

DISCLAIMER

The following is a preliminary report of actions taken by the House of Delegates at its June 2021 Special Meeting and should not be considered final. Only the Official Proceedings of the House of Delegates reflect official policy of the Association.

AMERICAN MEDICAL ASSOCIATION HOUSE OF DELEGATES (J21 Special Meeting)

Report of Reference Committee G

Jayesh Shah, MD, Chair

1 Your Reference Committee recommends the following consent calendar for acceptance:

2 **RECOMMENDED FOR ADOPTION**

3

4

5 1. Board of Trustees Report 9 – Preservation of the Patient-Physician Relationship

6 2. Board of Trustees Report 13 – Amending the AMA's Medical Staff Rights and

7 Responsibilities

8 3. Council on Medical Service Report 1 – CMS Sunset Review of 2011 House

9 Policies

10 4. Council on Medical Service Report 5 – Medical Center Patient Transfer Policies

11 5. Resolution 711 – Opposition to Elimination of "Incident-to" Billing for Non-

12 Physician Practitioners

13

14 **RECOMMENDED FOR ADOPTION AS AMENDED OR SUBSTITUTED**

15

16 6. Council on Medical Service Report 3 – Universal Basic Income Pilot Studies

17 7. Council on Medical Service Report 4 – Promoting Accountability in Prior

18 Authorization

19 8. Council on Medical Service Report 6 – Urgent Care Centers

20 9. Council on Medical Service Report 9 – Addressing Payment and Delivery in

21 Rural Hospitals

22 10. Resolution 706 – Prevent Medicare Advantage Plans from Limiting Care

23 11. Resolution 707 – Financial Incentives for Patients to Switch Treatments

24

25 **RECOMMENDED FOR NOT ADOPTION**

26

27 12. Resolution 702 – Addressing Inflammatory and Untruthful Online Ratings

Amendments

If you wish to propose an amendment to an item of business, click here: [Submit New Amendment](#)

1 RECOMMENDED FOR ADOPTION 2

3 (1) BOARD OF TRUSTEES REPORT 9 - PRESERVATION
4 OF THE PATIENT-PHYSICIAN RELATIONSHIP

5 **RECOMMENDATION:**

6
7 **Mr. Speaker, your Reference Committee recommends**
8 **that the recommendation in Board of Trustees Report 9**
9 **be adopted and the remainder of the report be filed.**

10
11
12 **HOD ACTION: Recommendation in Board of Trustees**
13 **Report 9 adopted and the remainder of the report filed.**

14
15 The Board of Trustees recommends that Resolution 703-A-19 not be adopted and that the
16 remainder of the report be filed.

17
18 A member of the Board of Trustees introduced the report noting that many factors
19 contribute to the patient-physician relationship, including the use of electronic devices and
20 documentation assistance such as scribes. Sometimes these factors result in barriers to
21 optimal communication that interfere with patient care. Barriers created by technology,
22 resource allocation, regulations, and other external factors can detract from the
23 communication and trust between physicians and their patients. These barriers often
24 affect patient health outcomes and/or the physician's ability to provide high-quality care
25 and experience fulfillment and satisfaction in their medical practice. Overcoming the
26 barriers that inhibit effective patient-physician communication is vital to preserving the
27 special and trusted relationship between physicians and their patients. The member stated
28 that the report discusses factors that contribute to patient-physician relationships and
29 when those factors can detract from the physician's ability to provide high quality care or
30 result in barriers to communication that can threaten the patient-physician relationship.
31 The trustee highlighted that our AMA has dedicated significant resources and effort to
32 identifying and addressing the barriers to patient care and effective patient-physician
33 relationships, including the use of technology, documentation requirements, prior
34 authorization, and other work environment factors and that this report also describes those
35 efforts and relevant outcomes.

36
37 Testimony on the report was unanimously supportive and thanked the Board of Trustees
38 for its report. Therefore, your Reference Committee recommends that Board of Trustees
39 Report 9 be adopted and the remainder of the report be filed.

1 (2) BOARD OF TRUSTEES REPORT 13 - AMENDING THE
2 AMA'S MEDICAL STAFF RIGHTS AND
3 RESPONSIBILITIES
4

5 **RECOMMENDATION:**

6
7 **Mr. Speaker, your Reference Committee recommends**
8 **that recommendations in Board of Trustees Report 13**
9 **be Adopted and the remainder of the report be filed.**

10
11 **HOD ACTION: Recommendations in Board of Trustees**
12 **Report 13 adopted and the remainder of the report filed.**

13
14 The Board of Trustees recommends that the following be adopted in lieu of Resolution 710-
15 NOV-20 and that the remainder of the report be filed:

16 That AMA Policy H-225.942, "Physician and Medical Staff Member Bill of Rights," be
17 amended by addition and deletion:

18
19 Our AMA adopts and will distribute the following Medical Staff Rights and Responsibilities:

20
21 Preamble

22
23 The organized medical staff, hospital governing body, and administration are all integral
24 to the provision of quality care, providing a safe environment for patients, staff, and visitors,
25 and working continuously to improve patient care and outcomes. They operate in distinct,
26 highly expert fields to fulfill common goals, and are each responsible for carrying out
27 primary responsibilities that cannot be delegated.

28
29 The organized medical staff consists of practicing physicians who not only have medical
30 expertise but also possess a specialized knowledge that can be acquired only through
31 daily experiences at the frontline of patient care. These personal interactions between
32 medical staff physicians and their patients lead to an accountability distinct from that of
33 other stakeholders in the hospital. This accountability requires that physicians remain
34 answerable first and foremost to their patients.

35
36 Medical staff self-governance is vital in protecting the ability of physicians to act in their
37 patients' best interest. Only within the confines of the principles and processes of self-
38 governance can physicians ultimately ensure that all treatment decisions remain insulated
39 from interference motivated by commercial or other interests that may threaten high-
40 quality patient care.

41
42 From this fundamental understanding flow the following Medical Staff Rights and
43 Responsibilities:

44
45 **I. Our AMA recognizes the following fundamental responsibilities of the medical**
46 **staff:**

47
48 a. The responsibility to provide for the delivery of high-quality and safe patient care, the
49 provision of which relies on mutual accountability and interdependence with the health
50 care organization's governing body.

1 b. The responsibility to provide leadership and work collaboratively with the health care
2 organization's administration and governing body to continuously improve patient care
3 and outcomes, both in collaboration with and independent of the organization's advocacy
4 efforts with federal, state, and local government and other regulatory authorities.

5
6 c. The responsibility to participate in the health care organization's operational and
7 strategic planning to safeguard the interest of patients, the community, the health care
8 organization, and the medical staff and its members.

9
10 d. The responsibility to establish qualifications for membership and fairly evaluate all
11 members and candidates without the use of economic criteria unrelated to quality, and to
12 identify and manage potential conflicts that could result in unfair evaluation.

13
14 e. The responsibility to establish standards and hold members individually and collectively
15 accountable for quality, safety, and professional conduct.

16
17 f. The responsibility to make appropriate recommendations to the health care
18 organization's governing body regarding membership, privileging, patient care, and peer
19 review.

20
21 **II. Our AMA recognizes that the following fundamental rights of the medical staff
22 are essential to the medical staff's ability to fulfill its responsibilities:**

23
24 a. The right to be self-governed, which includes but is not limited to (i) initiating,
25 developing, and approving or disapproving of medical staff bylaws, rules and regulations,
26 (ii) selecting and removing medical staff leaders, (iii) controlling the use of medical staff
27 funds, (iv) being advised by independent legal counsel, and (v) establishing and defining,
28 in accordance with applicable law, medical staff membership categories, including
29 categories for non-physician members.

