#### **DISCLAIMER**

The following is a preliminary report of actions taken by the House of Delegates at its November 2020 Special Meeting and should not be considered final. Only the Official Proceedings of the House of Delegates reflect official policy of the Association.

AMA HOUSE OF DELEGATES (November 2020 Meeting)

#### Report of Reference Committee B

Alethia Morgan, MD, Chair

Your Reference Committee recommends the following consent calendar for acceptance:

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#### RECOMMENDED FOR ADOPTION

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- 1. Board Report 5 – FDA Conflict of Interest (Resolution 216-A-18)
- 2. Board Report 6 – Covenants Not To Compete (Resolution 10 -A-19)
- Board Report 13 Merit-Based Incentive Payment System (MIPS) Update 3.
- 4. Resolution 202 – Cares Act Equity and Loan Forgiveness in the Medicare Accelerated Payment Program

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#### RECOMMENDED FOR ADOPTION WITH CHANGE IN TITLE

12 13 14

- 5. Board Report 7 – Opposition to Involuntary Civil Commitment for Substance Use Disorder (Resolution 22-A-19)
- 15 Board Report 14 – Advocating for the Standardization and Regulation of 6. 16 Outpatient Addiction Rehabilitation Facilities (Resolution 201-I-19)

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### RECOMMENDED FOR ADOPTION AS AMENDED OR SUBSTITUTED

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- 7. Board Report 16 – Enabling Methadone Treatment of Opioid Use Disorder in Primary Care Settings, Bot Report 2-I-19
- Resolution 203 COVID-19 Emergency and Expanded Telemedicine 8. Resolution 205 – Telehealth Post SARS-COV-2
- 9. Resolution 206 – Strengthening Accountability Health Care Reviewers
- 25 Resolution 211 – Creating a Congressionally-Mandated Bipartisan Commission 10. 26 to Examine the U.S. Preparations for and Response to the COVID-19 Pandemic 27
  - 11. Resolution 218 – Crisis Payment Reform Advocacy

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#### RECOMMENDED FOR ADOPTION IN LIEU OF

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12. Resolution 212 – Copay Accumulator Policies

## RECOMMENDED FOR REFERRAL

Resolution 213 – Pharmacies to Inform Physicians When Lower Cost Medication
 Options are on Formulary

Click here to submit an amendment.

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## RECOMMENDED FOR ADOPTION

(1) BOARD OF TRUSTEES REPORT 5 – FDA CONFLICT OF INTEREST

#### **RECOMMENDATION:**

Recommendations in Board of Trustees Report 5 be <u>adopted</u> and the remainder of the Report be <u>filed</u>.

HOD ACTION: Recommendations in Board of Trustees Report 5 <u>adopted</u> and the remainder of the Report <u>filed</u>.

In light of these considerations, your Board of Trustees recommends that the following be adopted in lieu of Resolution 216-A-18 and the remainder of this report be filed:

- 1. That our American Medical Association (AMA) reaffirm Policy H-100.992, "FDA," which supports that FDA conflicts of interest should not overrule scientific evidence in making policy decisions and the FDA should include clinical experts on advisory committees. (Reaffirm HOD 14 Policy)
- 2. That our AMA adopt the following new policy:

It is the position of the AMA that decisions of the Food and Drug Administration (FDA) must be trustworthy. Patients, the public, physicians, other health care professionals and health administrators, and policymakers must have confidence that FDA decisions and the recommendations of FDA advisory committees are ethically and scientifically credible and derived through a process that is rigorous, independent, transparent, and accountable. Rigorous policies and procedures should be in place to minimize the potential for financial or other interests to influence the process at all key steps. These should include, but not necessarily be limited to: a) required disclosure of all relevant actual or potential conflicts of interest, both financial and personal; b) a mechanism to independently audit disclosures when warranted; c) clearly defined criteria for identifying and assessing the magnitude and materiality of conflicts of interest; and d) clearly defined processes for preventing or terminating the participation of a conflicted member, and mitigating the influence of identified conflicts of interest (such as prohibiting individuals from participating in deliberations, drafting, or voting on recommendations on which they have conflicts) in those limited circumstances when an individual's participation cannot be terminated due to the individual's unique or rare skillset or background that is deemed highly valuable to the process. Further, clear statements of COI policy and procedures, and disclosures of FDA advisory committee members' conflicts of interest relating to specific recommendations, should be published or otherwise made public. Participation on advisory committees should be facilitated through appropriate balancing of the relative scarcity or uniqueness of an individual's expertise and ability to contribute to the process, as compared to the feasibility and effectiveness of mitigation measures. Finally, our AMA urges the FDA to streamline the COI process to the

greatest extent possible, thereby eliminating any unnecessary documentation, delays, or administrative barriers to qualified physicians' participation on FDA advisory committees. (New HOD Policy)

3. That our AMA adopt the following new policy:

It is the position of the AMA that the FDA should undertake an evaluation of paylater conflicts of interest (e.g., where a FDA advisory committee member develops a financial conflict of interest only after his or her initial appointment on the advisory committee has expired) to assess whether these undermine the independence of advisory committee member recommendations and whether policies should be adopted to address this issue. (New HOD Policy)

Your Reference Committee heard overwhelming supportive testimony on Board of Trustees Report 5. The only reason that the HOD referred the previous version (Board of Trustees Report 19-A-19) of Board of Trustees Report 5 was the desire to make a minor revision, adding language that would call on our AMA to adopt policy that called on the U.S. Food and Drug Administration to streamline its advisory committee conflict of interest process. Given this minor revision, and the strong testimonial support for Board of Trustees Report 5, your Reference Committee recommends that Board of Trustees Report 5 be adopted, and the remainder of the Report be filed.

(2) BOARD OF TRUSTEES REPORT 6 – COVENANTS NOT TO COMPETE

#### **RECOMMENDATION:**

Recommendation in Board of Trustees Report 6 be <u>adopted</u> and the remainder of the Report be <u>filed</u>.

