

REPORT 3 OF THE COUNCIL ON SCIENCE AND PUBLIC HEALTH (A-15)
Concussion and Youth Sports
Resolutions 401, 410, and 412-A-14
(Reference Committee D)

EXECUTIVE SUMMARY

Objective. To develop a comprehensive report with recommendations to aid physicians in efforts aimed at reducing the risk of concussion as a result of participation in youth sports.

Methods. English-language articles were selected from searches of the PubMed and Google Scholar databases from January 2010 to January 2015. Internet sites managed by federal agencies, applicable health professional organizations, and youth sports advocacy organizations also were reviewed for relevant information. Additional articles were culled from reference lists contained in pertinent articles and other publications. Recognizing the dynamic nature of research being published on this topic, the Council on Science and Public Health deemed it most appropriate to summarize the findings and conclusions of a recent authoritative review on this topic published in 2014 by the Institute of Medicine and National Research Council. Available guidelines and consensus position statements on this topic also were reviewed.

Results. Concussions may be caused either by a direct blow to the head, face or neck; or elsewhere on the body with an impulsive force transmitted to the head. The result is a rapid onset of short-lived impairment of neurologic function that usually resolves spontaneously. Concussion may or may not involve loss of consciousness. A concussion can affect memory, judgment, reflexes, speech, balance, and muscle coordination. Estimates of sports-related concussions provided by existing surveillance systems are most likely conservative, given that many concussions are unreported. Among high-school- and college-age males, football, ice hockey, lacrosse, wrestling, and soccer are consistently associated with the highest rates of reported concussions. For female athletes, high school and college sports associated with the highest rates of concussion are soccer, lacrosse, and basketball. Concussion rates appear to be higher during competition than during practice. Available data indicate that young female athletes and youth with a history of prior concussion have higher rates of reported sports-related concussions. Determining the severity of a concussion has shifted from using loss of consciousness as the primary criterion to evaluation of the number of signs and symptoms that an athlete experiences along with the length of time that the athlete experiences the symptoms. While various tools are available to facilitate concussion diagnosis and management, current evidence is insufficient for validation of these assessment tools and for determining the best combination of measures to utilize for acute and baseline testing. Return-to-play decisions are currently based on clinical judgment, informed by neurocognitive tests and self-report symptom metrics rather than on evidence-based biomarkers.

Conclusion. Athletes who are not fully recovered from an initial concussion may be significantly vulnerable for recurrent, cumulative, and even catastrophic consequences of a second concussion. Such consequences can be prevented if the athlete is allowed time to recover and return to play decisions are made carefully. No athlete should return to sport or other at-risk participation when symptoms of concussion are present and recovery is ongoing. Consultation with a neurologist or primary care sports medicine physician is indicated for patients who have prolonged symptoms. Neuropsychologic consultation also may be considered to document any deficits that may interfere with the athlete's return to school or play. Even mild concussions should not be taken lightly -- although some concussions are less serious than others, there is no such thing as a "minor concussion."

REPORT OF THE COUNCIL ON SCIENCE AND PUBLIC HEALTH

CSAPH Report 3-A-15

Subject: Concussion and Youth Sports
(Resolutions 401, 410, and 412-A-14)

Presented by: Stuart Gitlow, MD, Chair

Referred to: Reference Committee D
(Peter H. Rheinstein, MD, JD, Chair)

1 INTRODUCTION

2
3 The following resolutions were referred by the House of Delegates in June 2014:

- 4
- 5 • Resolution 401-A-14, “Heading in Youth Soccer,” introduced by the Indiana Delegation, asks
6 our American Medical Association (AMA) to: (1) discourage “heading” of the ball while
7 playing soccer until the athlete is playing in an organized league, once in high school, and has
8 been trained in the proper technique based upon contemporaneous standards; (2) recommend
9 that individuals trained in heading the ball similarly train athletes when they are old enough;
10 and (3) encourage continued investigation by local sports medicine, pediatric and neurological
11 colleagues, into the potential consequences of nonconcussive heading involved with soccer
12 participation.
13
 - 14 • Resolution 410-A-14, “Evaluating and Reducing the Risk of Youth Sports Concussion,”
15 introduced by five medical specialty societies, asks the Council on Science and Public Health
16 (CSAPH) to prepare a report summarizing the existing data on the risk of concussion in youth
17 sports; and to develop specific recommendations to aid physicians in efforts aimed at reducing
18 the risk of concussion as a result of participation in youth sports. The resolution also asks the
19 AMA work with all appropriate state and specialty societies to: (a) enhance access to
20 appropriate continuing education for physicians emphasizing evolving literature on the
21 diagnosis and management of concussion resulting from participation in youth sports; and (b)
22 help educate the general public about the established risks of concussion associated with
23 participation in youth sports, as well as theoretical risks under study.
24
 - 25 • Resolution 412-A-14, “Management of Concussion Guidelines,” introduced by the California
26 Delegation, asks our AMA to promote awareness of the “Evaluation and Management of
27 Concussion in Sports: Report of the Guideline Development Subcommittee of the American
28 Academy of Neurology.”
29

30 The resolutions were assigned to the Council on Science and Public Health (CSAPH) for
31 consideration. The CSAPH deemed that a comprehensive report summarizing the epidemiology,
32 risks, and potential consequences of concussion in youth sports would provide a useful resource to
33 help educate physicians on this important and evolving topic. Recommendations in the report

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1 consolidate, expand, or reaffirm numerous AMA policies relevant to sports-related concussion,
2 which are listed in Appendix A.

3 4 METHODOLOGY

5
6 English-language articles were selected from searches of the PubMed and Google Scholar
7 databases from January 2010 to January 2015 using the search terms “concussion,” “mild traumatic
8 brain injury,” “youth sports,” “athletic injuries,” “sports-related injuries,” “children,” “adolescent,”
9 and “pediatric” in the article title and/or abstract. Internet sites managed by federal agencies,
10 applicable health professional organizations, and youth sports advocacy organizations also were
11 reviewed for relevant information. Additional articles were culled from reference lists contained in
12 pertinent articles and other publications.

13
14 The literature search revealed an extensive list of peer-reviewed publications on concussions in
15 youth sports published since 2010. Most of these studies have focused on high school and college
16 age athletes. Recognizing the dynamic nature of research being published on this topic, the Council
17 deemed it most appropriate to summarize the findings and conclusions of a recent authoritative
18 review and to evaluate any recent pertinent literature. In 2014, the Institute of Medicine (IOM) and
19 National Research Council published a 336-page report to review the science of sports-related
20 concussions in youth.¹ The report, largely funded by the Centers for Disease Control and
21 Prevention (CDC) and in part by the National Football League, examined a broad array of issues
22 affecting children and youth aged five to approximately 21 years (i.e., elementary school through
23 college age) who are at risk of concussion through participation in organized sports and other
24 physical activities. In its deliberations, the IOM committee considered available guidelines and
25 consensus position statements on the diagnosis and management of sports-related concussions
26 published by the Fourth International Conference on Concussion in Sport (ICCS),² the American
27 Academy of Neurology (AAN),³ the American Medical Society for Sports Medicine (AMSSM),⁴
28 and the American Academy of Pediatrics.⁵ The CSAPH reviewed these documents along with
29 consensus statements published in 2014 by the National Athletic Trainers’ Association⁶ and the
30 Canadian Pediatrics Society;⁷ as well as a joint statement published in 2011 by the AMSSM, the
31 American Academy of Family Physicians, the American Academy of Orthopedic Surgeons, the
32 American College of Sports Medicine, the American Orthopedic Society for Sports Medicine, and
33 the American Osteopathic Academy of Sports Medicine.⁸ High-quality systematic and narrative
34 reviews identified from the literature search also were considered.

35 36 BACKGROUND

37
38 Regular physical activity during childhood and adolescence is promoted widely for improving
39 overall health and fitness and reducing the risk of various chronic diseases later in life.⁹ Organized
40 sports provide an opportunity for increased physical activity and an opportunity to learn sport- and
41 team skills in an environment in which risks of participation can usually be controlled. In organized
42 football alone, in 2013-2014, there were approximately 71,000 college players,¹⁰ 1.1 million high
43 school players,¹¹ and an additional 250,000 children competing at the Pop Warner level.¹² The
44 increased involvement of children and adolescents in organized sports has raised concern about the
45 risk and severity of sports-related injury. Young athletes may be particularly vulnerable to such
46 injury because of the physical and physiological processes associated with growth and
47 development.