30
31 b. The right to advocate for its members and their patients without fear of retaliation by the
32 health care organization's administration or governing body, both in collaboration with and
33 independent of the organization's advocacy efforts with federal, state, and local
34 government and other regulatory authorities.

35
36 c. The right to be provided with the resources necessary to continuously improve patient
37 care and outcomes.

38
39 d. The right to be well informed and share in the decision-making of the health care
40 organization's operational and strategic planning, including involvement in decisions to
41 grant exclusive contracts or close medical staff departments.

42
43 e. The right to be represented and heard, with or without vote, at all meetings of the health
44 care organization's governing body.

45
46 f. The right to engage the health care organization's administration and governing body
47 on professional matters involving their own interests.

48
49 **III. Our AMA recognizes the following fundamental responsibilities of individual
50 medical staff members, regardless of employment or contractual status:**

- 1 a. The responsibility to work collaboratively with other members and with the health care
2 organizations administration to improve quality and safety.
- 3
- 4 b. The responsibility to provide patient care that meets the professional standards
5 established by the medical staff.
- 6
- 7 c. The responsibility to conduct all professional activities in accordance with the bylaws,
8 rules, and regulations of the medical staff.
- 9
- 10 d. The responsibility to advocate for the best interest of patients, even when such interest
11 may conflict with the interests of other members, the medical staff, or the health care
12 organization, both in collaboration with and independent of the organization's advocacy
13 efforts with federal, state, and local government and other regulatory authorities.
- 14
- 15 e. The responsibility to participate and encourage others to play an active role in the
16 governance and other activities of the medical staff.
- 17
- 18 f. The responsibility to participate in peer review activities, including submitting to review,
19 contributing as a reviewer, and supporting member improvement.
- 20
- 21 g. The responsibility to utilize and advocate for clinically appropriate resources in a manner
22 that reasonably includes the needs of the health care organization at large.
- 23

24 **IV. Our AMA recognizes that the following fundamental rights apply to individual
25 medical staff members, regardless of employment, contractual, or independent
26 status, and are essential to each member's ability to fulfill the responsibilities owed
27 to his or her patients, the medical staff, and the health care organization:**

- 28 a. The right to exercise fully the prerogatives of medical staff membership afforded by the
29 medical staff bylaws.
- 31
- 32 b. The right to make treatment decisions, including referrals, based on the best interest of
33 the patient, subject to review only by peers.
- 34
- 35 c. The right to exercise personal and professional judgment in voting, speaking, and
36 advocating on any matter regarding patient care or, medical staff matters, or personal
37 safety, including the right to refuse to work in unsafe situations, without fear of retaliation
38 by the medical staff or the health care organization's administration or governing body,
39 including advocacy both in collaboration with and independent of the organization's
40 advocacy efforts with federal, state, and local government and other regulatory authorities.
- 41
- 42 e. The right to be evaluated fairly, without the use of economic criteria, by unbiased peers
43 who are actively practicing physicians in the community and in the same specialty.
- 44
- 45 f. The right to full due process before the medical staff or health care organization takes
46 adverse action affecting membership or privileges, including any attempt to abridge
47 membership or privileges through the granting of exclusive contracts or closing of medical
48 staff departments.
- 49

1 g. The right to immunity from civil damages, injunctive or equitable relief, criminal liability,
2 and protection from any retaliatory actions, when participating in good faith peer review
3 activities.

4
5 h. The right of access to resources necessary to provide clinically appropriate patient care,
6 including the right to participate in advocacy efforts for the purpose of procuring such
7 resources both in collaboration with and independent of the organization's advocacy
8 efforts, without fear of retaliation by the medical staff or the health care organization's
9 administration or governing body. (Modify Current HOD Policy)

10
11 Your Reference Committee heard positive testimony regarding Board of Trustees Report
12 13. A member of the Board of Trustees introduced the report, highlighting how the report
13 strengthens current Rights and Responsibilities policy by bolstering protections for
14 physicians who advocate both inside and outside of their organization. The trustee noted
15 that this has been of particular concern in the last year as physicians throughout the
16 country and the world have struggled with access to adequate personal protective
17 equipment and, in some cases, even confronted barriers from their own organizations to
18 obtaining that equipment independently. The report supports the physician's right to
19 advocate without fear of retaliation or retribution. Additionally, the report acknowledges
20 that physicians are entitled to the resources that are necessary to carry out their jobs and
21 provide high-quality patient care. The report achieves these goals by adding modest and
22 reasonable additions to the rights and responsibility articles supporting physicians' right to
23 advocate before their organizations as well as before local, state, and federal
24 decisionmakers while also acknowledging that physicians still bear the responsibility of
25 doing so in ways that support the best interest of patients. Enumerating these rights and
26 responsibilities around physician advocacy strengthens protections for physicians and will
27 help to ensure better working conditions both in times of crisis and during regular
28 operations.

29
30 Testimony on the report was supportive, although two delegations offered amendments
31 to the report. The first amendment proposed adding two new subsections to section IV of
32 the Medical Staff Rights and Responsibilities set forth in Board of Trustees Report 13. A
33 trustee testified in opposition to this amendment, explaining that the first proposed new
34 subsection is beyond the scope of the report and that the second proposed new
35 subsection is adequately and more appropriately addressed by current AMA policy. Your
36 Reference Committee notes that section IV of the Medical Staff Rights and
37 Responsibilities as presented in Board of Trustees Report 13, as well as Policies H-
38 215.960, H-385.990, D-383.985, and H-215.968 address the concerns raised by the
39 second proposed new subsection. A second amendment was offered, proposing
40 deletion of the phrase, "right to refuse to work" in section IV (c) of the Medical Staff
41 Rights and Responsibilities set forth in Board of Trustees Report 13. A trustee testified in
42 opposition to this amendment by deletion, emphasizing the ongoing need to protect
43 physicians' right to refuse to work in unsafe conditions. Two delegations testified in
44 support of Board of Trustees Report 13 as presented. Your Reference Committee
45 agrees that Board of Trustees Report 13 should not be amended, and therefore
46 recommends that Board of Trustees Report 13 be adopted and the remainder of the
47 report be filed.

1 (3) COUNCIL ON MEDICAL SERVICE REPORT 1 - CMS
2 SUNSET REVIEW OF 2011 HOUSE POLICIES

3
4 **RECOMMENDATION:**

5
6 **Mr. Speaker, your Reference Committee recommends**
7 **that recommendations in Council on Medical Service**
8 **Report 1 be adopted and the remainder of the report be**
9 **filed.**

10
11 **HOD ACTION: Recommendations in Council on**
12 **Medical Service Report 1 adopted and the remainder**
13 **of the report filed.**

14
15 The Council on Medical Service recommends retaining, amending, or rescinding 2011
16 AMA socioeconomic policies and that the remainder of the report be filed.

17
18 Testimony on Council on Medical Service Report 1 was limited to a member of the Council
19 on Medical Service. Accordingly, your Reference Committee recommends that the
20 recommendation of Council on Medical Service Report 1 be adopted and the remainder
21 of the report be filed.

