Take Action); and be it further

23  
24 RESOLVED, that our AMA request that the U.S. Census Bureau develop an extensive plan  
25 to improve the inclusion of individuals with disabilities across the activities of the U.S.  
26 Census Bureau (Directive to Take Action); and be it further

27  
28 RESOLVED, that our AMA encourage the formation of a U.S. Government task force to  
29 develop a plan for improving and expanding disability data collection across the federal  
30 government. (New HOD Policy)

31  
32 Your Reference Committee heard mixed testimony on resolution 226. Your Reference  
33 Committee heard that the U.S. Census Bureau has proposed revisions to the questions  
34 regarding disability in the census. Testimony highlighted concerns about these proposed  
35 revisions and noted that there has not been adequate input about these changes from the  
36 disability community and key stakeholders, and that a delay should be requested by our  
37 AMA and that our AMA should submit comments on the proposed changes. However, your  
38 Reference Committee also heard concerns that this resolution may be based upon  
39 inaccurate assertions about the process followed by the Census Bureau in proposing  
40 changes to the disability questions used in the census, and that in fact, the Census Bureau  
41 followed a years-long process in proposing changes as a result of testing done to ensure  
42 the census gathers data that meets the needs of its stakeholders. Your Reference  
43 Committee further heard that the disability questions are being revised to capture  
44 information on functioning in order to reflect advances in the measurement of disability and  
45 is conceptually consistent with the World Health Organization's International Classification  
46 of Functioning, Disability, and Health (ICF) disability framework.

47  
48 Your Reference Committee further heard that this is an issue that was only recently brought  
49 to our AMA's attention, and concern that our AMA does not have the staff expertise or policy  
50 to guide substantive comments to the Census Bureau in the short turnaround time required

1 under the regulatory comment period. Your Reference Committee believes that in light of  
2 the questions and concerns raised about the background provided in the resolution and the  
3 lack of AMA policy to guide the development of comments to the Census Bureau in a short  
4 turn-around time, that resolution 226 should be referred for decision to ensure attention is  
5 brought to this issue before the November and December deadlines. Therefore, your  
6 Reference Committee recommends that resolution 226 be referred for decision.

7  
8 (23) RESOLUTION 229 - FACILITATING APPROPRIATE  
9 REIMBURSEMENT OF DIAGNOSTIC  
10 RADIOPHARMACEUTICALS

11  
12 **RECOMMENDATION:**

13  
14 **Your Reference Committee recommends that Resolution**  
15 **229 be referred for decision.**

16  
17 **HOD ACTION: Resolution 229 referred for decision.**

18  
19 Resolved, That our American Medical Association advocate with the congress and with  
20 Centers for Medicare and Medicaid Services to change the categorization of diagnostic  
21 radiopharmaceuticals by the Hospital Outpatient Prospective Payment System (OPPS) from  
22 “supplies” to correctly classify them as “drugs,” as would be consistent with the Medicare  
23 Modernization Act (MMA) of 2003, and which will allow diagnostic radiopharmaceuticals,  
24 similar to other drugs, to similarly be paid separately for costs above the packaging threshold  
25 of \$140 per-day (Directive to Take Action); and be it further

26  
27 Resolved, That our AMA advocate for congressional efforts to urgently separate payment  
28 requirements for diagnostic radiopharmaceuticals under the Medicare prospective payment  
29 system for hospital outpatient department services to apply to diagnostic  
30 radiopharmaceuticals that are appropriate for the cost of radiopharmaceuticals and that  
31 carry a cost above that applied to them as supplies by Outpatient Prospective Payment  
32 System (Directive to Take Action).

33  
34 Your Reference Committee heard mixed testimony on resolution 229. Your Reference  
35 Committee heard a range of testimonies, reflecting diverse opinions on the reimbursement  
36 of radiopharmaceuticals and related healthcare policies. Further testimony expressed  
37 support for equitable reimbursement by the Centers for Medicare & Medicaid Services  
38 (CMS), particularly focusing on the affordability challenges of radiopharmaceuticals. Your  
39 Reference Committee heard about the FIND Act being a significant step towards addressing  
40 high pharmaceutical costs. Additional testimony highlighted the need for direct engagement  
41 with CMS to align with the Medicare Modernization Act of 2003. Further concerns were  
42 expressed about oversimplifying these complex policy matters, raising the potential of  
43 unintended consequences of policy changes, such as increased costs in nuclear medicine  
44 ambulatory payment classifications (APCs). Your Reference Committee heard about the  
45 need for a nuanced understanding of the impact of the Hospital Outpatient Prospective  
46 Payment System (HOPPS) on access to care. Further testimony stressed the importance  
47 of differentiating radiopharmaceuticals from contrast agents, emphasizing their crucial role  
48 in diagnostics, especially in cancer therapy, impacting healthcare efficiency and patient  
49 access. Your Reference Committee heard non-supportive testimony urging a broader  
50 consideration of the overall high costs in healthcare, advocating for further study, and