HOD ACTION: Recommendation in Board of Trustees Report 6 <u>adopted</u> and the remainder of the Report <u>filed</u>.

In light of these considerations, the Board recommends that the following be adopted in lieu of Resolution 10-A-19 and the remainder of this report be filed:

 Our AMA create a state restrictive covenant legislative template to assist state medical associations, national medical specialty societies and physician members as they navigate the intricacies of restrictive covenant policy at the state level. (Directive to Take Action)

Your Reference Committee heard overwhelmingly supportive testimony on Board Report 6. Testimony indicated a growing concern that post-employment non-competes can be problematic for employed physicians and the patient-physician relationship, particularly where physicians may be employed by non-physician-owned entities such as large health systems. Testimony indicated that AMA members are on both sides of this issue, but that our AMA's providing a thoughtful informational resource in the form of a legislative template would be useful for physicians, regardless of their perspective on non-competes and their use.

 During the hearing, your Reference Committee received testimony from the American College of Radiology (ACR) requesting that the recommendation in Board Report 6 be amended to encompass anti-disparagement and non-disclosure clauses in addition to non-competes. Your Reference Committee also heard testimony stating that the proposed amendment is beyond the scope of Board of Trustees Report 6 and could cloud the report's singular focus on covenants not to complete—an issue of great concern to many physicians that has been repeatedly raised in the House of Delegates. While your Reference Committee believes that the ACR amendment has merit, we agree with those who opined that it is beyond the scope of BOT 6. Therefore, your Reference Committee does not believe it should be adopted as part of BOT 6. Because the proposed amendment is not an item of business before the HOD, it is procedurally unable to be referred at this time. A representative from our AMA Board of Trustees indicated the Board is already aware of the issue. Your Reference Committee therefore recommends that Board of Trustees Report 6 be adopted and the remainder of the report be filed.

(3) BOARD OF TRUSTEES REPORT 13 – MERIT-BASED INCENTIVE PAYMENT SYSTEM (MIPS) UPDATE

#### **RECOMMENDATION:**

Recommendations in Board of Trustees Report 13 be <u>adopted</u> and the remainder of the Report be <u>filed</u>.

HOD ACTION: Recommendations in Board of Trustees Report 13 adopted and the remainder of the Report filed.

The Board of Trustees recommends that the following recommendations be adopted in lieu of Resolutions 206-I-18, 231-I-18, and 243-A-19 and that the remainder of the report be filed:

- 1. That our American Medical Association (AMA) support legislation that ensures Medicare physician payment is sufficient to safeguard beneficiary access to care, replaces or supplements budget neutrality in MIPS with incentive payments, or implements positive annual physician payment updates. (Directive to Take Action)
- That our AMA reaffirm Policy D-395.999, "Reducing MIPS Reporting Burden," Policy D27 395.998, "Opposed Replacement of the Merit-Based Incentive Payment System with the Voluntary Value Program," Policy H-390.838, "MIPS and MACRA Exemption," Policy D-390.950, "Preserving a Period of Stability in Implementation of the Medicare Access and Children's Health Insurance Program (CHIP) Reauthorization Act (MACRA)," Policy D-390.949, "Preserving Patient Access to Small Practices Under MACRA," Policy H-385.913, "Physician-Focused Alternative Payment Models," Policy H-385.913, "Physician-Focused Alternative Payment Models," Policy H-450.931, "Moving to Alternative Payment Models," and Policy H-385.908, "Physician-Focused Alternative Payment Models: Reducing Barriers." (Reaffirm HOD Policy)

Your Reference Committee heard overwhelming supportive testimony on Board of Trustees Report 13. Your Reference Committee heard that our AMA has worked closely with Centers for Medicare & Medicare Services (CMS) and Congress on implementing the MIPS program, and our AMA advocacy efforts resulted in policies that have improved some, but not all, aspects of MIPS. Your Reference Committee heard that our AMA has strong policy discussing the MIPS issues, and has long articulated and advocated for policies to positively impact physician payment and reporting. Similarly, our AMA continues to advocate against systems that increase administrative burden, decrease reimbursement, and negatively impact patient care. Your Reference Committee heard that our AMA should have the ability and the flexibility to support legislation that would provide physicians with positive payment updates that could shift the budget neutrality dynamic of the current MIPS program. Your Reference Committee also heard testimony concerning our AMA's continued work with stakeholders to improve MIPS, such as streamlining reporting requirements to decrease physician burden, increasing the performance threshold, and refining the MIPS methodology to reduce the total cost of care measures outside of physicians' control. Your Reference Committee heard the concerns of small practices, their need for support, especially in light of COVID-19 and planned cuts, and the importance of Medicare funding. Accordingly, your Reference Committee recommends that Board of Trustees Report 13 be adopted and the remainder of the Report be filed.

(4) RESOLUTION 202 – CARES ACT EQUITY AND LOAN FORGIVENESS IN THE MEDICARE ACCELERATED PAYMENT PROGRAM

#### **RECOMMENDATION:**

Resolution 202 be adopted.