48
49 One type of sports injury—concussion—has become an important focus of health professionals, the
50 media, policymakers, and the public. Sports-related concussions occur relatively frequently in
51 children and adolescents, and primary care physicians are often responsible for coordinating

1 clinical management. Historically, most concussions were not considered serious, and athletes who
2 sustained them might be said to have been “dinged” or had their “bell rung.” The injured player
3 would “shake it off” and return to play. While this notion is no longer valid, confusion and
4 controversy persist in many areas, including how to define a concussion and how multiple
5 concussions affect the vulnerability of athletes to future injury, when it is safe for a player to return
6 to sports, and the effectiveness of protective devices and other interventions in reducing the
7 incidence and severity of concussive injuries. Concern that head impact exposure and recurrent
8 concussions contribute to long-term neurological sequelae has increased. Cognitive sequelae of
9 concussion, including impaired memory, poor attention, and lack of concentration may negatively
10 impact a child’s ability to function at school, at home, and with friends. Subconcussive impacts,
11 which do not produce any identifiable symptoms, occur much more frequently than concussions
12 and are now understood to alter neurophysiology, potentially leading to chronic cumulative
13 neurocognitive impairments.¹³

14
15 Increased knowledge about concussions, with growing recognition that concussions involve some
16 level of injury to the brain, support the need for prompt diagnosis and appropriate management.
17 Despite this reality, there exists a culture among athletes that resists both the self-reporting of
18 concussions and compliance with appropriate concussion management plans. In a recent study,
19 almost 59% of middle school female soccer players reported playing with concussion symptoms,
20 with less than half (44%) having been evaluated by a physician or other qualified health
21 professional.¹⁴ A study of concussed high school athletes found that 15% returned to play
22 prematurely, and almost 16% of football players who sustained a concussion that resulted in loss-
23 of-consciousness returned to play in less than 1 day.¹⁵ A focus group study found that although
24 high school football and soccer players understood the symptoms and potentially severe
25 complications of playing with a concussion, most would continue to play despite symptoms.¹⁶
26 Concussed players often ignore concussion symptoms and resist being evaluated.^{17,18} Players who
27 return to play while suffering from concussion symptoms are vulnerable to sustaining another
28 concussion or potentially more catastrophic injury.

29 30 DEFINITIONS^{1-5,7}

31
32 A concussion is a type of mild traumatic brain injury (mTBI) that is generally self-limited, caused
33 by an impact or jolt to the head. Essentially, the brain is “concussed” inside of the skull from either
34 a direct impact (i.e., hit by a ball) or a whiplash-type motion in which the brain is concussed
35 through the accelerated motion of the head when the head is snapped forwards and/or backwards.
36 The terms *concussion* and *mild traumatic brain injury* (mTBI) overlap, as both terms represent the
37 less-severe end of the TBI spectrum, where acute neurologic dysfunction generally recovers over
38 time and occurs in the absence of significant macrostructural damage. Although a TBI can be
39 diagnosed as “mild,” the effects on the individual can be long lasting. mTBI can be easily missed
40 because the person may look normal and the symptoms may be subtle. Symptoms may also be
41 delayed and not appear until days after the initial injury. Concussion may or may not involve loss
42 of consciousness.

43
44 Consensus on a definition for concussion does not exist. The terms mTBI and concussion are often
45 used interchangeably in the sporting context and particularly in the United States. According to the
46 IOM committee, the published literature includes numerous working definitions of “concussion”
47 and exhibits an inconsistent use of terminology (e.g., confounding concussion and mild TBI even
48 though the latter includes more severe brain injuries). These differences pose challenges for
49 interpreting and comparing findings across studies on concussion. For a specific definition of

1 concussion, the IOM committee chose to follow the ICCS definition.* The committee deemed that
2 this definition captures and provides more detail on the common elements of concussion, and
3 appreciated that the definition was developed through a formal consensus process, subject to
4 review and revision on a regular basis, which has permitted it to evolve along with the science of
5 concussion. It is the committee's expectation that this definition will continue to evolve.

6 7 BIOMECHANICS AND PATHOPHYSIOLOGY^{1,4,5,8,19}

8
9 The precise mechanism of concussion is unknown. The biomechanics and pathophysiology of the
10 brain tissue damage in concussion have been investigated in animal models; however, it is still
11 unclear whether these results can be applied to clinical concussions. It is hypothesized that
12 concussion results from acceleration-deceleration and rotational forces on the brain, causing
13 deformation of the brain through compressive, tensile, or shearing forces. This transient
14 deformation may alter the function in astrocytes and neurons through various proposed
15 mechanisms, including abrupt neuronal depolarization, ionic shifts, release of excitatory
16 neurotransmitters, altered glucose metabolism and cerebral blood flow, and impaired axonal
17 function, which allow for initiation of biochemical pathways leading to cell death within hours to
18 days. Axon tearing occurs in more severe brain injuries, but evidence is lacking for this mechanism
19 in concussion.

20
21 Research has delineated a pathophysiology of concussion referred to as the “neurometabolic
22 cascade” characterized by a stepwise process of ionic shifts, altered brain metabolism, impaired
23 neuronal connectivity, and disruption of normal neurotransmission. The time course of return to
24 normal cerebral function after the metabolic cascade induced by concussion is not entirely clear,
25 but evidence suggests a gradual reversal of physiological abnormalities and return to normal brain
26 metabolic function within days to weeks after concussion.

27
28 The skull protects the brain against penetrating trauma, but does not absorb all the impact of a
29 violent force. The brain is cushioned inside the skull by the surrounding cerebrospinal fluid, but an
30 abrupt blow to the head, or even a rapid deceleration, can cause the brain to contact the inner side
31 of the skull. There is a potential for tearing of blood vessels, pulling of nerve fibers and bruising of
32 the brain substance. Sometimes the blow can result in microscopic damage to brain cells without
33 obvious structural damage visible on a computerized tomography (CT) scan. In severe cases, the
34 brain tissue can begin to swell. Since the brain cannot escape the rigid confines of the skull, severe
35 swelling can compress the brain and its blood vessels, limiting blood flow, and reducing the
36 necessary flow of oxygen and glucose to the brain. Brain swelling after a concussion has the
37 potential to amplify the severity of the injury. A relative decrease in cerebral blood flow coupled

*The ICCS statement defines a concussion as “a complex pathophysiological process affecting the brain, induced by traumatic biomechanical forces,” characterized by the following features: (1) concussion may be caused either by a direct blow to the head, face, neck or elsewhere on the body with an “impulsive” force transmitted to the head; (2) concussion typically results in the rapid onset of short-lived impairment of neurological function that resolves spontaneously. However, in some cases, symptoms and signs may evolve over a number of minutes to hours; (3) concussion may result in neuropathological changes, but the acute clinical symptoms largely reflect a functional disturbance rather than a structural injury and, as such, no abnormality is seen on standard structural neuroimaging studies; and (4) concussion results in a graded set of clinical symptoms that may or may not involve loss of consciousness. Resolution of the clinical and cognitive symptoms typically follows a sequential course. However, it is important to note that in some cases symptoms may be prolonged.² The AAN provides a more succinct definition of concussion, defining it as a “clinical syndrome of biomechanically induced alteration of brain function, typically affecting memory and orientation, which may involve loss of consciousness.”³

1 with an increased requirement for glucose (i.e., increased glycolysis) may result in cell dysfunction
 2 and increase the vulnerability of the cells to a second insult.

3
 4 Although total brain size is about 90 percent of adult size by six years of age, the brain continues to
 5 undergo dynamic changes throughout adolescence and into young adulthood. A growing body of
 6 literature, including studies of more severe TBI indicates that the immature brain is more
 7 vulnerable than the adult brain to diffuse injury. Children's heads are proportionally larger and
 8 heavier in relation to their bodies than adults, the occiput and forehead are more prominent, and the
 9 facial bones are proportionally smaller. The pediatric skull is more compliant than the adult skull,
 10 thus it can absorb more force without a fracture, but also is more susceptible to increased shearing
 11 forces between the skull, dura, subdural vessels, and brain. Children also have relatively weaker
 12 necks than adults, which allows more movement of the head when forces are applied to the torso.
 13 The pediatric brain has higher water content and lesser degree of myelination, so it is less dense
 14 and may sustain more acceleration-deceleration injury than adults.

15
 16 The mechanisms of injury for concussion are unique to each sport. Some common causes of
 17 concussions are head-to-head contact, head-to-body contact, head-to-ground contact, and ball-to-
 18 head contact. Collisions associated with tackling place football and rugby among the sports with
 19 the highest incidence of concussion. In soccer, concussions are most commonly caused from head-
 20 to-head collisions when two athletes are competing for the same ball. Baseball and softball pitchers
 21 are at risk for concussion because of their proximity to the plate. Falls can be another cause of
 22 concussion as seen in basketball, diving, and cheerleading. Due to modifying factors (e.g.,
 23 concussion history; neck strength; anticipatory reaction; and varying magnitudes, frequency, and
 24 locations of impact), there is currently no known threshold for concussive injury.

25 26 SPORTS INJURY SURVEILLANCE SYSTEMS¹

27
 28 According to CDC data, between 1.6 million and 3.8 million sports- and recreation-related TBIs,
 29 including concussions and other head injuries, occur in the United States each year. Concussions
 30 represent about 9% of all high school athletic injuries and 6% of all collegiate athletic injuries. The
 31 CDC estimates that between 2001 and 2009 the number of children and adolescents age 19 years
 32 and younger in the United States who were treated in emergency departments (EDs) for
 33 concussions and other nonfatal, sports- and recreation-related TBIs increased from approximately
 34 150,000 to 250,000. The rate of ED visits for such injuries increased 57 percent, from 190 to 298
 35 per 100,000 population during the same time period. Important contributing factors to recent
 36 increases in reported concussion rates include greater awareness and recognition of such injuries.