1 congressional involvement. Your Reference Committee heard suggestions that immediate  
2 policy changes might offer short-term solutions, but a comprehensive, long-term approach  
3 is necessary for sustainable improvement. Your Reference Committee appreciates the  
4 urgency conveyed in the testimonies, reflecting a deep commitment to advancing healthcare  
5 outcomes and policies. Your Reference Committee heard a general inclination towards  
6 supporting policies for better reimbursement structures and recognizing  
7 radiopharmaceuticals as essential medical agents, balanced with a call for caution and  
8 deeper analysis. Due to the conflicting testimony and the potential need for immediate  
9 action, your Reference Committee recommends that resolution 229 be referred for  
10 decision.

1                   **RECOMMENDED FOR NOT ADOPTION**

2  
3 (24) RESOLUTION 220 - MERIT-BASED PROCESS FOR THE  
4 SELECTION OF ALL FEDERAL ADMINISTRATIVE LAW  
5 JUDGES

6  
7                   **RECOMMENDATION:**

8  
9                   **Your Reference Committee recommends that Resolution**  
10 **220 not be adopted.**

11  
12                   **HOD ACTION: Resolution 220 not adopted.**

13  
14 RESOLVED, that our American Medical Association support the pre-2018, merit-based  
15 process for the selection of all federal administrative law judges (ALJs), including the  
16 requirements that:

- 17  
18 1. All federal ALJ candidates must be licensed and authorized to practice law under  
19 the laws of a State, the District of Columbia, the Commonwealth of Puerto Rico, or  
20 any territorial court established under the United States Constitution throughout the  
21 ALJ selection process,  
22  
23 2. All federal ALJ candidates must have a full seven (7) years of experience as a  
24 licensed attorney preparing for, participating in, and/or reviewing formal hearings or  
25 trials involving litigation and/or administrative law at the Federal, State, or local level,  
26 and  
27  
28 3. All federal ALJ candidates must pass an examination, the purpose of which is to  
29 evaluate the competencies/knowledge, skills, and abilities essential to performing  
30 the work of an Administrative Law Judge. (New HOD Policy)

31  
32 Your Reference Committee heard mixed testimony concerning the adoption of resolution  
33 220. Opposing testimony pointed out that the resolution implicated many constitutional and  
34 other legal questions on which many experts on the issues raised by resolution 220 could  
35 not agree. Testimony also pointed out that our AMA has no prior familiarity with these  
36 constitutional and legal questions. Finally, testimony showed that the action called for by  
37 resolution 220 would require our AMA to support efforts to restore competitive service  
38 requirements with respect to approximately 2,000 Administrative Law Judges (ALJs) in all  
39 of the federal agencies, most of which have nothing to do with physician concerns, and  
40 which would require our AMA to engage in advocacy far outside of its expertise and scope  
41 of work. Therefore, your Reference Committee recommends that resolution 220 not be  
42 adopted.

1           **RECOMMENDED FOR REAFFIRMATION IN LIEU OF**

2  
3       (25)   **RESOLUTION 202 - PROTECTING THE HEALTH OF**  
4           **PATIENTS INCARCERATED IN FOR-PROFIT PRISONS**

5  
6           **RECOMMENDATION:**

7  
8           **Your Reference Committee recommends that AMA**  
9           **policies H-430.986 and H-430.997 be reaffirmed in lieu of**  
10          **Resolution 202.**

11  
12          **HOD ACTION: Resolution 202 referred.**

13  
14       RESOLVED, that our American Medical Association advocate against the use of for-profit  
15       prisons (Directive to Take Action); and be it further