22
23 (4) COUNCIL ON MEDICAL SERVICE REPORT 5 -
24 MEDICAL CENTER TRANSFER POLICIES

25
26 **RECOMMENDATION:**

27
28 **Mr. Speaker, your Reference Committee recommends**
29 **that recommendations in Council on Medical Service**
30 **Report 5 be adopted and the remainder of the report be**
31 **filed.**

32
33 **HOD ACTION: Recommendations in Council on Medical**
34 **Service Report 5 adopted and the remainder of the report**
35 **filed.**

36
37 The Council on Medical Service recommends that the following be adopted in lieu of
38 Resolution 818-I-19 and that the remainder of the report be filed:

39
40 1. That our American Medical Association (AMA) amend Policy H-130.982 by addition
41 and deletion as follows:

42
43 H-130.982 Interfacility Patient Transfers of Emergency Patients

44 Our AMA: (1) supports the following principles for the interfacility patient transfers of
45 emergency patients: (a) all physicians and health care facilities have an ethical
46 obligation and moral responsibility to provide needed medical care to all emergency
47 patients, regardless of their ability to pay; (b) an interfacility patient transfer of an
48 unstabilized emergency patient should be undertaken only for appropriate medical
49 purposes, i.e., when in the physician's judgment it is in the patient's best interest to
50 receive needed medical service care at the receiving facility rather than the transferring

1 facility; and (c) all interfacility patient transfers of ~~emergency~~ patients should be subject
2 to the sound medical judgment and consent of both the transferring and receiving
3 physicians to assure the safety and appropriateness of each proposed transfer; (2)
4 urges ~~county medical societies~~ physician organizations to develop, in conjunction with
5 their local hospitals, protocols and interhospital transfer agreements addressing the
6 issue of economically motivated transfers of emergency patients in their communities.
7 At a minimum, these protocols and agreements should address the condition of the
8 patients transferred, the responsibilities of the transferring and accepting physicians
9 and facilities, and the designation of appropriate referral facilities. The American
10 College of Emergency Physicians' Appropriate Interfacility Patient Transfer should be
11 reviewed in the development of such community protocols and agreements; and (3)
12 urges state medical associations to encourage and provide assistance to physician
13 organizations that are their county medical societies as they developing such protocols
14 and interhospital agreements with their local hospitals. (Modify Current HOD Policy)
15

16 2. That our AMA amend subsection II(d) of Policy H-225.942 by addition and deletion as
17 follows:

18 d. The right to be well informed and share in the decision-making of the health care
19 organization's operational and strategic planning, including involvement in decisions
20 to grant exclusive contracts, ~~or~~ close medical staff departments, or to transfer patients
21 into, out of, or within the health care organization. (Modify Current HOD Policy)
22

23 3. That our AMA amend Policy H-130.965 by addition as follows:

24 Our AMA (1) opposes the refusal by an institution to accept patient transfers solely on
25 the basis of economics; (2) supports working with the American Hospital Association
26 (AHA) and other interested parties to develop model agreements for appropriate
27 patient transfer; and (3) supports continued work by the AMA and the AHA on the
28 problem of providing adequate financing for the care of these patients transferred.
29 (Modify Current HOD Policy)
30

31 4. That our AMA amend Policy H-320.939 by addition of a fourth section as follows:

32 4. Our AMA advocates for health plans to minimize the burden on patients, physicians,
33 and medical centers when updates must be made to previously approved and/or
34 pending prior authorization requests. (Modify Current HOD Policy)
35

36 5. That our AMA reaffirm Policy H-225.957, which provides principles for strengthening
37 the physician-hospital relationship. Policy H-225.957 sets forth parameters for
38 collaboration and dispute resolution between the medical staff and the hospital
39 governing body, and it establishes that the primary responsibility for the quality of care
40 rendered and for patient safety is vested with the organized medical staff. (Reaffirm
41 HOD Policy)
42

43 6. That our AMA reaffirm Policy H-225.971, which details the roles that medical staff and
44 hospital governing bodies and management each and collectively play in quality of
45 care and credentialing. Policy H-225.971 states that hospital administrative personnel
46 performing quality assurance and other quality activities related to patient care should
47

48

1 report to and be accountable to the medical staff committee responsible for quality
2 improvement activities. (Reaffirm HOD Policy)

3
4 7. That our AMA reaffirm Policy H-285.904, which sets forth principles related to
5 unanticipated out-of-network care. (Reaffirm HOD Policy)

6
7 Your Reference Committee heard unanimously positive testimony regarding Council on
8 Medical Service Report 5. A member of the Council on Medical Service introduced and
9 testified in support of the report, explaining that the Council found that current AMA policy
10 lays the groundwork to protect patients and physicians in the context of patient transfers,
11 and this policy can be expanded. The Council member identified the policies the Council
12 recommends amending and reaffirming to optimally protect patients who are transferred
13 among medical facilities and the physicians who care for those patients. Additional
14 testimony on the report was supportive and thanked the Council on Medical Service for its
15 report. Therefore, your Reference Committee recommends that Council on Medical
16 Service Report 5 be adopted and the remainder of the report be filed.

17
18 (5) RESOLUTION 711 - OPPOSITION TO ELIMINATION OF
19 "INCIDENT-TO" BILLING FOR NON-PHYSICIAN
20 PRACTITIONERS

21
22 **RECOMMENDATION:**

23
24 **Mr. Speaker, your Reference Committee recommends**
25 **that Resolution 711 be adopted.**

26
27 **HOD ACTION: Resolution 711 adopted.**

28
29 RESOLVED, That our American Medical Association advocate against efforts to eliminate
30 "incident-to" billing for non-physician practitioners among private and public payors.
31 (Directive to Take Action)

32
33 Your Reference Committee heard supportive testimony on Resolution 711. A member of
34 the Council on Medical Service testified in support of the goals expressed in Resolution
35 711 but stated that current AMA, including Policy H-160.908, addresses the concerns
36 raised by Resolution 711. Other testimony emphasized the timeliness and importance of
37 Resolution 711 and argued strongly in support of adoption. Your Reference Committee
38 agrees, and as such, recommends that Resolution 711 be adopted.

RECOMMENDED FOR ADOPTION AS AMENDED

(6) COUNCIL ON MEDICAL SERVICE REPORT 3 -
UNIVERSAL BASIC INCOME PILOT STUDIES

RECOMMENDATION A:

Mr. Speaker, your Reference Committee recommends that Council on Medical Service Report 3 be amended by addition of a new Recommendation to read as follows:

6. That our AMA reaffirm Policy H-290.997 stating that greater equity in the Medicaid program should be achieved through the creation of adequate payment levels to ensure broad access to care. (Reaffirm HOD Policy)

RECOMMENDATION B:

Mr. Speaker, your Reference Committee recommends that Council on Medical Service Report 3 be amended by addition of a new Recommendation to read:

7. That our AMA encourage Universal Basic Income pilot studies to measure health outcomes and access to care for patients to increase data on the health effects of these programs. (New HOD Policy)

RECOMMENDATION C:

Mr. Speaker, your Reference Committee recommends that Council on Medical Service Report 3 be adopted as amended and the remainder of the report be filed.

HOD ACTION: Recommendations in Council on Medical Service Report 3 adopted as amended and the remainder of the report filed.