37
 38 The IOM committee found that the lack of large epidemiologic studies and comprehensive injury
 39 surveillance systems created significant challenges to a comprehensive assessment of concussion in
 40 youth sports. Currently, three well-established sports injury surveillance systems provide
 41 epidemiologic data to calculate injury rates, monitor patterns of injury, and identify risk factors
 42 related to concussion and other injuries in young athletes.** Estimates of sports-related concussions

**Three commonly cited surveillance systems for data on youth sports injuries:

- The National Collegiate Athletic Association Injury Surveillance System (NCAA ISS) provides data on injuries that occur in collegiate athletics but does not account for recreational activities. (see <http://www.ncaa.org/health-and-safety/medical-conditions/sports-injuries>)
- The High School RIO (Reporting Injuries Online), commissioned by the National Federation of State High School Associations (NFHS), is an Internet-based injury surveillance system for high-school athletics but does not account for recreational activities or private sports (see

1 provided by these systems are most likely conservative, given that many concussions are
 2 unreported. A major limitation to existing data on sports-related concussions in youth is a lack of
 3 research on the incidence of such injuries in nonacademic settings, such as in intramural and club
 4 sports, and for athletes younger than high school age. To help address limitations and gaps in
 5 existing surveillance systems, the IOM committee recommends that the CDC establish and oversee
 6 a national surveillance system with specified data elements to accurately determine the incidence of
 7 sports-related concussions, including youth between the ages of five and 21 years.

8
 9 **RISK FACTORS**

10
 11 *Type of Sport and Level of Competition*^{1,3-5,8,20}

12
 13 Current data indicate that, while concussions can occur in any sport, contact or collision sports pose
 14 the highest risk, with player-to-player contact responsible for the majority of injuries. In the United
 15 States, the incidence of reported concussions varies substantially by sport:

- 16
 17 • Among male athletes at the high school and collegiate levels, football, ice hockey, lacrosse,
 18 wrestling, and soccer consistently are associated with the highest concussion rates (typically
 19 reported as the number of concussions per 1,000 athletic encounters). In certain sports (e.g.,
 20 football, rugby), the risk of injury may be more dependent on the position played.
 21
 22 • Among female athletes, high school and collegiate sports associated with the highest rates of
 23 concussions are soccer, lacrosse, and basketball. Women's ice hockey at the collegiate level has
 24 the highest rate of reported concussions. Data on the incidence of concussions for female ice
 25 hockey players at the high school level are currently unavailable.

26
 27 In general, reported concussion incidence is consistently higher in competition than in practice for
 28 both male and female athletes across all sports and age groups.

29
 30 *Sex*^{1,3-5,8,20}

31
 32 Overall, the incidence of concussion is greater for males than females because of the greater
 33 number of male participants in sports. In sports with similar playing rules, such as soccer and
 34 basketball, the reported incidence of concussion is higher in females than males at both high school
 35 and collegiate levels. Data are insufficient to conclude whether sex is a risk factor for concussion or
 36 chronic post-concussive problems. The extent to which these findings are due to physiological,
 37 biomechanical, and other factors is not yet well understood. As previously mentioned, a culture
 38 among athletes that resists self-reporting of concussion symptoms and/or compliance with return to
 39 play protocols applies to both sexes.

<http://www.ucdenver.edu/academics/colleges/PublicHealth/research/ResearchProjects/piper/projects/RIO/Pages/default.aspx>). The NFHS also works with the National Center for Catastrophic Sports Injury Research at the University of North Carolina-Chapel Hill to collect catastrophic injury data on all sports.

- The Consumer Product Safety Commission's National Electronic Injury Surveillance System (NEISS; see <http://www.cpsc.gov/en/research--statistics/neiss-injury-data/>) collects information from emergency departments in registered hospitals involving consumer products (e.g., a lacrosse helmet or a baseball). The NEISS provides more data about recreational activities than the NCAA or High School RIO, but is limited by its focus on emergency department visits. The NEISS does not provide information about injuries treated by primary care physicians, at home, or by school- or club-based athletic trainers.

1 *Age*^{1,3-5,8,20}

2
3 In more severe TBIs, earlier age has been associated with increased vulnerability to the effects of
4 brain injury and prolonged recovery. While it has been suggested that the physiological and
5 biomechanical risks for concussion may differ between younger children and older youth and
6 adults, data are lacking from various sports to calculate and compare rates of sport-related
7 concussions across the age spectrum. Based on comparative studies, the younger the age of the
8 child, the more vulnerable the brain is to concussion and the longer the time required for a return to
9 cognitive baseline; however, the IOM committee cautions that more research is necessary to draw
10 significant conclusions. This includes further research to define the various thresholds for linear
11 and rotational accelerations associated with concussions in youth. These thresholds may differ
12 between youth and adults and may vary across the pediatric age spectrum. Until further empirical
13 studies are available to refute an age difference in symptom and neurocognitive recovery post-
14 concussion, expert consensus opinion calls for a more cautious and conservative approach for the
15 management of concussions in pediatric athletes.

16
17 *Premorbid Conditions*^{1,3-5,8}

18
19 Knowledge of preexisting conditions such as attention deficit/hyperactivity disorder, and other
20 learning, cognitive, psychiatric, and behavioral difficulties is crucial in understanding the context
21 of concussion symptoms and tailoring an appropriate management plan. Some premorbid
22 conditions, such as migraine and mood disorders, may affect baseline cognitive functioning and
23 confound postconcussion symptoms. More research is needed to determine the impact of various
24 premorbid conditions in children and adolescents on concussion risk and/or symptom persistence
25 following a concussion.

26
27 *Genetics*^{1,3-5,8,20}

28
29 Studies examining associations between genetic factors and the risk of concussion have been
30 mixed, and their validity is limited by small sample sizes. Genetic factors have been identified
31 recently in affecting how the brain responds to injury, which may have implications for outcomes
32 following pediatric concussion. In adults, the apolipoprotein E allele 4 (*APOE4*) is associated with
33 poorer outcomes from a variety of neurologic events including stroke and cardiopulmonary arrest,
34 as well as earlier onset of Alzheimer's disease. Limited research also has linked the presence of
35 *APOE4* to poorer broad functional outcomes from TBI in adults, including association with poorer
36 acute outcomes from mild TBI in adults. While little research has been conducted to determine
37 how genetic factors influence susceptibility to concussion, such findings suggest that children
38 carrying *APOE4* may be at greater risk for poorer outcomes from milder brain injury.

39
40 *History of Concussion and Repetitive Head Impacts*^{1,3-5,8,13,20}

41
42 Concussion can cause a wide range of short- and long-term complications affecting cognition,
43 sensation, language, or emotions. Potential adverse or long-term effects of concussion include
44 persistent deficits in memory and visual processing, decline in academic performance, depression,
45 dementia, and postconcussion syndrome (concussion symptoms lasting longer than three months).
46 General agreement exists that multiple concussions are associated with increased risk for long-term
47 neurocognitive and emotional/behavioral sequelae. Preliminary evidence suggests that, in addition
48 to the number of concussions an individual sustains, the number and duration of symptoms and the
49 time interval between concussions may be important factors in the risk for and the severity of
50 subsequent concussions, as well as predictors of prolonged recovery. Although quite rare,

1 concussive blows can be associated with serious pathology including cervical spinal injury, skull
2 fracture, and intracranial hemorrhage.

3
4 According to the IOM committee, studies of the shorter-term effects of multiple concussions and
5 repetitive head impacts (sometimes called “subconcussive” impacts) have had mixed results; some
6 studies show an association between such impacts and functional or cognitive impairments, and
7 others show no effect. Preliminary imaging research suggests that changes in brain white matter
8 may appear after repetitive head impacts; this preliminary finding is supported by the animal
9 literature.

10 11 Second-Impact Syndrome (SIS)^{1,3-5,8}

12 SIS is a complication of concussion that occurs when an athlete who is still experiencing symptoms
13 receives a second blow to the head before the brain has fully recovered from the first injury,
14 triggering rapid brain swelling that is frequently fatal. This syndrome is rare, and almost all cases
15 have involved teenagers or young adults. The exact mechanism is unknown but is considered to be
16 due to loss of autoregulation of cerebral vasculature in an already injured brain resulting in cerebral
17 swelling, raised intracranial pressure, and subsequent brain herniation. While significant
18 controversy exists over the etiology of SIS, it is widely accepted that cerebral swelling can develop
19 in concussed athletes after a latent period. This syndrome can be minimized by removing
20 concussed athletes from play while symptomatic, with no return until a specified recovery protocol
21 has been completed.

22 23 Chronic Neurodegenerative Disease^{1,3-5,8,21}

24 Chronic traumatic encephalopathy (CTE), described as a syndrome of progressive
25 neurodegeneration that shares some features of Alzheimer’s dementia has emerged as a public
26 health concern. CTE is characterized by a number of neurological and physiological changes in the
27 brain including the buildup of an abnormal protein called tau, which disrupts brain function.
28 Whether repetitive head impacts and multiple concussions sustained in youth lead to long-term
29 neurodegenerative diseases remains unclear. Additional research is needed to determine whether
30 CTE represents a unique disease entity. Risk factors that have been linked to chronic
31 neurobehavioral impairment in professional athletes include a history of head injury, longer
32 exposure to the sport, and carrying *APOE4*.