16  
17       RESOLVED, that our AMA advocate for for-profit prisons, public prisons with privatized  
18       medical services, and detention centers to be held to the same standards as prisons with  
19       public medical services, especially with respect to oversight, reporting of health-related  
20       outcomes, and quality of healthcare. (Directive to Take Action)

21  
22       Your Reference Committee heard mixed testimony on resolution 202. Your Reference  
23       Committee heard that it is important to ensure that proper health care is administered to  
24       those in prisons and detention centers. Testimony highlighted the increased vulnerability of  
25       individuals that are incarcerated, particularly in for-profit prisons, which are motivated more  
26       by maximizing profits than funding the health services that are needed. However, your  
27       Reference Committee also heard that advocacy specifically concerning for-profit prison  
28       policy is beyond the scope of our AMA's focus.

29  
30       Your Reference Committee further heard that our AMA already has existing policy that  
31       allows our AMA to advocate for appropriate health care in all forms of correctional facilities  
32       and has done extensive advocacy work in this space. Testimony noted that our AMA already  
33       has policy that correctional and detention facilities should provide medical, including  
34       psychiatric and substance use disorder, care that meets prevailing community standards  
35       and additional policy that requires our AMA to advocate for a smooth transition including  
36       partnerships and information sharing between correctional systems, community health  
37       systems and state insurance programs to provide access to a continuum of health care  
38       services for juveniles and adults in the correctional system, including correctional settings  
39       having sufficient resources to assist incarcerated persons' timely access to mental health,  
40       drug and residential rehabilitation facilities upon release. Your Reference Committee heard  
41       that our AMA should not be limiting our policy to just prisons that are "for-profit" when all  
42       prisons should be meeting proper health standards and when we already have broad policy  
43       that allows us to advocate for proper health care in all correctional facilities not just "for-  
44       profit" prisons. Therefore, your Reference Committee recommends that existing AMA  
45       policies H-430.986 and H-430.997 be reaffirmed in lieu of resolution 202.

46  
47           **Health Care While Incarcerated H-430.986**

48           1. Our AMA advocates for adequate payment to health care providers,  
49           including primary care and mental health, and addiction treatment  
50           professionals, to encourage improved access to comprehensive physical and

1 behavioral health care services to juveniles and adults throughout the  
2 incarceration process from intake to re-entry  
3 into the community.

4 2. Our AMA advocates and requires a smooth transition including  
5 partnerships and information sharing between correctional systems,  
6 community health systems and state insurance programs to provide access  
7 to a continuum of health care services for juveniles and adults in the  
8 correctional system, including correctional settings having sufficient  
9 resources to assist incarcerated persons' timely access to mental health,  
10 drug and residential rehabilitation facilities upon release.

11 3. Our AMA encourages state Medicaid agencies to accept and process  
12 Medicaid applications from juveniles and adults who are incarcerated.

13 4. Our AMA encourages state Medicaid agencies to work with their local  
14 departments of corrections, prisons, and jails to assist incarcerated juveniles  
15 and adults who may not have been enrolled in Medicaid at the time of their  
16 incarceration to apply and receive an eligibility determination for Medicaid.

17 5. Our AMA advocates for states to suspend rather than terminate Medicaid  
18 eligibility of juveniles and adults upon intake into the criminal legal system  
19 and throughout the incarceration process, and to reinstate coverage when  
20 the individual transitions back into the community.

21 6. Our AMA advocates for Congress to repeal the "inmate exclusion" of the  
22 1965 Social Security Act that bars the use of federal Medicaid matching funds  
23 from covering healthcare services in jails and prisons.

24 7. Our AMA advocates for Congress and the Centers for Medicare & Medicaid  
25 Services (CMS) to revise the Medicare statute and rescind related  
26 regulations that prevent payment for medical care furnished to a Medicare  
27 beneficiary who is incarcerated or in custody at the time the services are  
28 delivered.

29 8. Our AMA advocates for necessary programs and staff training to address  
30 the distinctive health care needs of women and adolescent females who are  
31 incarcerated, including gynecological care and obstetrics care for individuals  
32 who are pregnant or postpartum.

33 9. Our AMA will collaborate with state medical societies, relevant medical  
34 specialty societies, and federal regulators to emphasize the importance of  
35 hygiene and health literacy information sessions, as well as information  
36 sessions on the science of addiction, evidence-based addiction treatment  
37 including medications, and related stigma reduction, for both individuals who  
38 are incarcerated and staff in correctional facilities.