**HOD ACTION: Resolution 202 adopted as amended.** 

RESOLVED, That our AMA and the federation of medicine work to improve and expand various federal stimulus programs (e.g., the CARES Act and MAPP) in order to assist physicians in response to the Covid-19 pandemic, including:

Restarting the suspended Medicare Advance payment program, including significantly reducing the repayment interest rate and lengthening the repayment period;

Expanding the CARES Act health care provider relief pool and working to ensure that a significant share of the funding from this pool is made available to physicians in need regardless of the type of patients treated by those physicians; and

Reforming the Paycheck Protection Program, to ensure greater flexibility in how such funds are spent and lengthening the repayment period (Directive to Take Action); and be it further

RESOLVED, That, in the setting of the COVID-19 pandemic, our AMA advocate for additional <u>financial</u> relief <u>for te</u> physicians <u>to reduce</u> <u>via lean forgiveness for medical</u> school educational debt. (Directive to Take Action)

RESOLVED, That our AMA and the federation of medicine work to improve and expand various federal stimulus programs (e.g., the CARES Act and MAPP) in order to assist physicians in response to the Covid-19 pandemic, including:

Restarting the suspended Medicare Advance payment program, including significantly reducing the re-payment interest rate and lengthening the repayment period;

Expanding the CARES Act health care provider relief pool and working to ensure that a significant share of the funding from this pool is made available to physicians in need regardless of the type of patients treated by those physicians; and

Reforming the Paycheck Protection Program, to ensure greater flexibility in how such funds are spent and lengthening the repayment period (Directive to Take Action); and be it further

RESOLVED, That, in the setting of the COVID-19 pandemic, our AMA advocate for additional relief to physicians via loan forgiveness for medical school educational debt. (Directive to Take Action)

Your Reference Committee heard largely supportive testimony on Resolution 202. Your Reference Committee heard that our AMA continues to work on the issues identified in Resolution 202, and that many aspects in Resolution 202 are being implemented by our AMA Advocacy Team. Your Reference Committee heard multiple examples demonstrating AMA's continued advocacy on this important issue. Your Reference Committee also heard testimony that there is considerable difficulty for physician practices with large pediatric or Medicaid patient populations in obtaining CARES funding or support similar to Medicare. Your Reference Committee heard testimony on the need to expand funding to all physicians, not just those who serve patients covered by Medicare.

Your Reference Committee heard a considerable amount of discussion on the second Resolve, and considered an amendment that would change the terminology from "loan forgiveness" to "temporary deferment of loan repayment, including suspension of interest accumulation during the deferment period." However, your Reference Committee heard opposition to the proposed change, and determined that keeping the term broader would best meet the needs of our membership, therefore affording our AMA the flexibility to advocate for physician educational debt relief. Your Reference Committee considered our AMA's advocacy relating to medical school debt and recognizes that our Advocacy

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Team is continuing to seek legislative solutions in COVID relief legislation. Accordingly, your Reference Committee recommends that Resolution 202 be adopted.

### RECOMMENDED FOR ADOPTION WITH CHANGE IN TITLE

(5) BOARD OF TRUSTEES REPORT 7 – OPPOSITION TO INVOLUNTARY CIVIC COMMITMENT FOR SUBSTANCE USE DISORDER

#### **RECOMMENDATION A:**

Recommendations in Board of Trustees Report 7 be <u>adopted</u> and the remainder of the Report be <u>filed</u>.

#### **RECOMMENDATION B:**

The title of Board of Trustees Report 7 be changed to read as follows:

#### INVOLUNTARY CIVIL COMMITMENT FOR SUBSTANCE USE DISORDER

HOD ACTION: Recommendations in Board of Trustees Report 7 <u>adopted</u> with change in title and the remainder of the Report filed.

The Board recommends that Resolution 22-A-19 be amended by addition and deletion and the remainder of the report be filed.

- 1. That our AMA oppose civil commitment proceedings for patients with a substance use disorder unless: a) A physician or mental health professional determines that civil commitment is in the patient's best interest consistent with the AMA Code of Medical Ethics; b) Judicial oversight is present to ensure that the patient can exercise his or her right to oppose the civil commitment; c) The patient will be treated in a medical or other health care facility that is staffed with medical professionals with training in mental illness and addiction, including medications to help with withdrawal and other symptoms as prescribed by his or her physician; and d) The facility is separate and distinct from a correctional facility. (New HOD 47 Policy)
- 2. That our AMA continue its work to advance policy and programmatic efforts to address gaps in voluntary substance use treatment services. (Directive to Take Action)

Your Reference Committee heard largely supportive testimony on Board of Trustees Report 7. Your Reference Committee heard discussions that highlighted concerns associated with involuntary civil commitment, as well as many of the ethical and legal issues that must be considered. Your Reference Committee is thankful that our AMA Code of Medical Ethics can play a critical role to ensure that our policy recommendations are well-informed by the ethical standards guiding our profession. Your Reference Committee is also very pleased that our colleagues at the American Psychiatric Association have excellent guidance in place that is publicly available to help guide this discussion and our practice, and we acknowledge supportive testimony to this

effect. The issue of involuntary civil commitment has many gray areas, but your Reference Committee is satisfied that the conditions laid out by our Board provide excellent guidance moving forward. Your Reference Committee is also pleased by the report's discussion of our AMA's ongoing advocacy to address gaps in access to care for mental illness and substance use disorders. Given the scope of the nation's overdose epidemic and massive treatment gap, it is unconscionable that health insurance companies still display their continued intransigence to impose prior authorization for medications to treat opioid use disorder and ongoing violations of mental health and substance use disorder parity. Your Reference Committee is deeply appreciative of the efforts of our Council on Legislation to help develop model legislation and our AMA to partner with so many in our House of Medicine to remove barriers to evidence-based care.

Your Reference Committee also heard testimony offering an amendment to change the title of the Resolution to better reflect the report to read "Involuntary Civil Commitment for Substance Use Disorder." For these reasons, your Reference Committee recommends that Board of Trustees Report 7 be adopted, with a change in title as indicated, and the remainder of the report filed.

(6) BOARD OF TRUSTEES REPORT 14 – ADVOCATING FOR THE STANDARDIZATION AND REGULATION OF OUTPATIENT ADDICTION REHABILITATION FACILITIES

#### **RECOMMENDATION A:**

Recommendations in Board of Trustees Report 14 be <u>adopted</u> and the remainder of the Report be filed.

#### **RECOMMENDATION B:**

The title of Board of Trustees Report 14 be <u>changed</u> to read as follows:

 ENHANCED FUNDING FOR AND ACCESS TO OUTPATIENT ADDICTION REHABILITATION

HOD ACTION: Recommendations in Board of Trustees Report 14 <u>adopted</u> with change in title and the remainder of the Report <u>filed</u>.