33 34 DIAGNOSIS AND MANAGEMENT

35 36 *Clinical Considerations*¹⁻⁸

37
38 The diagnosis of concussion involves the assessment of a range of domains, including somatic and
39 cognitive symptoms, physical signs, emotional and behavioral changes, and sleep disturbances.
40 Signs and symptoms of concussion can be subtle and easily overlooked. The diagnosis can be made
41 only clinically, based primarily on the symptoms reported by the individual rather than on objective
42 diagnostic markers. Many athletes report an associated headache and dizziness. Visual complaints
43 may include “seeing stars,” blurry vision, or double vision. Loss of consciousness (which once was
44 considered a hallmark symptom for concussion) occurs in less than 10 percent of patients. Younger
45 children may present with even more subtle signs, such as abdominal pain or behavioral changes.
46 Patients may initially be asymptomatic and then develop symptoms several hours after the episode,
47 and many young athletes may not be forthcoming of their symptoms as they fear activity
48 restrictions. The evaluation of children at various ages requires an approach that is sensitive to the
49 developmental differences in injury manifestation and recovery, and to developmental differences
50 in the child’s ability to engage effectively in the evaluation and treatment process. Clinical
51 evaluation can be challenging in young patients because they may be unable to provide a history of

1 the event and may not always cooperate with the physical examination. While clinical guidelines
2 are available for adults with mild TBI, guidance for managing children and teens with mild TBI is
3 lacking at a time when the numbers of children and teens in the U.S. seeking care for mild TBI
4 continues to increase markedly. To help fill this void, the CDC's National Center for Injury
5 Prevention and Control established the Pediatric Mild Traumatic Brain Injury Guideline
6 Workgroup. It is anticipated that this workgroup will create a multi-organizationally endorsed
7 guideline for managing acute mild TBI among children and teens that occurs both on and off the
8 sports field.

9
10 Determining the severity of a concussion has shifted from using loss of consciousness as the
11 primary criterion to evaluation of the number of signs and symptoms that an athlete experiences
12 along with the length of time that the athlete experiences the symptoms through the use of various
13 assessment tools. An important aspect of the evaluation of a patient with a possible concussion is
14 discussion with eyewitnesses to the injury and parents or coaches to determine whether the patient
15 has improved or deteriorated since the time of injury.

16 17 *Assessment Tools*^{1-8,22}

18
19 Recognition and initial assessment of a concussion can be guided by the use of multiple evaluation
20 tools such as standardized symptom scales and checklists, balance testing, and neurocognitive
21 evaluation (including orientation, past and immediate memory, new learning, and concentration).
22 (see Appendices B and C) Graded symptom checklists provide an objective tool for assessing a
23 variety of symptoms related to concussions, while also tracking the severity of those symptoms
24 over serial evaluations. While the use of such tools may increase the sensitivity and specificity of
25 concussion identification, current evidence is insufficient for validation of these assessment tools
26 and for determining the best combination of measures to utilize for acute and baseline testing. The
27 AAN suggests that individual baseline scores on concussion assessment tools may have utility for
28 younger athletes, those with prior concussions, or those with pre-existing learning disabilities to
29 facilitate interpretation of post-injury scores. The IOM committee found that, although baseline
30 neuropsychological testing is a common practice, studies provide mixed (and limited) evidence
31 concerning the utility and cost-effectiveness of such testing to improve short- or long-term
32 outcomes.

33 34 *Diagnostic Imaging*^{1-8,23}

35
36 Traditional structural neuroimaging techniques such as CT, magnetic resonance imaging (MRI),
37 and electroencephalography are typically unremarkable or normal in concussions that are
38 uncomplicated by a skull fracture, contusion, or hematoma. Neither CT nor MRI alone can detect
39 the microstructural damage associated with concussion. A head CT should be considered in
40 athletes with a suspected concussion when intracerebral bleeding or skull fracture is suspected, and
41 for patients who have loss of consciousness, posttraumatic amnesia, persistently altered mental
42 status, severe headache, focal neurologic deficit or seizure, or experience worsening symptoms or
43 fail to improve. MRI may be useful in monitoring for structural change over time or for evaluating
44 concurrent pathology that may complicate concussion management. Emerging neuroimaging
45 technologies (e.g., magnetic resonance spectroscopy, positron emission tomography, single-photon
46 emission CT, functional MRI, and diffusion tensor imaging) show promise and may further
47 advance scientific understanding of concussion but additional research is required to determine the
48 clinical utility of these technologies in the diagnosis and management of concussion.

49 50 *Biomarkers*^{1,2,8,24}

1 Investigation of serum and cerebrospinal fluid biomarkers (e.g., S-100 proteins, neuron specific
2 enolase, tau protein, genetic markers) is inconclusive for identifying and monitoring individuals
3 with concussion. Limited evidence suggests that normal levels of S-100B protein following head
4 injury may predict individuals who do not have intracranial injury.

5
6 *Treatment and Recovery*^{1-8,25,26}

7
8 Concussion management is unique to each individual. Regardless of age, the specific symptom
9 pattern may vary with each concussion sustained, and no two injuries are exactly alike. Clinical
10 care needs to be matched to the particular person and his or her own unique circumstances to
11 ensure that medical, cognitive, emotional, social, athletic, school, and family issues are addressed
12 adequately.

13
14 After an individual is diagnosed with a concussion, consensus opinion calls for a minimum of daily
15 monitoring. Most young patients can be managed at home under the care of a responsible adult for
16 at least 24 hours; and, preferably, throughout the time that the individual experiences concussion
17 symptoms. Patients and families must be educated about the importance of close monitoring for
18 potential neurologic deterioration in the following hours and days. It is widely accepted that
19 concussion symptoms are aggravated by both physical and mental exertion. Consensus opinion
20 calls for physical and cognitive rest (i.e., rest from school and homework) until symptoms resolve.
21 More urgent evaluation, including the need for conventional neuroimaging, may be indicated for
22 patients with certain immediate symptoms (such as prolonged loss of consciousness, seizures, neck
23 pain, and focal neurologic signs) or persistent severe symptoms (such as worsening headache,
24 repeated vomiting, behavior change, persistent drowsy appearance, increased confusion or
25 irritability, and slurred speech). At the present time, there is no evidence-based pharmacological
26 treatment to improve recovery after concussion.

27
28 The majority of children recover from concussion within days to weeks of the initial injury. A
29 subset will experience a longer recovery period and the physician needs to be alert to the potential
30 for persistent physical, emotional, and cognitive complaints. More aggressive medical management
31 of symptoms typically does not begin until three to four weeks post injury, when an athlete may be
32 said to be experiencing prolonged recovery.

33
34 Specific factors that can require modification of concussion management include medications; high
35 initial symptom load; a history of multiple prior concussions; younger age; and co-morbid
36 conditions such as mental illness, attention deficit/hyperactivity disorder, headache disorder, and
37 learning disabilities. The presence of modifying factors may predict the potential for prolonged
38 recovery and require additional management considerations, including formal neuropsychological
39 testing and diagnostic imaging. Referral to a neurologist, neuropsychologist, sports medicine
40 physician, or other specialist with expertise in head injury should be considered for complex or
41 atypical concussions, prolonged symptoms, or for patients who have suffered multiple concussions.

42
43 Return-to-Play¹⁻⁸

44
45 As the athlete's symptoms begin to dissipate, he or she can gradually begin increasing cognitive
46 and physical activities. This includes adherence to a graded return-to-play protocol that progresses
47 through a series of steps, moving to the next step only when all activities in the current step are
48 tolerated without recurrence of symptoms. If any symptoms return, the athlete should rest until
49 symptoms resolve and then try going back to the previous asymptomatic step and be reassessed by
50 a physician. If the symptoms return, the athlete needs to reduce activity until the symptoms
51 dissipate again. During this time, communication between the athlete and medical staff is essential.

1 Because each athlete and each concussion are unique, there is no set timeframe for recovery and
 2 return to participation. Return-to-play before full recovery from a concussion is a risk factor for
 3 recurrent concussions, and for worse or prolonged post-concussion symptoms. The potential for
 4 other occult injuries also must be considered in the decision-making process.

5
 6 The decision to return a player who has had a concussion back to practice and games resides with a
 7 team physician or other health care professional designated to manage the concussion protocols
 8 specifically for the player. Little empirical evidence exists to indicate the optimal degree and
 9 duration of physical rest needed to promote recovery or the best timing and approach for returning
 10 to full physical activity, including the use of graded return-to-play protocols. For example, a recent
 11 study of the benefits of strict rest for 5 days versus usual care (1-2 days of rest, followed by
 12 stepwise return to activity) after acute concussion found no added benefit of strict rest and actually
 13 this approach was associated with an increase in symptom reporting.²⁷ Nevertheless, evidence
 14 indicates that the brain is more susceptible to injury while recovering; thus, common sense dictates
 15 the need to reduce the risks of a repeat injury. Adherence to the adage “When in doubt, sit them
 16 out!” should be accepted practice.

17 18 Return-to-School^{1,4-7,28}

19
 20 Little evidence exists regarding the efficacy of cognitive rest following concussion or to inform the
 21 best timing and approach for return to cognitive activity following concussion, including protocols
 22 for returning students to school. Nevertheless, “return-to-learn” is a vital component of concussion
 23 management in children and adolescents. Generally, cognitive rest is achieved by eliminating or
 24 decreasing activities that require concentration, including schoolwork and mental stimulation, as
 25 these may exacerbate symptoms and prolong recovery. Because concussion symptoms may resolve
 26 before full cognitive recovery, students who are recovering from a concussion may require short-
 27 term accommodations upon returning to school.