39 10. Our AMA supports: (a) linkage of those incarcerated to community clinics  
40 upon release in order to accelerate access to comprehensive health care,  
41 including mental health and substance use disorder services, and improve  
42 health outcomes among this vulnerable patient population, as well as  
43 adequate funding; (b) the collaboration of correctional health workers and  
44 community health care providers for those transitioning from a correctional  
45 institution to the community; (c) the provision of longitudinal care from state  
46 supported social workers, to perform foundational check-ins that not only  
47 assess mental health but also develop lifestyle plans with newly released  
48 people; and (d) collaboration with community-based organizations and  
49 integrated models of care that support formerly incarcerated people with  
50 regard to their health care, safety, and social determinant of health needs,



1 including employment, education, and housing.  
2 11. Our AMA advocates for the continuation of federal funding for health  
3 insurance benefits, including Medicaid, Medicare, and the Children's Health  
4 Insurance Program, for otherwise eligible individuals in pre-trial detention.  
5 12. Our AMA advocates for the prohibition of the use of co-payments to  
6 access healthcare services in correctional facilities.  
7 13. Our AMA encourages the following qualifications for the Director and  
8 Assistant Director of the Health Services Division within the Federal Bureau  
9 of Prisons: (a) MD or DO, or an international equivalent degree with at least  
10 five years of clinical experience at a Bureau of Prisons medical facility or a  
11 community clinical setting; (b) knowledge of health disparities among Black,  
12 American Indian and Alaska Native, and people of color, including the  
13 pathophysiological basis of the disease process and the social determinants  
14 of health that affect disparities; (c) knowledge of the health disparities among  
15 individuals who are involved with the criminal justice system.  
16 14. Our AMA will collaborate with interested parties to promote the highest  
17 quality of health care and oversight for those who are involved in the criminal  
18 justice system by advocating for health administrators and executive staff to  
19 possess credentials and experience comparable to individuals in the  
20 community in similar professional roles.

21  
22 **Standards of Care for Inmates of Correctional Facilities H-430.997**

23 Our AMA believes that correctional and detention facilities should provide  
24 medical, psychiatric, and substance use disorder care that meets prevailing  
25 community standards, including appropriate referrals for ongoing care upon  
26 release from the correctional facility in order to prevent recidivism.

27  
28 (26) RESOLUTION 208 - NON-PHYSICIAN PRACTITIONERS  
29 OVERSIGHT AND TRAINING

30  
31 **RECOMMENDATION:**

32  
33 **Your Reference Committee recommends that AMA**  
34 **policies H-35.965, H-35.989, H-360.987, and H-270.958 be**  
35 **reaffirmed in lieu of Resolution 208.**

36  
37 **HOD ACTION: AMA policies H-35.965, H-35.989, H-360.987,**  
38 **and H-270.958 reaffirmed in lieu of Resolution 208.**

39  
40 RESOLVED, that our American Medical Association encourage oversight and regulation of  
41 non physician providers by regulatory bodies comprised of individuals with equivalent and  
42 higher levels of training, including state composite medical boards. (New HOD Policy)

43  
44 Your Reference Committee heard mixed testimony on resolution 208, with significant  
45 testimony—including that of the resolution's author—recommending reaffirmation of  
46 existing policy. Your Reference Committee heard that our AMA already has extensive policy  
47 aligned with this resolution, establishing that state medical boards should regulate certain  
48 non-physician practitioners as appropriate. For example, testimony highlighted that H-  
49 35.965 requires the oversight of physician assistants by state medical licensing and

1 regulatory boards, while H-360.987 establishes that advanced practice registered nurses  
2 shall be licensed and regulated jointly by the state medical and nursing boards. Finally, H-  
3 270.958 applies to any non-physician, establishing policy that state medical boards shall  
4 have authority to regulate the practice of medicine by all persons within a state. Given the  
5 strength of existing AMA policy on this issue, your Reference Committee recommends that  
6 existing AMA policies H-35.965, H-35.989, H-360.987, and H-270.958 be reaffirmed in lieu  
7 of resolution 208.  
8