 The Board of Trustees recommends that the following recommendations be adopted in lieu of Resolution 201-I-19, and that the remainder of the report be filed.

 1. That our AMA advocate for the expansion of federal grants in support of treatment for a substance use disorder to states that are conditioned on that state's adoption of law and/or regulation that prohibit drug courts, recovery homes, sober houses, correctional settings, and other similar programs from denying entry or ongoing care if a patient is receiving medication for an opioid use disorder or other chronic medical condition. (Directive to Take Action)

- 2. That our AMA advocate for sustained funding to states in support of evidence-based treatment for patients with a substance use disorder and/or co-occurring mental disorder, such as that put forward by the American Society of Addiction Medicine, American Academy of Addiction Psychiatry, American Psychiatric Association, American Academy of Child and Adolescent Psychiatry and other professional medical organizations. (Directive to Take Action)
- 3. That our AMA reaffirm Policy D-95.981, "Improving Medical Practice and Patient/Family Education to Reverse the Epidemic of Nonmedical Prescription Drug Use and Addiction." (Reaffirm HOD Policy)
- 4. That our AMA reaffirm Policy H-95.922, "Substance Use and Substance Use Disorders." (Reaffirm HOD Policy)
- 5. That our AMA reaffirm H-95.981, "Policy Federal Drug Policy in the United States." (Reaffirm HOD Policy).

Your Reference Committee heard overwhelming supportive testimony on Board of Trustees Report 14. Testimony cited our AMA's longstanding and extensive policy on addiction and substance use disorder treatment, and indicated that one of the primary challenges in ending the nation's drug overdose epidemic remains the inability of most patients to obtain evidence-based care for a substance use disorder. Your Reference Committee heard that removing the barriers for patients to receive evidence-based treatment is critical to helping end the epidemic. Your Reference Committee also heard testimony that State and federal laws already govern outpatient treatment facilities and standardized evidence-based federal regulations are not the right approach. Your Reference Committee agrees with the testimony provided that the recommendations in the report acknowledge that medical specialties, such as the American Society of Addiction Medicine and the American Psychiatric Association, already have guidelines and standards to help ensure the provision of evidence-based care in treatment facilities for in-patient and out-patient care, and that the recommendations also acknowledge that sustained federal funding-rather than short-term grants-and a comprehensive framework to prevent and treat all substance use disorders are necessary to address the current epidemic.

Your Reference Committee also heard testimony offering an amendment to change the title of the Resolution to better reflect the content of the report to read "Enhanced Funding for and Access to Addiction Facilities." Accordingly, your Reference Committee recommends that Board of Trustees Report 14 be adopted, with a change in title as

indicated, and the remainder of the report filed.

# RECOMMENDED FOR ADOPTION AS AMENDED OR SUBSTITUTED

(7) BOARD OF TRUSTEES REPORT 16 – ENABLING
METHADONE TREATMENT OF OPIOID USE DISORDER
IN PRIMARY CARE SETTINGS

#### **RECOMMENDATION A:**

Recommendation 2 in Board of Trustees Report 16 be <u>amended by addition</u> and deletion to read as follows:

That our AMA support further research to help define the population of patients who may be safely treated with methadone maintenance treatment via primary care office-based treatment, including primary care therapy.

### **RECOMMENDATION B:**

Recommendations in Board of Trustees Report 16 be <u>adopted as amended</u> and the remainder of the Report be <u>filed</u>.

HOD ACTION: Recommendations in Board of Trustees Report 16 <u>adopted as amended</u> and the remainder of the Report <u>filed</u>.

The Board recommends that the following be adopted in lieu of the second recommendation of Board Report 2-I-19, and that the remainder of the report be filed:

- 1. That our AMA research current best practices and support pilot programs and other evidence-based efforts to expand and integrate primary care services for patients receiving methadone maintenance treatment. (New HOD Policy)
- 2. That our AMA support further research to help define the population of patients who may be safely treated with methadone maintenance treatment via primary care office-based therapy. (New HOD Policy)
- 3. That our AMA urge all payers, including health insurance companies, pharmacy benefit management companies, and state and federal agencies, to reduce prior authorization and other administrative burdens and to enhance the provision of primary care, counseling, and other medically necessary services for patients being treated with methadone maintenance treatment. (Directive to Take Action)

Your Reference Committee heard compelling testimony in support of adopting the recommendations in Board of Trustees Report 16. Methadone Maintenance Treatment (MMT) is both a highly stigmatized yet a highly successful form of treatment for opioid use disorder. Your Reference Committee commends the efforts of our AMA Opioid Task Force to work with its partners to remove stigma from evidence-based treatment and acknowledges that this work must continue. Your Reference Committee agrees with

testimony highlighting the challenges and benefits of patients receiving primary care services alongside MMT. Your Reference Committee appreciates the Board's explanations of the many requirements that would be imposed upon primary care practices should they seek to provide MMT. Your Reference Committee agrees with the Board that there should be continued research into best practices as well as further advocacy to remove existing barriers to MMT.

Your Reference Committee also heard that primary care physicians are not the only physicians who can effectively use MMT to treat patients, and that the report as written may inadvertently restrict office-based treatment only to primary care physicians. Your Reference Committee agrees with this testimony and consequently agrees with the noted proffered amendment. Accordingly, your Reference Committee recommends that Board of Trustees Report 16 be adopted as amended, and the remainder of the report be filed.

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RESOLUTION 203 – COVID-19 EMERGENCY AND (8) EXPANDED TELEMEDICINE REGULATIONS RESOLUTION 205 – TELEHEALTH POST SARS-COV-2

#### **RECOMMENDATION:**

That Alternate Resolution 203 be adopted in lieu of Resolutions 203 and 205.