28 29 RISK REDUCTION STRATEGIES

30 31 *Protective Equipment*^{1,2,4,5,7,8,20}

32
 33 Limited evidence exists from epidemiological and biomechanical studies that current helmet
 34 designs reduce the risk of sports-related concussion. However, there is evidence that helmets
 35 reduce the risk of other injuries, such as skull fracture, and thus the use of properly fitted helmets
 36 should be promoted. There is currently no evidence that mouth guards or facial protection, such as
 37 facemasks worn in ice hockey, reduce concussion risk, although their use should be promoted to
 38 prevent other sport-related injuries, such as those to the eyes, face, mouth, and teeth. As for the
 39 playing surface, current evidence is inconclusive to determine whether concussion risks are higher
 40 on synthetic versus natural turf.

41
 42 In recent years, research has increased to evaluate the use of sensors for monitoring head impacts
 43 during an athletic event for the purpose of reducing potential head injury. Impact monitoring
 44 systems (e.g., sophisticated motion sensors placed throughout a football helmet; sports headbands
 45 with strategically placed accelerometer devices) are being utilized to measure the number of “g-
 46 forces” exerted on the brain with each impact and can produce important and critical data to better
 47 understand the type of hits taken to the head under various exposure scenarios and the
 48 corresponding forces sustained by the brain.

49 50 *Rule Changes and Rules Enforcement*^{1,2,4,5,7,8}

1 Limited studies have shown that enforcement of rules regarding return-to-play by coaches and
2 officials (and adherence to these rules by players) may help reduce the incidence and severity of
3 sport-related concussions. Although additional research across a variety of sports is needed, some
4 studies involving youth football, ice hockey, and soccer have shown that the enforcement of rules
5 and/or rule changes (e.g., limitation of full contact drills during practice in youth football,
6 elimination of body checking in youth hockey), as well as fair play policies contribute to reductions
7 in the incidence of sports-related injuries, including concussions. In response to concerns about the
8 long-term consequences of repetitive head impacts, several organizations have called for a “hit
9 count” in youth sports, which is defined as a limit on the amount of head contact a particular player
10 experiences over a given amount of time. While the concept of limiting the number of head impacts
11 is fundamentally sound, the IOM committee found that, based on the evidence available at this
12 time, implementation of a specific threshold for the number of impacts or the magnitude of impacts
13 per day, week, or season is not scientifically based.

14 *Education*^{1,2,4,5,7,8}

15
16
17 Research suggests that concussion education programs are effective in improving concussion
18 knowledge and awareness, although there is limited evidence about the effect of these programs on
19 improving behavior, attitudes, and beliefs about concussions among athletes, coaches, and parents
20 to improve concussion reporting among youth athletes. Limited studies have shown that properly
21 taught sport-specific techniques by coaches (and adherence to these mechanics by players) may
22 help reduce the incidence and severity of sport-related concussions. The IOM committee found that
23 a major problem with concussions in youth sports is a “culture of resistance” that keeps young
24 athletes from reporting injuries and coaches and parents from properly treating and managing these
25 injuries. For nonmedical personnel, the goal is to recognize the concussion or, at the very least,
26 suspect that it occurred, remove the child from further danger, and seek medical evaluation to
27 determine whether a concussion has occurred. To help address this problem, the IOM committee
28 specifically calls on the NCAA and the NFHS to lead national efforts to develop education
29 programs for young athletes, parents, and coaches about how to identify, treat, and manage
30 concussions.

31
32 Increasing concussion awareness in the medical community may be accomplished by targeting the
33 medical school and residency curriculums as well as through continuing professional education
34 venues. Recognizing that concussion research has changed significantly over the past several years,
35 primary care physicians who do not specialize in sports medicine might not be aware of how to
36 correctly diagnose a concussion using the latest guidelines, utilize the new diagnostic tools, and
37 apply current treatment protocols. Informed clinicians can provide crucial anticipatory guidance for
38 safe sport participation, like reminders to wear helmets and use the proper protective equipment;
39 and ensure that athletes who sustain concussions are seen by qualified health care professionals
40 who have experience treating concussions.

41
42 In collaboration with health, sports, and national organizations, the CDC created the “Heads Up:
43 Concussion in Youth Sports” initiative in 2007 for a variety of stakeholders (see
44 <http://www.cdc.gov/concussion/sports/index.html>). The initiative is centered on a toolkit designed
45 to provide health professionals, coaches, school administrators, athletes, and parents with practical
46 and easy-to-read information on concussions from a reliable source. “Heads Up: Brain Injury in
47 Your Practice” provides materials on mTBI and concussion for physicians, including a booklet
48 with information on concussion diagnosis and management, a care plan, patient assessment form,
49 concussion prevention fact sheets, a palm card for on-field management, and a CD-ROM with
50 downloadable kit materials and other resources. An online concussion training module for
51 physicians also is available.

1 The Think First National Injury Prevention Foundation's mission is to prevent
2 brain, spinal cord and other traumatic injuries through education, research and advocacy
3 (<http://www.thinkfirst.org>). Accordingly, they maintain a youth concussion awareness program,
4 with opportunities for physician and community involvement.

5 6 *Legislation*^{1,2,4,5,7,8}

7
8 Since 2009, legislation has been adopted in all states mandating that athletes do not return to sport
9 on the same day they are concussed and that they do not return to sport unless they have been
10 cleared by a sports medicine professional. *** Most state concussion laws include requirements for
11 concussion education, criteria for removal from play, and standards for physicians and other health
12 care providers who make return-to-play decisions. Given that most states are still in the early stages
13 of implementing these laws, the IOM committee found very little evidence of the efficacy of these
14 laws.

15
16 Variation exists among states in the specific educational requirements for coaches, student athletes,
17 and parents; in the qualifications of providers who are permitted to make return-to-play decisions;
18 and in the populations to which the legislation applies. States differ somewhat in the entities (e.g.,
19 public, charter, parochial, and private schools) that are covered by concussion laws. State
20 concussion laws often cover only school athletic teams and include no specific requirements or
21 guidelines for recreational leagues. College athletes are not affected by state concussion legislation,
22 which leaves organizations such as the NCAA to implement concussion management policies at
23 this level. State and local boards of education are the governing bodies most commonly cited as
24 responsible for implementation of concussion laws across the country. Health departments are
25 generally given supportive responsibility. Some state laws name coaches, officials, or athletic
26 trainers as the parties responsible for removal of an athlete from play, while most say nothing about
27 who has this authority.

28
29 Laws in several states specify that a licensed health care provider trained in concussion diagnosis
30 and management may provide clearance for athletes to return to play. Other states allow any
31 licensed health care provider to make such decisions, and still others say nothing about who is
32 allowed to evaluate concussions. In states that are more specific about the types of health care
33 providers who may make return-to-play decisions, all allow physicians to evaluate concussions,
34 and many allow physician assistants and nurse practitioners to perform this function. Some states
35 allow athletic trainers, psychologists with training in neuropsychology, or physical therapists to
36 provide clearance for return to play. Although a provider would need experience managing
37 concussions to provide clearance for return-to-play, the IOM committee found no consensus
38 regarding what type of health professional should perform this function or whether one type of
39 professional should be preferred over another.

40 41 CONCLUSION

42
43 While the health benefits of a physically active lifestyle including sports participation are
44 undeniable, participants are at risk of injury because a certain endemic level of injury can be
45 expected during any physical activity, especially those with a competitive component. Injury rates
46 should be reduced to the lowest possible level without discouraging children and adolescents from
47 engaging in this important form of physical activity. This goal can best be accomplished by
48 monitoring injury rates and patterns over time; investigating the etiology of injuries; and

*** A summary of existing state concussion laws is available on the web site of the National Conference of State Legislatures at <http://www.ncsl.org/research/health/traumatic-brain-injury-legislation.aspx>.

1 developing, implementing, and evaluating evidence-based injury reduction measures. Data
2 regarding sports injury rates are generally lacking for this age group because no widespread injury
3 surveillance systems in youth sports exist.

4
5 Injury surveillance efforts are complicated by the lack of reliable biomarkers for concussion and
6 the reliance on subjective symptom-based definitions, combined with variations in terminology
7 (e.g., concussion versus mTBI) and in the definition of those terms, as well as evolving
8 descriptions of concussion severity. It is still uncertain where concussion occurs in the brain, or the
9 exact origin of the symptoms of acute concussion. It is apparent that direct impact to the head is not
10 required: concussion can occur with a blow to the chest, for example, that causes a whiplash effect
11 on the brain. Concussion also can occur without loss of consciousness. Although some research
12 indicates that a series of molecular and functional changes take place in the brain following injury,
13 little research has been conducted specifically on changes in the brain following concussions in
14 youth or on the differences in such changes between females and males.

15
16 Not all concussions can be prevented, but some may be avoided. Physicians have an important role
17 in assessing a patient's readiness for a contact or collision sport, and potential risk of injury.
18 Recognition of risk factors through a proper preparticipation evaluation should be promoted as a
19 way to help prevent injury. Preparticipation medical contact should incorporate a history taken with
20 both the parent and child, delineating the number of prior concussions, timing and severity of each,
21 the duration and intensity of any resulting symptoms, and the presence of mood, learning, attention,
22 or migraine disorders. Discussion of existing data on the risks of concussion, while simultaneously
23 acknowledging the existence of clinical uncertainty, allows physicians to promote a more
24 autonomous decision-making process by allowing the athletes and their parents to perform an
25 informed risk-benefit analysis.