The Council on Medical Service recommends that the following be adopted in lieu of Resolution 236-A-19 and that the remainder of the report be filed:

1. That our American Medical Association (AMA) reaffirm Policy H-350.974, which states that the elimination of racial and ethnic disparities in health care are an issue of highest priority for the organization. (Reaffirm HOD Policy)
2. That our AMA reaffirm Policy H-290.986, which states that the Medicaid program is a safety net for the nation's most vulnerable populations. (Reaffirm HOD Policy)

3. That our AMA reaffirm Policy D-290.979, which directs the AMA to work with state and specialty medical societies in advocating at the state level to expand Medicaid eligibility as authorized by the Affordable Care Act. (Reaffirm HOD Policy)
4. That our AMA reaffirm Policy D-290.985, which encourages sufficient federal and state funding for Medicaid to support enrollment and the provision of appropriate services. (Reaffirm HOD Policy)
5. That our AMA actively monitor Universal Basic Income pilot studies that intend to measure participant health outcomes and access to care. (Directive to Take Action)

A member of the Council on Medical Service introduced the report. The Council stated that UBI is one method that is being suggested as having the potential to address income inequality and wage stagnation, and to mitigate the loss of jobs caused by technological advances and COVID-19. The member noted that the concept of UBI is evolving rapidly, particularly in light of the COVID-19 pandemic. The pandemic is catalyzing support for UBI not only in the US but also worldwide. And, since February 2020, governments all over the world, including the US, have distributed cash payments among large portions of their populations to mitigate the loss of jobs and financial disruption of the pandemic. Importantly, the Council noted that, while there have been numerous studies on the effects of UBI, the programs have been population-based and generally have not met minimum standards for randomized control studies. Consequently, there is a void of data on how a sustained UBI program would operate and the far-reaching effects of the program once implemented. Therefore, the Council believes it is best to actively monitor UBI studies as they unfold with a particular eye to studies that intend to measure participant health outcomes and access to care.

Testimony on Council on Medical Service Report 3 was unanimously supportive. One speaker proposed an amendment to add a new recommendation that our AMA encourage universal basic income pilot studies to measure health outcomes and access to care for patients to increase data on the health effects of these programs. Your Reference Committee believes this proposal strengthens the report and recommends this amendment be adopted. Additional testimony called for a new recommendation reaffirming Policy H-290.997, which includes the principle of creating adequate payment levels in the Medicaid program to assure broad access to care. Your Reference Committee appreciates this suggestion and agrees with reaffirming the policy. Therefore, your Reference Committee recommends that Council on Medical Service Report 3 be adopted as amended and the remainder of the report be filed.

(7) COUNCIL ON MEDICAL SERVICE REPORT 4 -
PROMOTING ACCOUNTABILITY IN PRIOR
AUTHORIZATION

RECOMMENDATION A:

Mr. Speaker, your Reference Committee recommends that Council on Medical Service Report 4 be amended by addition of a new Recommendation to read as follows:

1 **11. That our AMA advocate that health plans must**
2 **undertake every effort to accommodate the physician's**
3 **schedule when requiring peer-to-peer prior**
4 **authorization conversations. (New HOD Policy)**

5

6 **RECOMMENDATION B:**

7

8 **Mr. Speaker, your Reference Committee recommends**
9 **that Council on Medical Service Report 4 be adopted as**
10 **amended and the remainder of the report be filed.**

11

12 **HOD ACTION: Recommendations in Council on Medical**
13 **Service Report 4 adopted as amended by addition of a new**
14 **Recommendation to read as follows and the remainder of**
15 **the report filed.**

16

17 **12. That our AMA advocate that health plans must not**
18 **require prior authorization on any medically necessary**
19 **surgical or other invasive procedure related or incidental to**
20 **the original procedure if it is furnished during the course of**
21 **an operation or procedure that was already approved or did**
22 **not require prior authorization. (New HOD Policy)**

23

24 The Council on Medical Service recommends that the following be adopted and that the
25 remainder of the report be filed:

- 26 1. That our American Medical Association (AMA) reaffirm Policy H-320.939 which states
27 that the AMA will continue its widespread prior authorization (PA) advocacy and
28 outreach, including promotion and adoption of the Prior Authorization and Utilization
29 Management Reform Principles, the Consensus Statement on Improving the Prior
30 Authorization Process, AMA model legislation, the Prior Authorization Physician
31 Survey and other PA research, and educational tools aimed at reducing administrative
32 burdens for physicians and their staff; and advocate for such decisions to be based on
33 the direct review of a physician of the same medical specialty/subspecialty as the
34 prescribing/ordering physician. (Reaffirm HOD Policy)
- 35 2. That our AMA reaffirm Policies H-320.948 and H-320.961 which encourage sufficient
36 clinical justification for any retrospective payment denial and prohibition of
37 retrospective payment denial when treatment was previously authorized. (Reaffirm
38 HOD Policy)
- 39 3. That our AMA reaffirm Policy H-320.949 which states that utilization management
40 criteria should be based upon sound clinical evidence, permit variation to account for
41 individual patient differences, and allow physicians to appeal decisions. (Reaffirm
42 HOD Policy)
- 43 4. That our AMA reaffirm Policies H-285.998 and H-320.945 which underscore the
44 importance of a clinical basis for health plans' coverage decisions and policies.
45 (Reaffirm HOD Policy)

- 1
- 2 5. That our AMA reaffirm Policy H-285.939 which states that utilization review decisions
- 3 to deny payment for medically necessary care constitute the practice of medicine and
- 4 that medical directors of insurance entities be held accountable and liable for medical
- 5 decisions regarding contractually covered medical services. (Reaffirm HOD Policy)
- 6
- 7 6. That our AMA advocate that peer-to-peer (P2P) PA determinations must be made and
- 8 actionable at the end of the P2P discussion notwithstanding mitigating circumstances,
- 9 which would allow for a determination within 24 hours of the P2P discussion. (New
- 10 HOD Policy)
- 11
- 12 7. That our AMA advocate that the reviewing P2P physician must have the clinical
- 13 expertise to treat the medical condition or disease under review and have knowledge
- 14 of the current, evidence-based clinical guidelines and novel treatments. (New HOD
- 15 Policy)
- 16
- 17 8. That our AMA advocate that P2P PA reviewers follow evidence-based guidelines
- 18 consistent with national medical specialty society guidelines where available and
- 19 applicable. (New HOD Policy)
- 20
- 21 9. That our AMA continue to advocate for a reduction in the overall volume of health
- 22 plans' PA requirements and urge temporary suspension of all PA requirements and
- 23 the extension of existing approvals during a declared public health emergency. (New
- 24 HOD Policy)
- 25
- 26 10. That our AMA rescind Policy D-320.983, which directed the AMA to conduct the study
- 27 herein. (Rescind HOD Policy)
- 28

29 A member of the Council on Medical Service introduced the report stating that peer-to-
30 peer conversations (P2Ps) usually occur after an initial prior authorization (PA) denial that
31 involves questions of medical necessity or treatment requests that are considered
32 investigational. However, numerous physicians have stated that some insurers are
33 starting to require P2Ps for first-line PAs, and, at times, peer reviewers are unqualified to
34 assess the need for services for an individual patient for whom they have minimal
35 information and with whom they have never evaluated or spoken. Therefore, the Council
36 believes it is critical that reviewing P2P physicians have the clinical expertise to treat the
37 medical condition or disease under review and have knowledge of the current, evidence-
38 based clinical guidelines and novel treatments. Additionally, the Council stated that some
39 insurers have suggested that plans should have two business days after the P2P
40 discussion to make a PA decision. The Council disagrees and believes that further
41 delaying the PA determination harms all patients and has a disproportionately negative
42 effect on vulnerable populations. Therefore, the Council recommends requiring that PA
43 decisions be made at the end of the P2P review discussion notwithstanding mitigating
44 circumstances. Finally, the Council noted that it viewed this report through the lens of the
45 COVID-19 pandemic and finds our AMA's efforts to reduce PA burdens especially
46 important during public health emergencies such as the one before us and recommends
47 a reduction in the overall volume of health plans' PA requirements and urges temporary
48 suspension of all PA requirements and the extension of existing approvals during a
49 declared public health emergency.

1 Testimony on Council on Medical Service Report 4 was unanimously supportive. One
2 speaker called for an additional recommendation that health plans advocate that health
3 plans must undertake every effort to accommodate the physician's schedule when
4 requiring P2P PA. The Council expressed support for this amendment, and your
5 Reference Committee accepts the recommendation.