RESOLVED, That our AMA continue to advocate for the widespread adoption of telehealth services in the practice of medicine for physicians and physician-led teams post SARS-COV-2 (Directive to Take Action); and be it further

RESOLVED, That our AMA advocate that the Federal government, including the Centers for Medicare & Medicaid Services (CMS) and other agencies, state governments and state agencies, and the health insurance industry. adopt clear and uniform laws, rules, regulations, and policies relating to telehealth services that permanently:

1. provide equitable coverage that allows patients to access telehealth services wherever they are located;

2. promote continuity of care by preventing payors from using costsharing or other policies to prevent or disincentivize patients from receiving care via telehealth from their physician;

3. 2. provide for the use of accessible devices and technologies, with appropriate privacy and security protections, for connecting physicians and patients (New HOD Policy); and be it further;

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4. provide equitable payment for telehealth services that are comparable to in-person services;

5. ensure qualifications of physicians duly licensed in the state where the patient is located to provide such services in a secure environment; (New HOD Policy); and be it further

RESOLVED, That our AMA advocate for equitable access to telehealth services, especially for at-risk and under-resourced patient populations and communities, including but not limited to supporting increased funding and planning for telehealth infrastructure such as broadband and internet-connected devices for both physician practices and patients.

RESOLVED, that our AMA support the use of telehealth to reduce health disparities and promote access to health care.

HOD ACTION: Alternate Resolution <u>203 adopted as amended</u> in lieu of Resolutions 203 and 205.

The Second Clause in the Second Resolved <u>referred as</u> amended.

2. promote continuity of care by preventing payors from using cost-sharing or other policies to prevent or disincentivize patients from receiving care via telehealth from their physician the physician of the patient's choice;

The Fourth Clause in the Second Resolved  $\underline{\text{referred for}}$  decision.

4. provide equitable payment for telehealth services that are comparable to in-person services;

The Fifth Clause in the Second Resolved referred.

5. ensure qualifications of physicians duly licensed in the state where the patient is located to provide such services in a secure environment;

Amendment B4, to add a Sixth Clause to the Second Resolved, <u>referred for decision</u>.

6. promote continuity of care by allowing physicians to provide telehealth services, regardless of current location, to established patients with whom the physician has had previous face-to-face professional contact;

Resolution 203

RESOLVED, That, with the expanded use of telemedicine during the Covid-19 pandemic, our AMA continue to advocate for a continuation of coverage for the full spectrum of technologies that were made available during the pandemic and that

physicians be reimbursed by government and private payers for time and complexity (Directive to Take Action); and be it further

RESOLVED, That our AMA advocate that the current emergency regulations for improved access to and payment for telemedicine services be made permanent with respect to payment parity and use of commonly accessible devices for connecting physicians and patients, without reference to the originating site, while ensuring qualifications of duly licensed physicians to provide such services in a secure environment (Directive to Take Action); and be it further

RESOLVED, That our AMA propose that all insurance carriers provide coverage for telemedicine visits with any physician licensed and registered to practice in the United States. (Directive to Take Action)

## Resolution 205

RESOLVED, That our AMA advocate to facilitate the widespread adoption of telehealth services in the practice of medicine for physicians or physician-led teams post SARS-COV-2 (Directive to Take Action); and be it further

RESOLVED, That our AMA encourage the Centers for Medicare and Medicaid Services, health insurance industry, and Federal/State government agencies to adopt uniform, clear regulations as well as equitable coverage and reimbursement mechanisms that promote physician-led telehealth services (New HOD Policy); and be it further

RESOLVED, That our AMA advocate for equitable access to telehealth services especially for the most at risk and under resourced patient populations and communities. (Directive to Take Action)

Your Reference Committee heard largely positive testimony on Resolutions 203 and 205. Your Reference Committee heard that our AMA currently has strong policy regarding the expansion and coverage of telehealth. Your Reference Committee heard that our AMA has robust advocacy efforts on telehealth expansion, including comments to Centers for Medicare & Medicaid Services (CMS), outreach in Congress, and state-level activity. In addition, your Reference Committee heard that Resolutions 203 and 205 have significant overlap. Your Reference Committee heard testimony regarding the importance of telehealth in maintaining the continuity of care within the medical home. Your Reference Committee believes that current AMA policy sufficiently addresses those comments. including H-480.946, Coverage of and Payment for Telemedicine, and H-160.919, Principles of the Patient-Centered Medical Home; your Reference Committee also believes that Alternate Resolution 203 sufficiently addresses those concerns. Your Reference Committee heard testimony regarding appropriate terminology. Your Reference Committee acknowledges that the term "telehealth," defined as real-time, audio-visual visits between a clinician and patient, is the appropriate terminology as it is used by CMS, and in Current Procedural Terminology (CPT) codes. Your Reference Committee heard some testimony that audio-only services should be covered. Our AMA's position on audio-only services is addressed in separate AMA policies D-70.993, Reimbursement for Telephonic and Electronic Communications, and H-390.859, Reimbursement for Telephonic and Electronic Communications. Your Reference Committee believes that the substitute recommendations address inequities in access to telehealth services, including the inability to access devices without internet capability.

Your Reference Committee also heard largely positive testimony in support of an amendment that would direct our AMA to advocate for equity in broadband access, including supporting increased funding for broadband infrastructure. In addition, your Reference Committee heard testimony that highlighted the worsening of health disparities and access to care during the SARS-COV-2 pandemic, especially for underserved and rural populations, and the importance of ensuring that telehealth be used to help provide care for patients. Accordingly, your Reference Committee recommends adoption of Alternate Resolution 203 in lieu of Resolutions 203 and 205.

## (9) RESOLUTION 206 – STRENGTHENING THE ACCOUNTABILITY OF HEALTH CARE REVIEWERS

#### **RECOMMENDATION A:**

The First Resolve of Resolution 206 be <u>amended by insertion and deletion</u> to read as follows:

RESOLVED, That our AMA continue to advocate for the repeal of the Employee Retirement Income Security Act (ERISA) as it pertains to prior authorization decisions. that all health plans, including self-insured plans, be subject to state prior authorization reforms that align with AMA policy.