26
27 Physicians play a major role facilitating diagnosis, management, and recovery from concussion,
28 especially in facilitating individualized timetables and activities for return to school and play.
29 While the diagnosis of concussion continues to improve, treatment options remain limited and
30 long-term implications of the diagnosis are relatively unknown. Current data gaps limit
31 understanding of the true pathophysiology of concussion and contributing factors for permanent
32 versus transitory physiological damage. There is no standard for how many concussions are too
33 many or when treatment decisions should change from a focus on recovery with return to activity
34 to avoidance of high-risk sport. To a large extent, clinical judgment, expert guidelines, and
35 available assessment tools must be integrated to establish a diagnosis and facilitate recovery. The
36 clinical decision-making process is more complicated in an athlete with prolonged unresolved
37 symptoms, multiple concussions both with and without prolonged recovery, or a structural brain
38 injury.

39
40 Expert consensus opinion is that an individualized treatment plan including physical and cognitive
41 rest is beneficial for recovery from concussion, although current research is insufficient to identify
42 the level and duration of physical and cognitive rest needed to promote recovery. Overarching
43 mandates are no return to play on the same day as a concussion, no return to play with symptoms,
44 and that all concussions need medical clearance prior to return to play. With proper management,
45 most children and adolescents sustaining a sport-related concussion can be expected to recover
46 fully without permanent damage. Athletes who return to play before their concussions have fully
47 resolved may place themselves at increased risk for prolonged recovery or more serious
48 consequences if they sustain a subsequent head injury.

49
50 Improving medical coverage at athletic competitions is critical, at least for all high-risk contact or
51 collision sports. Many organized contact sports are played without trained medical personnel on the

1 sideline. While most colleges and many U.S. high schools have access to a full- or part-time
2 athletic trainer, many club and private sports teams have no such affiliation. Even if available, a
3 single athletic trainer would have difficulty covering all sports teams in the school. Similarly, most
4 community- and park district-based youth sports leagues rarely have any type of on-site medical
5 coverage. Coaches and referees typically preside over such events.

6
7 Physicians and their professional organizations can advocate for enhanced education and
8 legislation to detect and prevent head injuries in sport and recreation. Concussion education should
9 be mandatory for all athletes, parents, coaches, and health professionals involved in youth sports.
10 Emphasis should be placed on the importance of removing an athlete experiencing any signs or
11 symptoms of concussion immediately from the activity for further evaluation by a physician or
12 other qualified sports medicine professional. Similarly, education must be provided for teachers,
13 counselors, and other school personnel to help them understand how concussion adversely impacts
14 cognitive and functional abilities. Current concussion laws are unique to each state and need to be
15 understood by health care professionals, sports organizations, coaches, parents, and athletes.

16
17 Perhaps the most pressing challenge is a prevailing culture in sports that discourages athletes from
18 reporting their injuries to avoid perceptions of being weak or “soft.” Every athlete needs to know
19 how crucial it is to let their coach, trainer, physician, teacher, or parent know if they have “hit their
20 head” or have symptoms of a head injury—even if it means stopping play. A head injury should
21 never be ignored, no matter how minor. Even mild concussions should not be taken lightly.
22 Although some concussions are less serious than others, there is no such thing as a “minor
23 concussion.”

24 25 RECOMMENDATIONS

26
27 The Council on Science and Public Health recommends that the following recommendations be
28 adopted in lieu of Resolutions 401, 410, and 412-A-14 and the remainder of the report be filed.

- 29
30 1. That Policies H-470.959 “Return to Play after Suspected Concussion” and H-470.966
31 “Harmful Practices for Child Athletes” be amended by substitution to read as follows:

32 33 REDUCING THE RISK OF CONCUSSION AND OTHER INJURIES IN YOUTH 34 SPORTS

- 35
36 (1) Our AMA promotes the adoption of requirements that athletes participating in school
37 or other organized youth sports and who are suspected by a coach, trainer,
38 administrator, or other individual responsible for the health and well-being of athletes
39 of having sustained a concussion be removed immediately from the activity in which
40 they are engaged and not return to competitive play, practice, or other ~~physical sports-~~
41 related activity without the written approval of a ~~licensed~~ physician (MD or DO) or a
42 designated member of the physician-led care team who has been properly trained in the
43 evaluation and management of concussion. When evaluating individuals for return-to-
44 play, physicians (MD or DO) or the designated member of the physician-led care team
45 should be mindful of the potential for other occult injuries.
- 46
47 (2) Our AMA encourages physicians to: (a) assess the developmental readiness and
48 medical suitability of children and adolescents to participate in organized sports and
49 assist in matching a child’s physical, social, and cognitive maturity with appropriate
50 sports activities; (b) counsel young patients and their parents or caregivers about the
51 risks and potential consequences of sports-related injuries, including concussion and

1 recurrent concussions; ~~and~~ (c) assist in state and local efforts to evaluate, implement,
2 and promote measures to prevent or reduce the consequences of concussions, repetitive
3 head impacts, and other injuries in youth sports; and (d) support preseason testing to
4 collect baseline data for each individual.

1 (3) Our AMA will work with interested agencies and organizations to: (a) identify harmful
2 practices in the sports training of children and adolescents; (b) support the
3 establishment of appropriate health standards for sports training of children and
4 adolescents; and (c) promote educational efforts to improve knowledge and
5 understanding of concussion and other sport injuries among youth athletes, their
6 parents, coaches, sports officials, school personnel, health professionals, and athletic
7 trainers. (Modify Current HOD Policy)
8

9 2. That Policies H-10.965 “Mild Traumatic Brain Injury Awareness,” H-470.957 “Athlete
10 Concussion Management and Chronic Traumatic Encephalopathy Prevention,” and D-470.997
11 “Sports Injury Reduction” be amended by substitution to read as follows:
12

13 REDUCTION OF SPORTS-RELATED INJURY AND CONCUSSION

14
15 (1) Our AMA will: (a) work with appropriate agencies and organizations to promote
16 awareness of programs to reduce concussion and other sports-related injuries across the
17 lifespan; and (b) promote awareness that even mild cases of traumatic brain injury may
18 have serious and prolonged consequences.
19

20 (2) Our AMA supports the adoption of evidence-based, age-specific guidelines on the
21 evaluation and management of concussion in all athletes for use by physicians, other
22 health professionals, and athletic organizations.
23

24 (3) Our AMA will work with appropriate state and specialty medical societies to enhance
25 opportunities for continuing education regarding professional guidelines and other
26 clinical resources to enhance the ability of physicians to prevent, diagnose, and manage
27 concussions and other sports-related injuries.
28

29 (4) Our AMA urges appropriate agencies and organizations to support research to: (a)
30 assess the short- and long-term cognitive, emotional, behavioral, neurobiological, and
31 neuropathological consequences of concussions and repetitive head impacts over the
32 life span; (b) identify determinants of concussion and other sports-related injuries in
33 pediatric and adult athletes, including how injury thresholds are modified by the
34 number of and time interval between head impacts and concussions; (c) develop and
35 evaluate effective risk reduction measures to prevent or reduce sports-related injuries
36 and concussions and their sequelae across the lifespan; and (d) develop objective
37 biomarkers to improve the identification, management, and prognosis of athletes
38 suffering from concussion to reduce the dependence on self-reporting and inform
39 evidence-based, age-specific guidelines for these patients. (Modify Current HOD
40 Policy)
41

42 3. That the following policies be reaffirmed:
43

- 44 H-10.982 Injury Prevention
- 45 H-470.956 Injuries in Cheerleading
- 46 H-470.958 Head Injury Prevention in Hockey
- 47 H-470.960 Soccer Injuries
- 48 H-470.963 Boxing Safety
- 49 H-470.967 Safety in Youth Baseball and Softball
- 50 H-470.971 Athletic Preparticipation Examinations for Adolescents

- 1 H-470.974 Athletic Helmets
- 2 H-470.984 Brain Injury in Boxing
- 3 H-470.995 Athletic (Sports) Medicine
- 4 (Reaffirm HOD Policy)

Fiscal Note: Less than \$500

APPENDIX A

Current AMA Policy

H-10.965 Mild Traumatic Brain Injury Awareness

Our AMA will promote awareness that even mild cases of traumatic brain injury may have serious and prolonged consequences. (Res. 418, A-12)

H-10.982 Injury Prevention

Our AMA (1) supports the CDC's efforts to (a) conduct research, (b) develop a national program of surveillance and focused interventions to prevent injuries, and (c) evaluate the effectiveness of interventions, implementation strategies, and injury prevention programs; (2) supports a Public Health Service public information campaign to inform the public and its policymakers of the injury problem and the potential for effective intervention; (3) supports the development of a National Center for Injury Control at the CDC; and (4) encourages state and local medical societies to support, in conjunction with state and local health departments, efforts to make injury control a priority, and advise the leadership of the United States Congress of this unqualified support; and the AMA remains open to working with all interested parties in efforts to deal with and lessen the effects of violence in our society. (Res. 410, A-92; Reaffirmed by BOT Rep. 19 - I-94; Reaffirmed by BOT Rep. 34, A-95; Modified and Reaffirmed by BOT Rep. 52, I-95; Reaffirmed: CSA Rep. 8, A-05)