9 **Regulation of Physician Assistants H-35.965**

10 Our AMA: (1) will advocate in support of maintaining the authority of medical  
11 licensing and regulatory boards to regulate the practice of medicine through  
12 oversight of physicians, physician assistants and related medical personnel;  
13 (2) opposes legislative efforts to establish autonomous regulatory boards  
14 meant to license, regulate and discipline physician assistants outside of the  
15 existing state medical licensing and regulatory bodies' authority and purview;  
16 and (3) opposes efforts by organizations to board certify physician assistants  
17 in a manner that misleads the public to believe such board certification is  
18 equivalent to medical specialty board certification.  
19

20 **Physician Assistants H-35.989**

21 1. Our AMA opposes legislation to increase public funding for programs to  
22 train physician assistants and supports a careful reevaluation of the need for  
23 public funding at the time that present legislative authorities expire.  
24 2. A physician assistant should provide patient care services only in accord  
25 with the medical practice act and other applicable state law, and such law  
26 should provide that the physician assistant's utilization by a physician or  
27 group of physicians be approved by the medical licensing board. A licensed  
28 physician or group of physicians seeking to utilize a physician assistant  
29 should submit to the medical licensing board an application for utilization that  
30 identifies: the qualifications and experience of the physician assistant, the  
31 qualifications and experience of the supervising physician and a description  
32 of his or her practice, and a description of the manner and the health care  
33 settings in which the assistant will be utilized, and the arrangements for  
34 supervision by the responsible physician. Such an application should also  
35 specify the number of physician assistants that the physician or group of  
36 physicians plans to employ and supervise. A physician assistant should be  
37 authorized to provide patient care services only so long as the assistant is  
38 functioning under the direction and supervision of a physician or group of  
39 physicians whose application for utilization has been approved by the  
40 medical licensing board. State medical licensing boards, in their review of  
41 applications for utilization of a physician assistant, should take special care  
42 to insure that the proposed physician assistant functions not be of a type  
43 which: (a) would unreasonably expand the professional scope of practice of  
44 the supervising physician, (b) cannot be performed safely and effectively by  
45 the physician assistant, or (c) would authorize the unlicensed practice of  
46 medicine.

**Need for Active Medical Board Oversight of Medical Scope-of-Practice Activities by Mid Level Practitioners H-270.958**

1. It is AMA policy that state medical boards shall have authority to regulate the practice of medicine by all persons within a state notwithstanding claims to the contrary by nonphysician practitioner state regulatory boards or other such entities.

2. Our AMA will work with interested Federation partners: (a) in pursuing legislation that requires all health care practitioners to disclose the license under which they are practicing and, therefore, prevent deceptive practices such as nonphysician healthcare practitioners presenting themselves as physicians or "doctors"; (b) on a campaign to identify and have elected or appointed to state medical boards physicians (MDs or DOs) who are committed to asserting and exercising the state medical board's full authority to regulate the practice of medicine by all persons within a state notwithstanding efforts by nonphysician practitioner state regulatory boards or other such entities that seek to unilaterally redefine their scope of practice into areas that are true medical practice.

3. The physician assistant should function under the direction of and supervision by a duly qualified licensed physician. The physician must always maintain the ultimate responsibility to assure that high quality care is provided to every patient. In discharging that responsibility, the physician should exercise that amount of control or supervision over a physician assistant which is appropriate for the maintenance of quality medical care and in accord with existing state law and the rules and regulations of the medical licensing authority. Such supervision in most settings includes the personal presence or participation of the physician. In certain instances, such as remote practice settings, where the physician assistant may function apart from the supervising physician, such remote function (if permitted by state law) should be approved by the state medical licensing board on an individual basis. Such approval should include requirements for regular reporting to the supervising physician, frequent site visits by that physician, and arrangements for immediate communication with the supervising physician for consultation at all times. The physician assistant may serve the patients of the supervising physician in all types of health care settings, including but not limited to: physician's office, ambulatory or outpatient facility, clinic, hospital, patient's home, long-term care facility or nursing home. The state medical licensing board should determine on an individual basis the number of physician assistants that a particular physician may supervise or a group of physicians may employ.

4. While it is preferable and desirable that the physician assistant be employed by a physician or group of physicians so as to ensure appropriate physician supervision in the interests of the patient, where a physician assistant is employed by a hospital, the physician assistant must provide patient care services in accordance with the rules and procedures established by the organized medical staff for utilization of physician-employed physician assistants functioning in that institution, and under the direction and supervision of a designated physician who has been approved by the state medical licensing board to supervise that physician assistant in accordance with a specific utilization plan and who shall be directly

1 responsible as the attending physician for the patient care services delegated  
2 to his physician assistant.