#### **RECOMMENDATION B:**

The Second Resolve of Resolution 206 be deleted.

RESOLVED, That our AMA advocate for legislation to require physicians contracted by health insurers or pharmacy benefit managers to possess an active license in the states where they review prior authorizations and be subject to the rules, statutes, medical board, and peer review of the state in which the prior authorization request is made (Directive to Take Action); and be it further

#### **RECOMMENDATION C:**

That AMA Policies H-320.968 and H-285.915 be <u>reaffirmed</u>. RECOMMENDATION D:

That Resolution 206 be adopted as amended.

**HOD ACTION: Resolution 206 adopted as amended.** 

RESOLVED, That our AMA advocate for legislation to require physicians contracted by health insurers or pharmacy benefit managers to possess an active license in the states where they review prior authorizations and be subject to the rules, statutes, medical board, and peer review of the state in which the prior authorization request is made (Directive to Take Action); and be it further

RESOLVED, That our AMA advocate for the repeal of the Employee Retirement Income Security Act (ERISA) as it pertains to prior authorization decisions. (Directive to Take Action)

Your Reference Committee heard mixed discussion on Resolution 206. Your Reference Committee heard testimony supporting the First Resolve, calling for greater accountability for physicians contracted with health insurers making adverse determinations for health plans and Pharmacy Benefit Managers, including requiring licensure of the physician in the state in which the determination is being requested. Your Reference Committee also heard testimony that our AMA has existing policy in alignment with the First Resolve, as well as aligned legislative language in our AMA's state prior authorization model bill, and that our AMA has been advocating on this issue at the federal and state levels of government on behalf of AMA Members. Further, your Reference Committee heard testimony concerning the Second Resolve because of the ERISA preemption of state laws addressing prior authorization is frustrating to physicians and stands as a barrier to broader and consistent reform. However, your Reference Committee also heard testimony that the wording of the Second Resolve would undo many protections in ERISA and its regulations that also serve as a floor for prior authorization reform efforts, including in those states where their legislatures have not enacted reform. Your Reference Committee also heard testimony requesting referral on this item. However, your Reference Committee heard compelling testimony that there is sufficient AMA policy on this topic. As such, your Reference Committee recommends reaffirmation of H-320.968 and H-285.915 and that Resolution 206 be adopted as amended.

### Approaches to Increase Payer Accountability H-320.968

Our AMA supports the development of legislative initiatives to assure that payers provide their insureds with information enabling them to make informed decisions about choice of plan, and to assure that payers take responsibility when patients are harmed due to the administrative requirements of the plan. Such initiatives should provide for disclosure requirements, the conduct of review, and payer accountability.

(1) Disclosure Requirements. Our AMA supports the development of model draft state and federal legislation to require disclosure in a clear and concise standard format by health benefit plans to prospective enrollees of information on (a) coverage provisions, benefits, and exclusions; (b) prior authorization or other review requirements, including claims review, which may affect the provision or coverage of services; (c) plan financial arrangements or contractual provisions that would limit the services offered, restrict referral or treatment options, or negatively affect the physician's fiduciary responsibility to his or her patient; (d) medical expense ratios; and (e) cost of health insurance policy premiums. (Ref. Cmt. G, Rec. 2, A-96; Reaffirmation A-97)

(2) Conduct of Review. Our AMA supports the development of additional draft state and federal legislation to: (a) require private review entities and payers to disclose to physicians on request the screening criteria, weighting elements and computer algorithms utilized in the review process, and how they were

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developed; (b) require that any physician who recommends a denial as to the medical necessity of services on behalf of a review entity be of the same specialty as the practitioner who provided the services under review; (c) Require every organization that reviews or contracts for review of the medical necessity of services to establish a procedure whereby a physician claimant has an opportunity to appeal a claim denied for lack of medical necessity to a medical consultant or peer review group which is independent of the organization conducting or contracting for the initial review; (d) require that any physician who iudaments recommendations regarding or the necessity appropriateness of services or site of service be licensed to practice medicine in the same jurisdiction as the practitioner who is proposing the service or whose services are being reviewed; (e) require that review entities respond within 48 hours to patient or physician requests for prior authorization, and that they have personnel available by telephone the same business day who are qualified to respond to other concerns or questions regarding medical necessity of services, including determinations about the certification of continued length of stay; (f) require that any payer instituting prior authorization requirements as a condition for plan coverage provide enrollees subject to such requirements with consent forms for release of medical information for utilization review purposes, to be executed by the enrollee at the time services requiring such prior authorization are recommended or proposed by the physician; and (g) require that payers compensate physicians for those efforts involved in complying with utilization review requirements that are more costly, complex and time consuming than the completion of standard health insurance claim forms. Compensation should be provided in situations such as obtaining preadmission certification, second opinions on elective surgery, and certification for extended length of stay.

(3) Accountability. Our AMA believes that draft federal and state legislation should also be developed to impose similar liability on health benefit plans for any harm to enrollees resulting from failure to disclose prior to enrollment the information on plan provisions and operation specified under Section 1 (a)-(d) above.