H-470.956 Injuries in Cheerleading

Our AMA: (1) supports the designation of cheerleading as a sport; and (2) recognizes the potential dangers of cheerleading, including the potential for concussion and catastrophic injury, and supports the implementation of recommendations designed to improve its safety equivalent to those that apply to other athletic activities formally recognized as "sports" by appropriate accrediting bodies. These include proper training of coaches, avoidance of inappropriate surfaces when performing stunts and adherence to rules for the proper execution of stunts. (BOT Rep. 9, A-14)

H-470.959 Return to Play after Suspected Concussion

Our AMA: (1) promotes the adoption of requirements that athletes participating in school or other organized youth sports and who are suspected by a coach, trainer, administrator, or other individual responsible for the health and well-being of athletes of having sustained a concussion, should not return to play or practice without the written approval of an MD or DO; and (2) encourages educational efforts designed to improve the understanding of concussion by athletes, their parents, coaches, and trainers. (Res. 910, I-10; Reaffirmed: BOT Rep. 9, A-14)

H-470.957 Athlete Concussion Management and Chronic Traumatic Encephalopathy Prevention

Our AMA: (1) supports the adoption of evidence-based guidelines for the evaluation and management of concussions by all athletic organizations; and (2) encourages further research in the diagnosis, treatment, and prevention of chronic traumatic encephalopathy. (Res. 905, I-13)

H-470.958 Head Injury Prevention in Hockey

Our AMA will encourage that all levels of hockey effectively prevent head hits and dangerous checking. (Res. 425, A-12)

H-470.960 Soccer Injuries

Our AMA recognizes the problem of injuries in soccer and encourages additional studies into the incidence of soccer-related injuries and methods to reduce those injuries. (Sub. Res. 404, A-09)

H-470.963 Boxing Safety

While the AMA recognizes that boxing is a violent sport associated with brain and eye injuries, we recommend the following preventive strategies to reduce such injuries in boxers: (1) Relevant regulatory bodies are encouraged to: (a) require the use of objective brain injury risk assessment tools to exclude individual at-risk boxers from sparring or fighting. (b) develop and enforce standard criteria for referees, ringside officials, and ringside physicians to halt sparring or boxing bouts when a boxer has experienced concussive or subconcussive blows that place him or her at imminent risk of more serious injury. (c) encourage implementation of measures advocated by the World Medical Boxing Congress designed to reduce the incidence of brain and eye injuries. (d) require initial and repeat eye examinations for amateur and professional boxers and mandate suspensions from sparring or boxing for specific ocular pathology according to recommendations of the American Academy of Ophthalmology. (2) Our AMA promotes the concept that the professional responsibility of the physician who serves in a medical capacity at a boxing contest is to protect the health and safety of the contestants. The desire of spectators, promoters of the event, or even injured athletes that they not be removed from the contest should not be controlling. The physician's judgment should be governed only by medical considerations. (CSA Rep. 3, A-99; Reaffirmed: Res. 412, A-02; Modified: CSAPH Rep. 1, A-12)

H-470.966 Harmful Practices in Child Athletics

The AMA will (a) work with all interested organizations to identify harmful practices in the sports training of children and adolescents; and (b) support the establishment of appropriate health standards for sports training of children and adolescents. (Res. 417, A-96; Reaffirmed: CSAPH Rep. 3, A-06)

H-470.967 Safety in Youth Baseball and Softball

The AMA: (1) urges youth baseball and softball organizations to adopt policies for the use of protective equipment; (2) will create greater public awareness regarding the potential dangers of using baseballs and softballs with children; and (3) encourages sponsors of organized youth sports activities to adopt written emergency and a first responder plans. (Res. 408, I-95; Reaffirmed: CSA Rep. 8, A-05)

H-470.971 Athletic Preparticipation Examinations for Adolescents

To promote the health and safety of adolescents, our AMA recommends that state medical societies work with appropriate state and local agencies to promote the following: (1) The development of standards for preparticipation athletic examinations that are consistent with consensus recommendations of the American Academy of Family Physicians, American Academy of Pediatrics, American Medical Society for Sports Medicine, American Orthopedic Society for Sports Medicine, and the American Osteopathic Academy of Sports Medicine. (2) Only licensed MDs, DOs, and licensed physician extenders practicing under the supervision of licensed MDs and DOs perform preparticipation examinations. (3) The decision of whether or not an adolescent is healthy and physically mature enough to participate in a particular sport is made by a qualified physician. (4) The decision of when an injured athlete resumes participation is made by a qualified physician. (5) The most current guidelines established by the American Academy of Pediatrics, American College of Cardiology, American College of Sports Medicine, and other appropriate medical specialty societies are used to determine eligibility for sports participation. (BOT Rep. R, A-90; Amended: CSA Rep. 5, I-99; Reaffirmed: CSAPH Rep. 1, A-09; Reaffirmed: BOT Rep. 9, A-14)

H-470.974 Athletic Helmets

(1) Our AMA urges the Consumer Product Safety Commission and other appropriate agencies and organizations to establish standards to ensure that athletic and recreational equipment produced or

sold in the United States provide protection against head and facial injury. (2) Our AMA: (a) supports requiring the use of head and facial protection by children and adolescents while engaged in potentially dangerous athletic and recreational activities; (b) encourages the use of head and facial protection for adults while engaged in potentially dangerous athletic and recreational activities; (c) encourages physicians to educate their patients about the importance of head and facial protection while engaged in potentially dangerous athletic and recreational activities; and (d) encourages the availability of rental helmets at all commercial settings where potentially dangerous athletic and recreational activities take place. (Sub. Res. 16, I-88; Res. 419, A-93; Reaffirmed: CSA Rep. 8, A-03; Appended: Sub Res. 911, I-10; Modified: Res. 404, A-12)

H-470.984 Brain Injury in Boxing

The AMA supports the following series of steps designed to protect amateur and professional boxers from injuries: (1) Encourage the establishment of a "National Registry of Boxers" for all amateur and professional boxers, including "sparring mates," in the country. The proposed functions of a computer-based central registry would be to record the results of all licensed bouts, including technical knockouts, knockouts, and other boxing injuries, and to compile injury and win/loss records for individual boxers. (2) Recommend to all boxing jurisdictions that the ring physician should be authorized to stop any bout in progress, at any time, to examine a contestant and, when indicated, to terminate a bout that might, in his opinion, result in serious injury for either contestant. (3) Urge state and local commissions to conduct frequent medical training seminars for all ring personnel. (4) Recommend to all boxing jurisdictions that no amateur or professional boxing bout should be permitted unless: (a) the contest is held in an area where adequate neurosurgical facilities are immediately available for skilled emergency treatment of an injured boxer; (b) a portable resuscitator with oxygen equipment and appropriate endotracheal tubes are available at ringside; and (c) a comprehensive evacuation plan for the removal of any seriously injured boxer to hospital facilities is ready. (5) Inform state legislatures that unsupervised boxing competition between unlicensed boxers in "tough man" contests is a most dangerous practice that may result in serious injury or death to contestants, and should be condemned. (6) Urge state and local boxing commissions to mandate the use of safety equipment, such as plastic safety mats and padded cornerposts, and to encourage continued development of safety equipment. (7) Urge state and local boxing commissions to extend all safety measures to sparring partners. (8) Urge state and local boxing commissions to upgrade, standardize and strictly enforce medical evaluations for boxers. (CSA Rep. F, A-82; Reaffirmed: A-83; Reaffirmed: CLRPD Rep. A, I-92; Reaffirmed: Sub. Res. 408, I-93; Reaffirmed: CSA Rep. 3, A-99; Modified and Reaffirmed: CSAPH Rep. 1, A-09)

H-470.995 Athletic (Sports) Medicine

Our AMA believes that: (1) the Board of Education and the Department of Health of the individual states should encourage that an adequate Athletic Medicine Unit be established in every school that mounts a sports program; (2) the Athletic Medicine Unit should be composed of an allopathic or osteopathic physician director with unlimited license to practice medicine, an athletic health coordinator (preferably a NATABOC certified athletic trainer), and other necessary personnel; (3) the duties of the Athletic Medicine Unit should be prevention of injury, the provision of medical care with the cooperation of the family's physician and others of the health care team of the community, and the rehabilitation of the injured; (4) except in extreme emergencies, the selection of the treating physician is the choice of the parent or guardian and any directed referral therefore requires their consent; (5) the Athletic Medicine Units should be required to submit complete reports of all injuries to a designated authority; (6) medical schools, colleges, and universities should be urged to cooperate in establishing education programs for athletic health coordinators (NATABOC certified athletic trainers) as well as continuing medical education and graduate programs in Sports Medicine; (7) high school administrators, athletic directors, and coaches to

work with local physicians, medical societies, and medical specialty societies, as well as government officials and community groups to undertake appropriate measures to ensure funding to provide the services of a certified athletic trainer to all high school athletes; and (8) not all high schools have the resources to procure the services of a certified athletic trainer and further recognizing that athletic trainers cannot be present at all practices and competitions, that the AMA encourage high school administrators and athletic directors to ensure that all coaches are appropriately trained in emergency first aid and basic life support. (Res. 112, A-69; Reaffirmed: CLRPD Rep. C, A-89; Modified and Reaffirmed by Ref. Cmt. D, I-96; Amended and Appended by CSA Rep. 5, A-98; Reaffirmed: CSAPH Rep. 2, A-08)

D-470.997 Sports Injury Reduction

Our AMA will work with members of the Federation to promote awareness of programs to reduce injuries in contact sports. (Res. 402, A-01; Modified: CSAPH Rep. 1, A-11)