3 5. The AMA opposes legislation or proposed regulations authorizing  
4 physician assistants to make independent medical judgments as to the drug  
5 of choice for an individual patient.

6 6. In view of an announced interest by HHS in considering national legislation  
7 which would override state regulatory systems for health manpower, the AMA  
8 recommends that present Association policy supporting state prerogatives in  
9 this area be strongly reaffirmed.

10 7. Our AMA opposes legislation or regulation that allows physician assistant  
11 independent practice.

12  
13 **Principles Guiding AMA Policy Regarding Supervision of Medical Care**  
14 **Delivered by Advanced Practice Nurses in Integrated Practice H-**  
15 **360.987**

16 Our AMA endorses the following principles:

17 (1) Physicians must retain authority for patient care in any team care  
18 arrangement, e.g., integrated practice, to assure patient safety and quality of  
19 care.

20 (2) Medical societies should work with legislatures and licensing boards to  
21 prevent dilution of the authority of physicians to lead the health care team.

22 (3) Exercising independent medical judgment to select the drug of choice  
23 must continue to be the responsibility only of physicians.

24 (4) Physicians should recognize physician assistants and advanced practice  
25 nurses under physician leadership, as effective physician extenders and  
26 valued members of the health care team.

27 (5) Certified nurse practitioners, certified registered nurse anesthetists,  
28 certified nurse midwives, and clinical nurse specialists shall be licensed and  
29 regulated jointly by the state medical and nursing boards.

30 (6) Physicians must be responsible and have authority for initiating and  
31 implementing quality control programs for nonphysicians delivering medical  
32 care in integrated practices.

33  
34 (27) RESOLUTION 210 - IMMIGRATION STATUS IN MEDICAID  
35 AND CHIP

36  
37 **RECOMMENDATION:**

38  
39 **Your Reference Committee recommends that AMA**  
40 **policies D-440.927 and D-350.975, and D-440.985 be**  
41 **reaffirmed in lieu of Resolution 210.**

42  
43 **HOD ACTION: Resolution 210 adopted.**

44  
45 RESOLVED, that our American Medical Association advocate for the removal of eligibility  
46 criteria based on immigration status from Medicaid and CHIP. (Directive to Take Action)

47  
48 Your Reference Committee heard mixed testimony concerning resolution 210. Your  
49 Reference Committee heard that our AMA believes that all individuals should be able to  
50 receive access to health care and is actively working to improve access to healthcare and

1 minimize systemic health barriers for immigrant communities. Moreover, your Reference  
2 Committee heard how important access to programs such as CHIP and Medicaid are for  
3 individuals regardless of immigration status. However, your Reference Committee also  
4 heard that our AMA already has policy that specifically addresses allowing immigrants and  
5 their dependents to utilize non-cash public benefits including Medicaid and  
6 CHIP. Testimony stated that existing AMA policy has already been utilized numerous times  
7 to provide detailed comments concerning the Public Charge rule, eligibility requirements for  
8 Medicaid and CHIP for DACA recipients, and other legislation and regulations that concern  
9 allowing immigrants to access Medicaid and CHIP. Therefore, your Reference Committee  
10 recommends that existing AMA policies D-440.927, D-350.975, and D-440.985 be  
11 reaffirmed in lieu of resolution 210.

12  
13 **Opposition to Regulations That Penalize Immigrants for Accessing**  
14 **Health Care Services D-440.927**

15 Our AMA will, upon the release of a proposed rule, regulations, or policy that  
16 would deter immigrants and/or their dependents from utilizing non-cash  
17 public benefits including but not limited to Medicaid, CHIP, WIC, and SNAP,  
18 issue a formal comment expressing its opposition.

19  
20 **Immigration Status is a Public Health Issue D-350.975**

- 21 1. Our AMA declares that immigration status is a public health issue that  
22 requires a comprehensive public health response and solution.  
23 2. Our AMA recognizes interpersonal, institutional, structural, and systemic  
24 factors that negatively affect immigrants' health.  
25 3. Our AMA will promote the development and implementation of educational  
26 resources for healthcare professionals to better understand health and  
27 healthcare challenges specific for the immigrant population.  
28 4. Our AMA will support the development and implementation of public health  
29 policies and programs that aim to improve access to healthcare and minimize  
30 systemic health barriers for immigrant communities.