#### **AMA Policy on ERISA H-285.915**

1. Our AMA will seek, through amendment of the ERISA statute, through enactment of separate federal patient protection legislation, through enactment of similar state patient protection legislation that is uniform across states, and through targeted elimination of the ERISA preemption of self-insured health benefits plans from state regulation, to require that such self-insured plans: (a) Ensure that plan enrollees have access to all needed health care services; (b) Clearly disclose to present and prospective enrollees any provisions restricting patient access to or choice of physicians, or imposing financial incentives concerning the provision of services on such physicians; (c) Be regulated in regard to plan policies and practices regarding utilization management, claims submission and review, and appeals and grievance procedures; (d) Conduct scientifically based and physician-directed quality assurance programs; (e) Be legally accountable for harm to patients resulting from negligent utilization management policies or patient treatment decisions through all available means, including proportionate or comparative liability, depending on state liability rules;

(f) Participate proportionately in state high-risk insurance pools that are financed through participation by carriers in that jurisdiction; (g) Be prohibited from indemnifying beneficiaries against actions brought by physicians or other providers to recover charges in excess of the amounts allowed by the plan, in the absence of any provider contractual agreement to accept those amounts as full payment; (h) Inform beneficiaries of any discounted payment arrangements secured by the plan, and base beneficiary coinsurance and deductibles on these discounted amounts when providers have agreed to accept these discounted amounts as full payment; (i) Be subject to breach of contract actions by providers against their administrators; and (j) Adopt coordination of benefits provisions applying to enrollees covered under two or more plans.

2. Our AMA will continue to advocate for the elimination of ERISA preemption of self insured health plans from state insurance laws consistent with current AMA policy.

(10) RESOLUTION 211 – CREATING A
CONGRESSIONALLY-MANDATED BIPARTISAN
COMMISSION TO EXAMINE THE U.S. PREPARATIONS
FOR AND RESPONSE TO THE COVID-19 PANDEMIC
TO INFORM FUTURE EFFORTS

#### **RECOMMENDATION A:**

## Resolution 211 be amended by addition to read as follows:

RESOLVED, That our AMA advocate for passage of federal legislation to create a congressionally-mandated bipartisan commission composed of scientists, physicians with expertise in pandemic preparedness and response, public health experts, legislators and other stakeholders, which is to examine the U.S. preparations for and response to the COVID-19 pandemic, in order to inform and support future public policy and health systems preparedness (Directive to Take Action); and be it further

#### **RECOMMENDATION B:**

Resolution 211 be <u>adopted as amended</u>.

## **HOD ACTION: Resolution 211 adopted as amended.**

RESOLVED, That our AMA advocate for passage of federal legislation to create a congressionally-mandated bipartisan commission composed of scientists, physicians with expertise in pandemic preparedness and response, public health experts, legislators and other stakeholders, which is to examine the U.S. preparations for and response to the COVID-19 pandemic, in order to inform future public policy and health systems preparedness (Directive to Take Action); and be it further

RESOLVED, That, in advocating for legislation to create a congressionally-mandated bipartisan commission, our AMA seek to ensure key provisions are included, namely that

the delivery of a specific end product (i.e., a report) is required by the commission by a certain period of time, and that adequate funding be provided in order for the commission to complete its deliverables. (Directive to Take Action)

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**RECOMMENDATION C:** 

Your Reference Committee heard overwhelming supportive testimony on Resolution 211. Testimony was provided about the challenges that patients, physicians, hospitals, other health care facilities, the entire health care system, communities, and schools have experienced and continue to experience due to the COVID-19 pandemic. Your Reference Committee heard testimony strongly in support of commissioning a bipartisan task force under the direction of the United States Congress to complete a comprehensive review and report on the United States' preparedness and immediate response to the COVID-19 pandemic to inform preparation and response to future pandemics. Further testimony stated that we need to prevent the problems experienced

during COVID-19 regarding effective testing strategies, timely directives on appropriate utilization of social distancing, evidence-supported efforts to maintain strategic stockpiles of Personal Protective Equipment (PPE), ventilators, and other supplies, and to inform future health system preparedness. Further testimony was provided in support but with an amendment in the First Resolve to add "support" after "inform." Your Reference Committee agrees, and accordingly recommends adoption of Resolution 211 as amended.

## (11) RESOLUTION 218 – CRISIS PAYMENT REFORM ADVOCACY

#### **RECOMMENDATION A:**

The First Resolve of Resolution 218 be <u>amended by addition and deletion</u> to read as follows:

RESOLVED, That our AMA <u>continue to</u> promote national awareness of the loss of physician medical practices <u>and patient access to care</u> due to COVID-19, and continue to advocate for reforms that support and sustain <u>physician medical practices</u> that will disrupt healthcare availability to many patients (Directive to Take Action); and be it further

#### **RECOMMENDATION B:**

That the Second Resolve of Resolution 218 be deleted.

RESOLVED, That our AMA: (1) promote reform in our health care payment system that supports and sustains physician medical practices not only under routine circumstances but also in an extended crisis situation such as COVID-19; (2) advocate for, as a priority directive, a blueprint for action along those lines to the newly installed Presidential administration and Congress in early 2021 and beyond; and (3) monitor and aim to improve, along with other stakeholders, any new health care initiative(s) in a contemporaneously effective manner. (Directive to Take Action)

## Resolution 218 be adopted as amended.

#### HOD ACTION: Resolution 218 adopted as amended.

 RESOLVED, That our AMA promote national awareness of the loss of physician medical practices due to COVID-19 that will disrupt healthcare availability to many patients (Directive to Take Action); and be it further

 RESOLVED, That our AMA: (1) promote reform in our health care payment system that supports and sustains physician medical practices not only under routine circumstances but also in an extended crisis situation such as COVID-19; (2) advocate for, as a priority directive, a blueprint for action along those lines to the newly installed Presidential administration and Congress in early 2021 and beyond; and (3) monitor and aim to improve, along with other stakeholders, any new health care initiative(s) in a contemporaneously effective manner. (Directive to Take Action)

Your Reference Committee heard mixed testimony on Resolution 218. Your Reference Committee heard examples of how our AMA has worked aggressively on the issues raised in this Resolution regarding physician payment during the COVID-19 public health emergency. Our AMA's advocacy efforts include letters to Anthem, UnitedHealth Group, Blue Cross Blue Shield Association (BCBSA), Centers for Medicare & Medicaid Services (CMS), and other health plans (for use of Current Procedural Terminology (CPT) code 99072 which will help address the significant fiscal pressures placed on physicians by the COVID-19 pandemic and to compensate practices for the additional supplies and new staff activities required to provide safe patient care during the public health emergency), an extensive library of AMA Advocacy efforts posted to the website (noting more than \$175 billion from Congress for COVID-19 health-related funding to hospitals and providers), and written comments on the Medicare Physician Fee Schedule and the Medicare Accelerated and Advance Payment Program (both addressing financial issues listed in the Resolution). Your Reference Committee heard testimony that our AMA is in frequent communication with Congress, the Department of Health and Human Services. CMS, the Centers for Disease Control and Prevention, the Food and Drug Administration, and other government agencies to drive the messages encompassed in the resolution and to advance towards solutions that positively impact physicians and our patients.