6
7 Additional testimony called for a new recommendation to advocate that health plans may
8 not require prior authorization on any surgical or other invasive procedure if this procedure
9 is furnished during the course of an operation or procedure that was already approved or
10 did not require prior authorization. In response, a member of the Council on Medical
11 Service stated that this suggestion is already covered in our AMA's PA Principles.
12 Principle 14 states that significant time and resources are devoted to completing PA
13 requirements to ensure that the patient will have the requisite coverage. If utilization review
14 entities choose to use such programs, they need to honor their determinations to avoid
15 misleading and further burdening patients and health care providers. Prior authorization
16 must remain valid and coverage must be guaranteed for a sufficient period of time to allow
17 patients to access the prescribed care. The Principle notes that this is particularly
18 important for medical procedures, which often must be scheduled and approved for
19 coverage significantly in advance of the treatment date. To allow sufficient time for care
20 delivery, a utilization review entity should not revoke, limit, condition or restrict coverage
21 for authorized care provided within 45 business days from the date authorization was
22 received. The Council member also stated that this surgical and procedural exception is
23 also in our AMA's PA model bill. Your Reference Committee finds the Council's testimony
24 persuasive.

25
26 Further testimony requested an amendment that our AMA advocate that all insurance
27 companies and benefit managers that require prior authorization have staff available to
28 timely process and decide on approvals including but not limited to peer review for patients
29 24 hours a day, every day of the year, including holidays and weekends and within 24
30 hours. Though your Reference Committee agrees with this sentiment, it notes that Policy
31 D-320.979 and Recommendation 6 of this report satisfy the proposed language. Policy D-
32 320.979 advocates that all insurance companies and benefit managers that require prior
33 authorization have staff available to process approvals 24 hours a day, every day of the
34 year, including holidays and weekends. Moreover, Recommendation 6 advocates that
35 P2P PA determinations must be made and actionable at the end of the P2P discussion
36 notwithstanding mitigating circumstances, which would allow for a determination within 24
37 hours of the P2P discussion. Taken together, your Reference Committee finds this
38 suggestion to be a reaffirmation of current policy. Accordingly, your Reference Committee
39 recommends that Council on Medical Service Report 4 be adopted as amended and the
40 remainder of the report be filed.

1 (8) COUNCIL ON MEDICAL SERVICE REPORT 6 - URGENT
2 CARE CENTERS

3
4 RECOMMENDATION A:
5

6 Mr. Speaker, your Reference Committee recommends
7 that Recommendation 5 of Council on Medical Service
8 Report 6 be amended by addition and deletion to read
9 as follows:

10
11 5. That our AMA supports that any individual, company,
12 or other entity that establishes and/or operates urgent
13 care centers (UCCs) adhere to the following principles:
14 a. UCCs must help patients who do not have a primary
15 care physician or usual source of care to identify one in
16 the community;
17 b. UCCs must transfer a patient's medical records to his
18 or her primary care physician and to other health care
19 providers, with the patient's consent, including offering
20 transfer in an electronic format if the receiving
21 physician is capable of receiving it;
22 c. UCCs must produce patient visit summaries that are
23 transferred to the appropriate physicians and other
24 health care providers in a meaningful format that
25 prominently highlight salient patient information;
26 d. UCCs should work with primary care physicians and
27 medical homes to support continuity of care and ensure
28 provisions for appropriate follow-up care are made;
29 e. UCCs should use local physicians as medical
30 directors or supervisors and they should be clearly
31 identified and posted;
32 f. UCCs should have a well-defined scope of clinical
33 services, communicate the scope of services to the
34 patient prior to evaluation, provide a list of services
35 provided by the center, provide the qualifications of the
36 on-site health care providers prior to services being
37 rendered, describe the degree of physician supervision
38 of any non-physician practitioners, and include in any
39 marketing materials the qualifications of the on-site
40 health care providers; and
41 g. UCCs should be prohibited from using the word
42 "emergency" or "ED" in their name, any of their
43 advertisements, or to describe the type of care
44 provided; and
45 h. ~~UCCs should have 24 hour call coverage to answer
46 patient and subsequent treating physician questions
47 after rendering UCC services. (New HOD Policy)~~

1 **RECOMMENDATION B:**

2
3 **Mr. Speaker, your Reference Committee recommends**
4 **that Recommendation 7 of Council on Medical Service**
5 **Report 6 be amended by addition and deletion to read**
6 **as follows:**

7
8 **7. That our AMA support patient education including**
9 **notifying patients if their physicians are providing**
10 **extended off-hours care, including weekends,**
11 **informing patients what to do in urgent situations when**
12 **their physician may be unavailable, informing patients**
13 **of the differences between an urgent care center and an**
14 **emergency department, and asking for their patients to**
15 **notify their physician or usual source of care before**
16 **seeking UCC services, and encourage patients to**
17 **familiarize themselves with their anticipated out-of-**
18 **pocket financial responsibility for UCC services.** (New

19 **HOD Policy)**

20
21 **RECOMMENDATION C:**

22
23 **Mr. Speaker, your Reference Committee recommends**
24 **that Council on Medical Service Report 6 be adopted as**
25 **amended and the remainder of the report be filed.**

26
27 **HOD ACTION: Recommendations in Council on**
28 **Medical Service Report 6 adopted as amended and**
29 **the remainder of the report filed.**

30
31 The Council on Medical Service recommends that the following be adopted and the
32 remainder of the report be filed:

33 1. That our American Medical Association (AMA) reaffirm Policy D-35.985 supporting the
34 physician-led health care team. (Reaffirm HOD Policy)

35
36 2. That our AMA reaffirm Policy H-385.926 supporting physicians' choice of practice and
37 method of earning a living. (Reaffirm HOD Policy)

38
39 3. That our AMA reaffirm Policy H-440.877 stating that if a vaccine is administered outside
40 the medical home, all pertinent vaccine-related information should be transmitted to the
41 patient's primary care physician and the administrator of the vaccine should enter the
42 information into an immunization registry, when one exists. (Reaffirm HOD Policy)

43
44 4. That our AMA reaffirm Policy H-385.940 advocating for fair and equitable payment of
45 services described by Current Procedural Terminology (CPT) codes, including those for
46 off-hour services. (Reaffirm HOD Policy)

47
48 5. That our AMA supports that any individual, company, or other entity that establishes
49 and/or operates urgent care centers (UCCs) adhere to the following principles:

- 1 a. UCCs must help patients who do not have a primary care physician or usual source of
2 care to identify one in the community;
- 3 b. UCCs must transfer a patient's medical records to his or her primary care physician and
4 to other health care providers, with the patient's consent, including offering transfer in an
5 electronic format if the receiving physician is capable of receiving it;
- 6 c. UCCs must produce patient visit summaries that are transferred to the appropriate
7 physicians and other health care providers in a meaningful format that prominently
8 highlight salient patient information;
- 9 d. UCCs should work with primary care physicians and medical homes to support
10 continuity of care and ensure provisions for appropriate follow-up care are made;
- 11 e. UCCs should use local physicians as medical directors or supervisors;
- 12 f. UCCs should have a well-defined scope of clinical services, communicate the scope of
13 services to the patient prior to evaluation, provide a list of services provided by the center,
14 provide the qualifications of the on-site health care providers prior to services being
15 rendered, describe the degree of physician supervision of any non-physician practitioners,
16 and include in any marketing materials the qualifications of the on-site health care
17 providers; and
- 18 g. UCCs should be prohibited from using the word "emergency" or "ED" in their name, any
19 of their advertisements, or to describe the type of care provided. (New HOD Policy)
- 20 6. That our AMA work with interested stakeholders to improve attribution methods such
21 that a physician is not attributed to spending for services that a patient receives at an UCC
22 if the physician could not reasonably control or influence that spending. (New HOD Policy)
- 23 7. That our AMA support patient education including notifying patients if their physicians
24 are providing off-hours care, informing patients what to do in urgent situations when their
25 physician may be unavailable, informing patients of the differences between an urgent
26 care center and an emergency department, and asking for their patients to notify their
27 physician or usual source of care before seeking UCC services. (New HOD Policy)