APPENDIX B

Table. Assessment Tools to Facilitate Concussion Diagnosis and Management*

| TOOL | EXAMPLES | COMMENTS |
|---------------------------|---|--|
| Symptom Scales | <ul style="list-style-type: none"> • Acute Concussion Evaluation tool • Concussion Symptom Inventory • Graded Symptom Checklist • Post-Concussion Symptom Inventory • Post-Concussion Symptom Scale | <ul style="list-style-type: none"> • Most commonly used concussion assessment tool. • Simple, cost-effective tool with good sensitivity and high specificity. • Allows athletes to self-report symptoms. • Cautions: symptoms may be delayed, may not be reported, or already present at baseline. • Most checklists developed using clinical judgment; the Concussion Symptom Inventory is the only empirically derived symptom checklist. |
| Neuro-psychological Tests | <p><u>Written:</u></p> <ul style="list-style-type: none"> • Controlled Oral Word Association Test • Digit Symbol Substitution Test • Learning Test • Stroop Color and Word Test • Trail Making Test <p><u>Computer-based:</u></p> <ul style="list-style-type: none"> • Automated Neuropsychological Assessment Metrics • CogSport • Concussion Resolution Index (HeadMinder) • Immediate Post-Concussion Assessment and Cognitive Testing (ImPACT) | <ul style="list-style-type: none"> • Designed to identify subtle cognitive deficits. • Both types generally require a neuropsychologist for interpretation, although the tests may be administered by a non-neuropsychologist. • Written tests are labor intensive, whereas computer-based tests can be administered rapidly and to multiple patients simultaneously. • Results best interpreted when compared with baseline data; affected by psychiatric disorders, physical symptoms, cultural factors, and motivation/effort. • These tests are not yet validated, no data exist to demonstrate that they affect outcomes when used to guide return-to-play decisions. • Limited data for use in children younger than 12 years of age; child-specific computerized tests are under development. |
| Postural Stability Tests | <ul style="list-style-type: none"> • Balance Error Scoring System (BESS) • Sensory Organization Test (SOT) | <ul style="list-style-type: none"> • Data limited for use in monitoring recovery. • Impaired balance usually lasts three to five days after concussion occurs. • Low to moderate sensitivity; good specificity. |

| | | |
|----------------------------------|--|--|
| <p>Sideline Assessment Tools</p> | <ul style="list-style-type: none"> • Standardized Assessment of Concussion (SAC) • Sport Concussion Assessment Tool v 3.0 (SCAT3) • Child SCAT3 • King-Devick Test | <ul style="list-style-type: none"> • A single, simple tool to assess a variety of domains in the initial concussion assessment. • Often used to monitor the recovery process. • More research is needed to determine the efficacy of sideline tools to help diagnose concussion. • SAC can be used immediately after injury to evaluate orientation, memory, concentration, and delayed recall; validated as a sideline tool for athletes of junior high school age and older; a version for use in emergency departments is validated in adults. • SCAT3 combines multiple assessment tools (symptom checklist, concentration and memory tasks [i.e., Maddock's questions], SAC, BESS, and Glasgow Coma Scale) for use in children 13 years of age and older; it is not validated but is widely used and the most sophisticated sideline tool available. Child SCAT3 is available for children between 5 and 12 years of age. • King-Devick Test assesses eye movements, speech, language, and concentration; all of which can be impaired as a result of concussion. |
|----------------------------------|--|--|

*Adapted from References 1, 3, and Scorza KA, Raleigh MF, O'Connor FG. Current concepts in concussion: evaluation and management. *Am Fam Physician.*2012;85(2):123-132.

APPENDIX C

The *Acute Concussion Evaluation* form is an example of a patient assessment tool. It is available on the CDC website at <http://www.cdc.gov/concussion/headsup/pdf/ACE-a.pdf>.

ACUTE CONCUSSION EVALUATION (ACE)

PHYSICIAN/CLINICIAN OFFICE VERSION

Gerard Gioia, PhD¹ & Micky Collins, PhD²
¹Children's National Medical Center
²University of Pittsburgh Medical Center

Patient Name: _____

DOB: _____ Age: _____

Date: _____ ID/MR# _____

A. Injury Characteristics Date/Time of Injury _____ Reporter: Patient Parent Spouse Other _____

1. Injury Description _____

1a. Is there evidence of a forcible blow to the head (direct or indirect)? Yes No Unknown
 1b. Is there evidence of intracranial injury or skull fracture? Yes No Unknown
 1c. Location of Impact: Frontal Lt Temporal Rt Temporal Lt Parietal Rt Parietal Occipital Neck Indirect Force
 2. Cause: MVC Pedestrian-MVC Fall Assault Sports (specify) _____ Other _____
 3. **Amnesia Before (Retrograde)** Are there any events just BEFORE the injury that you/ person has no memory of (even brief)? Yes No Duration _____
 4. **Amnesia After (Anterograde)** Are there any events just AFTER the injury that you/ person has no memory of (even brief)? Yes No Duration _____
 5. **Loss of Consciousness:** Did you/ person lose consciousness? Yes No Duration _____
 6. **EARLY SIGNS:** Appears dazed or stunned Is confused about events Answers questions slowly Repeats Questions Forgetful (recent info)
 7. **Seizures:** Were seizures observed? No Yes Detail _____

B. Symptom Check List* Since the injury, has the person experienced any of these symptoms any more than usual today or in the past day?
Indicate presence of each symptom (0=No, 1=Yes). Lovell & Collins, 1998 JHTR

| PHYSICAL (10) | | COGNITIVE (4) | | SLEEP (4) | |
|---|-----|------------------------------------|-----|---|---------|
| Headache | 0 1 | Feeling mentally foggy | 0 1 | Drowsiness | 0 1 |
| Nausea | 0 1 | Feeling slowed down | 0 1 | Sleeping less than usual | 0 1 N/A |
| Vomiting | 0 1 | Difficulty concentrating | 0 1 | Sleeping more than usual | 0 1 N/A |
| Balance problems | 0 1 | Difficulty remembering | 0 1 | Trouble falling asleep | 0 1 N/A |
| Dizziness | 0 1 | COGNITIVE Total (0-4) _____ | | SLEEP Total (0-4) _____ | |
| Visual problems | 0 1 | EMOTIONAL (4) | | Exertion: Do these symptoms <u>worsen</u> with: Physical Activity <input type="checkbox"/> Yes <input type="checkbox"/> No <input type="checkbox"/> N/A Cognitive Activity <input type="checkbox"/> Yes <input type="checkbox"/> No <input type="checkbox"/> N/A Overall Rating: How <u>different</u> is the person acting compared to his/her usual self? (circle) Normal 0 1 2 3 4 5 6 Very Different | |
| Fatigue | 0 1 | Irritability | 0 1 | | |
| Sensitivity to light | 0 1 | Sadness | 0 1 | | |
| Sensitivity to noise | 0 1 | More emotional | 0 1 | | |
| Numbness/Tingling | 0 1 | Nervousness | 0 1 | | |
| PHYSICAL Total (0-10) _____ | | EMOTIONAL Total (0-4) _____ | | | |
| (Add Physical, Cognitive, Emotion, Sleep totals) Total Symptom Score (0-22) _____ | | | | | |

C. Risk Factors for Protracted Recovery (check all that apply)

| | | | |
|--|--|--|-------------------------------------|
| Concussion History? Y ___ N ___ | Headache History? Y ___ N ___ | Developmental History | Psychiatric History |
| Previous # 1 2 3 4 5 6+ | Prior treatment for headache | Learning disabilities | Anxiety |
| Longest symptom duration Days ___ Weeks ___ Months ___ Years ___ | History of migraine headache ___ Personal ___ Family | Attention-Deficit/ Hyperactivity Disorder | Depression Sleep disorder |
| If multiple concussions, less force caused reinjury? Yes ___ No ___ | | Other developmental disorder _____ | Other psychiatric disorder _____ |

List other comorbid medical disorders or medication usage (e.g., hypothyroid, seizures)

D. RED FLAGS for acute emergency management: Refer to the emergency department with sudden onset of any of the following:

| | | | |
|--------------------------|--|--|------------------------------------|
| * Headaches that worsen | * Looks very drowsy/ can't be awakened | * Can't recognize people or places | * Neck pain |
| * Seizures | * Repeated vomiting | * Increasing confusion or irritability | * Unusual behavioral change |
| * Focal neurologic signs | * Slurred speech | * Weakness or numbness in arms/legs | * Change in state of consciousness |

E. Diagnosis (ICD): ___ Concussion w/o LOC 850.0 ___ Concussion w/ LOC 850.1 ___ Concussion (Unspecified) 850.9 ___ Other (854) _____
 ___ No diagnosis

F. Follow-Up Action Plan Complete ACE Care Plan and provide copy to patient/family.

___ No Follow-Up Needed

___ Physician/Clinician Office Monitoring: Date of next follow-up _____

___ Referral:

___ Neuropsychological Testing

___ Physician: Neurosurgery ___ Neurology ___ Sports Medicine ___ Physiatrist ___ Psychiatrist ___ Other _____

___ Emergency Department

ACE Completed by: _____

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 This form is part of the "Heads Up: Brain Injury In Your Practice" tool kit developed by the Centers for Disease Control and Prevention (CDC).

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