31  
32 **Health Care Payment for Undocumented Persons D-440.985**

33 Our AMA shall assist states on the issue of the lack of reimbursement for  
34 care given to undocumented immigrants in an attempt to solve this problem  
35 on a national level.

36  
37 (28) RESOLUTION 213 - HEALTH TECHNOLOGY  
38 ACCESSIBILITY FOR AGING PATIENTS

39  
40 **RECOMMENDATION:**

41  
42 **Your Reference Committee recommends that AMA policy**  
43 **H-480.937 be reaffirmed in lieu of Resolution 213.**

44  
45 **HOD ACTION: Resolution 213 referred.**

46  
47 RESOLVED, that our American Medical Association support the development of a  
48 standardized definition of "age-friendliness" in health information technology (HIT)  
49 advancements New HOD Policy); and be it further

1 RESOLVED, that our AMA encourage appropriate parties to identify current best practices  
2 to set expectations of HIT developers to ensure that they create devices and technology  
3 applicable to and easily accessible by older adults (New HOD Policy); and be it further  
4

5 RESOLVED, that our AMA work with relevant organizations to encourage the utilization of  
6 industry standards of web content accessibility to make electronic health record software  
7 accessible for patients with visual impairments without requiring them to use third-party  
8 programs (Directive to Take Action); and be it further  
9

10 RESOLVED, that our AMA require EHR providers to provide standardized, easily accessible  
11 digital storage space for advance care paperwork. (New HOD Policy)  
12

13 Your Reference Committee heard testimony largely in support of the spirit of resolution 213.  
14 Your Reference Committee also heard that the intent of this resolution was well represented  
15 in existing policy H-480.937. On closer review of policy, your Reference Committee agrees,  
16 and therefore, recommends reaffirmation.  
17

### 18 **Addressing Equity in Telehealth H-480.937**

19 Our AMA:

20 (1) recognizes access to broadband internet as a social determinant of  
21 health;

22 (2) encourages initiatives to measure and strengthen digital literacy, with an  
23 emphasis on programs designed with and for historically marginalized and  
24 minoritized populations;

25 (3) encourages telehealth solution and service providers to implement design  
26 functionality, content, user interface, and service access best practices with  
27 and for historically minoritized and marginalized communities, including  
28 addressing culture, language, technology accessibility, and digital literacy  
29 within these populations;

30 (4) supports efforts to design telehealth technology, including voice-activated  
31 technology, with and for those with difficulty accessing technology, such as  
32 older adults, individuals with vision impairment and individuals with  
33 disabilities;

34 (5) encourages hospitals, health systems and health plans to invest in  
35 initiatives aimed at designing access to care via telehealth with and for  
36 historically marginalized and minoritized communities, including improving  
37 physician and non-physician provider diversity, offering training and  
38 technology support for equity-centered participatory design, and launching  
39 new and innovative outreach campaigns to inform and educate communities  
40 about telehealth;

41 (6) supports expanding physician practice eligibility for programs that assist  
42 qualifying health care entities, including physician practices, in purchasing  
43 necessary services and equipment in order to provide telehealth services to  
44 augment the broadband infrastructure for, and increase connected device  
45 use among historically marginalized, minoritized and underserved  
46 populations;

47 (7) supports efforts to ensure payers allow all contracted physicians to  
48 provide care via telehealth;

49 (8) opposes efforts by health plans to use cost-sharing as a means to  
50 incentivize or require the use of telehealth or in-person care or incentivize

1 care from a separate or preferred telehealth network over the patient's  
2 current physicians; and  
3 (9) will advocate that physician payments should be fair and equitable,  
4 regardless of whether the service is performed via audio-only, two-way  
5 audio-video, or in-person.

Madam Speaker, this concludes the report of Reference Committee B. I would like to thank Kenneth Certa, MD, Sarah Fessler, MD, Amar Kelkar, MD, Lisa Mattson, MD, Michael Medlock, MD, Helene Nepomuceno, MD, and all those who testified before the Committee.

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Kenneth Certa, MD  
American Psychiatric Association

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Minnesota

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Sarah Fessler, MD  
Rhode Island

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Michael Medlock, MD (Alternate)  
Massachusetts

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Amar Kelkar, MD  
American Society of Hematology

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Nevada

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Peter Amadio, MD  
American Association for Hand Surgery  
Chair