37 A member of the Council on Medical Service introduced the report stating that urgent care
38 centers (UCCs) are proliferating and quickly changing the health care landscape. The rise
39 in the number of UCCs is partially driven by the public's desire and expectation of prompt,
40 available, and convenient care. While the Council believes that UCCs can serve as a
41 health care access point when a patient's usual source of care is unavailable, it is acutely
42 aware of the potential of these new clinics to duplicate, fragment, or otherwise undermine
43 patient care. Therefore, in its report, the Council states that it offers a set of principles to
44 which UCCs should adhere to guard against concerns and to ensure that UCCs operate
45 as a modern component of patient-centered care.

46 Your Reference Committee heard overwhelming supportive testimony for Council on
47 Medical Service Report 6. A speaker suggested an amendment to Recommendation 5(f)
48 to add that medical directors or supervisors should be clearly identified and posted. The
49 Council on Medical Service agreed, and your Reference Committee recommends this

1 amendment be accepted. Additional testimony stated that, after rendering services, UCCs
2 should be available to answer questions or concerns from both patients and physicians
3 24-hours a day. Your Reference Committee believes this suggestion strengthens the
4 Council's report and recommends an amendment accordingly.

5
6 Further testimony sought to change the mention of off-hours care to extended hours care
7 in Recommendation 7. The Council on Medical Service agreed with the amendment, and
8 your Reference Committee recommends the amendment be accepted. Testimony also
9 stated that patients should familiarize themselves with their anticipated out-of-pocket
10 financial responsibility. To address this concern, the Council on Medical Service proposed
11 an amendment to Recommendation 7, and your Reference Committee recommends
12 acceptance of this amendment. Another speaker requested that this report also be applied
13 to minute clinics. Your Reference Committee does not agree and believes that this
14 suggestion is outside of the scope of this report and highlights that minute clinics have
15 significantly different business models than UCCs. In addition, your Reference Committee
16 notes that AMA policy on retail clinics was established by two previous Council reports.

17
18 Therefore, your Reference Committee recommends that Council on Medical Service
19 Report 6 be adopted as amended and the remainder of the report be filed.

20
21 (9) COUNCIL ON MEDICAL SERVICE REPORT 9 -
22 ADDRESSING PAYMENT AND DELIVERY IN RURAL
23 HOSPITALS

24
25 **RECOMMENDATION A:**

26
27 **Mr. Speaker, your Reference Committee recommends**
28 **that Recommendation 3 in Council on Medical Service**
29 **Report 9 be amended by addition and deletion to read**
30 **as follows:**

31
32 3. That our AMA support advocate that public and
33 private payers take the following actions to ensure
34 payment to rural hospitals is adequate and appropriate:
35 a. Create a capacity payment to support the minimum
36 fixed costs of essential services, including surge
37 capacity, regardless of volume;
38 b. Provide adequate service-based payments to cover
39 the costs of services delivered in small communities;
40 c. Adequately compensate Pay for physicians for
41 standby and on-call time to enable very small rural
42 hospitals to deliver quality services in a timely manner;
43 d. Use only relevant quality measures for rural
44 hospitals and set minimum volume thresholds for
45 measures to ensure statistical reliability;
46 e. Hold rural hospitals harmless from financial
47 penalties for quality metrics that cannot be assessed
48 due to low statistical reliability; and
49 f. Create voluntary monthly payments for primary
50 care that would give physicians the flexibility to deliver

1 **services in the most effective manner with an
2 expectation that some services will be provided via
3 telehealth or telephone. (New HOD Policy)**

4
5 **RECOMMENDATION B:**

6
7 **Mr. Speaker, your Reference Committee recommends
8 that recommendations in Council on Medical Service
9 Report 9 be adopted as amended and the remainder of
10 the report be filed.**

11
12 **HOD ACTION: Recommendations in Council on
13 Medical Service Report 9 adopted as amended and
14 the remainder of the report filed.**

15
16 The Council on Medical Service recommends that the following be adopted and that the
17 remainder of the report be filed:

- 19 1. That our American Medical Association (AMA) reaffirm Policy D-290.979 directing our
20 AMA to support state efforts to expand Medicaid eligibility as authorized by the
21 Affordable Care Act. (Reaffirm HOD Policy)
- 23 2. That our AMA reaffirm Policy H-290.976 stating that Medicaid payments to medical
24 providers be at least 100 percent of Medicare payment rates. (Reaffirm HOD Policy)
- 25 3. That our AMA support that public and private payers take the following actions to
26 ensure payment to rural hospitals is adequate and appropriate:
 - 27 a. Create a capacity payment to support the minimum fixed costs of essential services,
28 including surge capacity, regardless of volume;
 - 29 b. Provide adequate service-based payments to cover the costs of services delivered in
30 small communities;
 - 31 c. Pay for physician standby and on-call time to enable very small rural hospitals to
32 deliver quality services in a timely manner;
 - 33 d. Use only relevant quality measures for rural hospitals and set minimum volume
34 thresholds for measures to ensure statistical reliability;
 - 35 e. Hold rural hospitals harmless from financial penalties for quality metrics that cannot
36 be assessed due to low statistical reliability; and
 - 37 f. Create voluntary monthly payments for primary care that would give physicians the
38 flexibility to deliver services in the most effective manner with an expectation that some
39 services will be provided via telehealth or telephone. (New HOD Policy)
- 41 4. That our AMA encourages transparency among rural hospitals regarding their costs
42 and quality outcomes. (New HOD Policy)
- 44 5. That our AMA support better coordination of care between rural hospitals and networks
45 of providers where services are not able to be appropriately provided at a particular
46 rural hospital. (New HOD Policy)
- 48 6. That our AMA encourage employers and rural residents to choose health plans that
49 adequately and appropriately reimburse rural hospitals and physicians. (New HOD
50 Policy)

1 A member of the Council on Medical Service introduced the report stating that, despite
2 legislative advances like the Affordable Care Act and Medicaid expansion bringing
3 insurance coverage and health care accessibility to millions of Americans, rural Americans
4 and the health care system intended to serve them continue to face a health care crisis.
5 By most measures, the health of the residents of rural areas is significantly worse than the
6 health of those in urban and suburban areas. On average, rural residents are older, sicker,
7 and are less likely to have health insurance. Concurrently, from 2018 to 2020, 50 rural
8 hospitals closed, accelerating the trend of rural hospital closures. And, of the more than
9 2,000 rural hospitals across the country, more than 40% of them are estimated to be at
10 risk of closing. Most of these hospitals at risk of closure are small rural hospitals serving
11 isolated rural communities. Long-term solutions are needed to effectively address the
12 health needs of the rural population and protect and enhance their access to health care.
13 Therefore, the Council recommends a set of actions that public and private payers should
14 undertake to ensure payment to rural hospitals is adequate and appropriate.
15

16 Your Reference Committee heard testimony unanimously in support of Council on Medical
17 Service Report 9. One speaker asked to amend Policy H-290.976 to advocate that
18 Medicaid payments to providers be at least 101 percent of Medicare payment rates
19 instead of the current policy of at least 100 percent of Medicare. The speaker also
20 suggested an amendment of a new sub-recommendation in Recommendation 3
21 supporting the expansion of essential services to include Home Health and Hospice
22 thereby advancing equity, given issues of access, large geographic areas, lack of public
23 transportation and lack of internet. The Council on Medical Service replied that our AMA
24 has undertaken significant advocacy efforts on Medicaid payment rates and is unclear
25 what this amendment adds to our AMA's body of policy and how it advances our advocacy
26 agenda. Regarding the second proposed amendment, the Council on Medical Service
27 highlighted that it has two upcoming reports on home health and hospice including a report
28 on home and community-based services and a report on end-of-life payment and hospice.
29 The Council believes that these upcoming reports will satisfy this request. Additionally,
30 Council on Medical Service Report 7 on Addressing Equity in Telehealth that is currently
31 being considered at this meeting and comprehensively addresses concerns around
32 telehealth, broadband, and access. Your Reference Committee finds the Council's
33 testimony persuasive.