Your Reference Committee heard testimony that the resolution does not take into consideration our AMA's advocacy efforts included in our AMA's COVID-19 Advocacy Progress Report, which lays out over 70 COVID-related advocacy efforts in which our AMA has been engaged since the beginning of the pandemic. Furthermore, your Reference Committee heard testimony that our AMA is already engaging in conversations with the incoming Administration. Your Reference Committee therefore agrees with an amendment offered by the Council on Legislation that would be consistent with our AMA's continued effort to promote national awareness of the loss of physician medical practices and patient access to care and to continue to advocate for reforms that support and sustain physician medical practices. Your Reference Committee heard proffered amendments to the Second Resolve; however, given the active advocacy that our AMA is doing around this topic, built on extensive and multifaceted AMA Policy, your Reference Committee does not believe the current

Second Resolve or amendments would add substantively to current AMA Policy. Thus, your Reference Committee believes that the resolution as amended encompasses the spirit of the original resolution. Accordingly, your Reference Committee recommends Resolution 218 be adopted as amended.

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## RECOMMENDED FOR ADOPTION IN LIEU OF

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#### **RESOLUTION 212 - COPAY ACCUMULATOR POLICIES** (12)

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#### **RECOMMENDATION A:**

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## That AMA Policy D-110.986 be amended by addition.

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Our AMA will develop model state legislation regarding Co-Pay Accumulators for all pharmaceuticals, biologics, medical devices, and medical equipment, and support federal and state legislation or regulation that would ban co-pay accumulator policies, including in federally regulated ERISA plans.

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#### **RECOMMENDATION B:**

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That amended Policy D-110.986 be adopted in lieu of Resolution 212.

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## **HOD ACTION: Amended Policy D-110.986 adopted in lieu** of Resolution 212.

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RESOLVED. That our AMA with all haste directly engage and advocate for the adoption of proposed state legislation or regulation that would ban copay accumulator policies in state regulated health care plans, including Medicaid (Directive to Take Action); and be it further

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RESOLVED, That our AMA with all haste directly engage and advocate for the adoption of proposed federal legislation or regulation that would ban copay accumulator policies in federally regulated ERISA plans. (Directive to Take Action)

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Your Reference Committee heard testimony that our AMA has strong policy surrounding the increase in prescription medication prices that have continued to grow inexorably year-over year. Your Reference Committee acknowledges that physicians experience and see first-hand the difficulty and burden high pharmaceutical costs have imposed on our patients, on physician practices, and the broader health care system. Your Reference Committee also heard that our AMA has advocated with the Administration to eliminate copay accumulators since payers' growing use of copay accumulator benefit designs limits the success of other copay mechanisms, like copay coupons, in improving overall medication affordability for patients. Under copay accumulator programs, payers' do not apply the manufacturer's copay coupon to the patient's deductible or out-ofpocket maximum. When the copay coupon expires or runs out, or the patient exhausts all other forms of co-pay assistance, the patient is faced with a sudden—and often massive—increase in financial responsibility for the drug, as the coupons have not counted toward his/her deductible. Your Reference Committee heard testimony that our AMA has existing policy and is engaged in advocacy efforts to ban co-pay accumulators. Your Reference Committee heard testimony in support of amending Policy D-110.986 to better reflect and support our AMA's ongoing advocacy efforts at the state and federal levels. Accordingly, your Reference Committee recommends that amended AMA Policy D-110.986, Co-Pay Accumulators, be adopted in lieu of Resolution 212.

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## RECOMMENDED FOR REFERRAL

RESOLUTION 213 - PHARMACIES TO INFORM (13)PHYSICIANS WHEN LOWER COST MEDICATION OPTIONS ARE ON FORMULARY

**RECOMMENDATION:** 

Resolution 213 be referred.

**HOD ACTION: Resolution 213 referred.** 

RESOLVED. That our AMA support legislation or regulatory action to require that in the event a patient cannot afford the medication prescribed, either because it is not on the formulary or it is priced higher than other medications on the formulary, the pharmacist must communicate to the prescriber a medication option in the same class prescribed with the lowest out-of-pocket cost to the patient. (New HOD Policy)

Your Reference Committee heard mixed testimony on Resolution 213. Your Reference Committee heard testimony in support of the intent of Resolution 213. However, your Reference Committee also heard that the potential consequences of the policy proposed by this resolution are unclear, including the potential for unintended consequences of introducing unnecessary administrative burdens on physicians, creating confusion for patients trying to fill prescriptions, and possibly opening the door for pharmacy scope of practice issues. Therefore, your Reference Committee recommends that Resolution 213 be referred.

1 Madam Speaker, this concludes the report of Reference Committee B. I would like to 2 thank Elie Azrak, MD, MHA, Gary Delaney, MD, Christopher Gribbin, MD, Thomas Vidic, MD, Mack Worthington, MD, Anna Yap, MD, and all those who testified before the 4 Committee. 5 6 Thomas Vidic, MD (Alternate) Elie Azrak, MD, MHA Missouri Indiana Gary Delaney, MD Mack Worthington, MD South Carolina American Academy of Family Physicians Christopher Gribbin, MD New Jersey Anna Yap, MD California Alethia Morgan Colorado Chair