34 An amendment was offered to add a new recommendation calling for appropriate
35 reimbursement to rural hospitals for services offered via telehealth and support increased
36 investment in telemedicine technology at rural facilities. While your Reference Committee
37 appreciates the intent of this amendment, it believes that current AMA policy satisfies this
38 request. Policy D-480.963 advocates for equitable access to telehealth services,
39 especially for at-risk and under-resourced patient populations and communities, including
40 but not limited to supporting increased funding and planning for telehealth infrastructure
41 such as broadband and internet-connected devices for both physician practices and
42 patients. Policy H-478.980 advocates for the expansion of broadband and wireless
43 connectivity to all rural and underserved areas of the United States. Policy D-480.969
44 advocates for telemedicine parity laws that require private insurers to cover telemedicine-
45 provided services comparable to that of in-person services, and not limit coverage only to
46 services provided by select corporate telemedicine providers.
47

48 Additional testimony called for an amendment to support residency training programs in
49 rural hospitals. While a goal with which the Reference Committee agrees, we believe that
50 amendment is outside the scope of this report. We also highlight Policy H-465.988 calling

1 for our AMA to work with interested stakeholders to identify strategies to increase
2 residency training opportunities in rural areas and to formulate and action plan of advocacy
3 with the goal of increasing residency training in rural areas.

4

5 Further testimony called to change Recommendation 3 from "support" to "advocate" and
6 to provide clarifying language to ensure adequate compensation for physician time in
7 Recommendation 3(c). Your Reference Committee agrees with these changes. Testimony
8 also called for deletion of Recommendation 3(f) stating that Recommendation 3(c)
9 accomplishes this goal. Your Reference Committee strongly disagrees and recommends
10 Recommendation 3(f) be adopted.

11

12 Accordingly, your Reference Committee recommends that Council on Medical Service
13 Report 9 be adopted as amended and the remainder of the report be filed.

14

15 (10) RESOLUTION 706 - PREVENT MEDICARE ADVANTAGE
16 PLANS FROM LIMITING CARE

17

18 **RECOMMENDATION A:**

19

20 **Mr. Speaker, your Reference Committee recommends**
21 **that the first Resolve of Resolution 706 be amended by**
22 **addition and deletion to read as follows:**

23

24 **RESOLVED, That our American Medical Association**
25 **ask the Centers for Medicare and Medicaid Services to**
26 **further regulate Medicare Advantage Plans so that the**
27 **same treatment and authorization Medicare guidelines**
28 **are followed for all both fee-for-service Medicare and**
29 **Medicare Advantage patients, including admission to**
30 **inpatient rehabilitation facilities. and that care is not**
31 **limited for patients who chose an Advantage**
32 **Plan (Directive to Take Action); and be it further**

33

34 **RECOMMENDATION B:**

35

36 **Mr. Speaker, your Reference Committee recommends**
37 **that the second Resolve of Resolution 706 be amended**
38 **by addition and deletion to read as follows:**

39

40 **RESOLVED, That our AMA advocate that against**
41 **applying proprietary criteria shall not supersede the**
42 **professional judgment of the patient's physician when**
43 **to determine determining eligibility of Medicare and**
44 **Medicare Advantage patients eligibility for procedures**
45 **and admissions when the criteria are at odds with the**
46 **professional judgment of the patient's physician.**
47 **(Directive to Take Action)**

1 **RECOMMENDATION C:**
2

3 **Mr. Speaker, your Reference Committee recommends**
4 **that Resolution 706 be adopted as amended.**

5 **HOD ACTION: Resolution 706 adopted as amended.**

6 RESOLVED, That our American Medical Association ask the Centers for Medicare and
7 Medicaid Services to more tightly regulate Medicare Advantage Plans so that Medicare
8 guidelines are followed for all Medicare patients and care is not limited for patients who
9 chose an Advantage Plan (Directive to Take Action); and be it further

10 RESOLVED, That our AMA advocate that applying proprietary criteria to determine
11 eligibility of Medicare patients for procedures and admissions should not overrule the
12 professional judgment of the patient's physician. (Directive to Take Action)

13 Your Reference Committee heard generally supportive testimony on Resolution 706.
14 Amendments were offered to both the first and second Resolve clauses to clarify that
15 patient care should be driven by physician judgement and evidence-based guidelines and
16 protocols rather than the varying dictates of health plans and insurance companies. The
17 author of the resolution welcomed these amendments. Your Reference Committee agrees
18 with the amendments and proposes an amendment to the first Resolve clause to
19 specifically mention inpatient rehabilitative facility admissions. Your Reference Committee
20 believes that patient-centered guidelines for admission to inpatient rehabilitation facilities
21 is the primary goal of the resolution.

22 One speaker called for referral of Resolution 706. Your Reference Committee does not
23 recognize the merits of referral in light of the substantial support for Resolution 706.

24 Additional testimony called for an amendment stating that our AMA should ask CMS to
25 add another tool that compares coverage in Medicare Advantage plans vs traditional
26 Medicare and include minimum criteria for coverage/benefits for severe chronic conditions
27 like stroke, cancer or diabetes. Though your Reference Committee agrees with the intent
28 to provide patient education, it notes that our AMA already has significant policy on this
29 issue. Policy D-330.951 directs that our AMA urge CMS to require companies that
30 participate in the MA program to provide enrollees and potential enrollees timely
31 information in a comparable, standardized, and clearly-written format that details
32 enrollment restrictions, as well as all coverage restrictions and beneficiary cost-sharing
33 requirements for all services. Additionally, Policy H-285.913 states that our AMA will
34 pursue legislation to require that MA policies carry a separate distinct page, which the
35 patient must sign, including the statement, "THIS COVERAGE IS NOT
36 TRADITIONAL MEDICARE. [...]" Policy D-330.930 states that our AMA will continue its
37 efforts to educate physicians and the general public on the implications of participating in
38 programs offered under Medicare Advantage and educate physicians and the public
39 about the lack of secondary coverage (Medigap policies) with Medicare Advantage plans
40 and how this may affect enrollees. Policy H-330.913 opposes managed care "bait and
41 switch" practices, whereby a plan entices patients to enroll by advertising large physician
42 panels and/or generous patient benefits, then reduces physician reimbursement and/or
43 patient benefits, so that physicians leave the plan, but patients who cannot must choose
44 new doctors. Importantly, Policy H-285.902 urges CMS to develop a
45 new policy to address this issue.

1 marketing/communication plan to effectively communicate with patients about network
2 access and any changes to the network that may directly or indirectly impact patients;
3 including updating the Medicare Plan Finder website and requiring MA plans to submit
4 accurate provider directories to CMS every year prior to the Medicare open enrollment
5 period and whenever there is a significant change in the physicians included in the
6 network.

7
8 Accordingly, your Reference Committee recommends that Resolution 706 be adopted as
9 amended.

10
11 (11) RESOLUTION 707 – FINANCIAL INCENTIVES FOR
12 PATIENTS TO SWITCH TREATMENTS

13
14 RECOMMENDATION A:

15
16 Mr. Speaker, your Reference Committee recommends
17 that the first Resolve of Resolution 707 be amended by
18 addition and deletion to read as follows:

19
20 RESOLVED, That our American Medical Association
21 oppose the practice of insurance companies providing
22 ~~financial incentives~~ payments to ~~for~~ patients as
23 financial incentives to switch treatments from those
24 recommended by their physicians (New HOD Policy);
25 and be it further

26
27 RECOMMENDATION B:

28
29 Mr. Speaker, your Reference Committee recommends
30 that the second Resolve of Resolution 707 be amended
31 by addition to read as follows:

32
33 RESOLVED, That our AMA support legislation that
34 would ban insurer policies that provide patients
35 ~~financial incentives~~ payments to patients as financial
36 incentives to switch treatments from those
37 recommended by their physicians, and will oppose
38 legislation that would make these practices legal
39 (Directive to Take Action); and be it further

40
41 RECOMMENDATION C:

42
43 Mr. Speaker, your Reference Committee recommends
44 that the third Resolve of Resolution 707 be amended by
45 addition to read as follows:

46
47 RESOLVED, That our AMA engage with state and
48 federal regulators to alert them to identified urging
49 review of the legality of such policies providing
50 financial incentives payments to patients as financial

1 incentives who switch to payer-preferred drugs, and
2 encourage state and federal regulators to prohibit
3 and/or discourage such policies. (Directive to Take
4 Action)
5
6

7 **HOD ACTION: Resolution 707 amended by addition and**
8 **deletion.**

9
10 RESOLVED, That our American Medical Association oppose the practice of insurance
11 companies providing financial incentives for patients to switch treatments (New HOD
12 Policy); and be it further

13
14 RESOLVED, That our AMA support legislation that would ban insurer policies that provide
15 patients financial incentives to switch treatments, and will oppose legislation that would
16 make these practices legal (Directive to Take Action); and be it further

17
18 RESOLVED, That our AMA engage with state regulators urging review of the legality of
19 such policies providing financial incentives to patients who switch to preferred drugs.
20 (Directive to Take Action)

21
22 Your Reference Committee heard unanimously supportive testimony on Resolution 707,
23 and several amendments were offered. One amendment was offered that would broaden
24 the proposed policy to govern not only financial incentives to change medical treatments
25 but also changes in health care professionals. Members of both the Council on Medical
26 Service and the Council on Legislation opposed this amendment. The Council on Medical
27 Service member explained that in CMS Report 2-I-19, the Council on Medical Service
28 recently studied the increasingly common practice of insurance companies implementing
29 programs that offer patients financial incentives when they compare prices on health care
30 items and services and choose lower-cost options. In CMS Report 2-I-19, the Council
31 found that while such programs can pose risks to patients, they can provide benefits such
32 as reducing care avoidance and cost-related non-adherence to treatment plans. Policy H-
33 185.920 addresses this dynamic in providing principles to guide programs that offer
34 financial incentives to patients who shop for lower-cost health care. Your Reference
35 Committee agrees with the Council on Medical Service's assessment. Several
36 delegations, including the Resolution Sponsors, offered amendments to clarify the text of
37 Resolution 707. The amendment offered by the Resolution Sponsors incorporated
38 amendments from other delegations. The Council on Medical Service supported the
39 Resolution Sponsor's amendment and proposed an additional amendment to provide
40 regulators and AMA Advocacy and with greater flexibility in deterring policies providing
41 financial incentives to patients who switch to payer-preferred drugs. A member of the
42 Council on Legislation testified in support of the Council on Medical Service's amendment.
43 Your Reference Committee notes the consistent intentions expressed by the clarifying
44 amendments, appreciates the compelling testimony provided, and notes that no single
45 amendment incorporated all of the essential clarifying elements. Your Reference
46 Committee has compiled the amendments here and recommends that Resolution 707 be
47 adopted as amended.

1 RECOMMENDED FOR NOT ADOPTION 2

3 (12) RESOLUTION 702 - ADDRESSING INFLAMMATORY
4 AND UNTRUTHFUL ONLINE RATINGS
5

6 RECOMMENDATION: 7

8 **Mr. Speaker, your Reference Committee recommends
9 that Resolution 702 not be adopted.**

10 HOD ACTION: Resolution 702 referred. 11

12
13 RESOLVED, That our American Medical Association take action that would urge online
14 review organizations to create internal mechanisms ensuring due process to physicians
15 before the publication of negative reviews. (Directive to Take Action)
16

17 Your Reference Committee heard mixed testimony on Resolution 702. A member of the
18 Council on Medical Service testified neither in support nor opposition to Resolution 702
19 but addressed a comment on the member forum calling for changes to the Health
20 Insurance Portability and Accountability Act (HIPAA) and would like to highlight AMA
21 advocacy activity on this issue. The Council member stated that seeking a change in the
22 HIPAA statute is significant to contemplate and something that our AMA has historically
23 tried to avoid given that the changes may not bode well for physicians. Additionally, in our
24 AMA's most recent attempt to address this issue, it included language in our AMA's HIPAA
25 Notice of Proposed Rulemaking (NPRM) comments from May 2021 asking the Office for
26 Civil Rights (OCR) to develop a process for physicians to respond to online complaints
27 without running afoul of HIPAA's privacy protections. The member noted that patients may
28 not understand how HIPAA permits an organization to share information without the
29 patient's authorization and that covered entities may experience the consequences of
30 such misunderstanding in ways including, but not limited to, complaints to OCR. For
31 example, patients may post complaints on social media about a covered entity for any
32 number of reasons, including misunderstandings around privacy practices. The Council
33 member noted that our AMA receives many complaints from our members who feel that
34 they are unable to respond to such complaints without compromising their confidentiality
35 obligations. Therefore, our AMA continues to encourage OCR to develop a mechanism
36 for physicians to respond to such complaints without violating HIPAA.
37

38 A member of the Council on Legislation (COL) underscored the Council on Medical
39 Service's testimony. The COL member stated that it agreed that seeking amendment to
40 the HIPAA statute would be a substantial legislative request requiring considerable AMA
41 expenditure of resources and political capital. And importantly, the Council on Legislation
42 expressed concern that opening HIPAA to such amendments may result in undesirable
43 changes for physicians. Your Reference Committee agrees.
44

45 Additionally, your Reference Committee notes that the Code of Medical Ethics addresses
46 physician conduct only. Your Reference Committee does not believe that our AMA can
47 police what individuals post online. Moreover, removing reviews from review sites would
48 likely require an investigation and determination of fact, which the Reference Committee
49 believes is the role of licensing boards. Additionally, your Reference Committee believes

1 that, in extreme circumstances, libel law would be triggered to protect a physician. Taken
2 together, your Reference Committee recommends that Resolution 702 not be adopted.

1 Madam Speaker, this concludes the report of Reference Committee G. I would like to
2 thank Peter Fenwick, MD; Ronald Giffler, MD; Rachelle Klammer, MD; Alma Littles, MD;
3 Parag Mehta, MD; Peter Rahko, MD; and all those who testified before the Committee.

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