

REPORT 7 OF THE COUNCIL ON SCIENCE AND PUBLIC HEALTH (A-13)  
Genetic Discrimination and the Genetic Information Nondiscrimination Act  
(Reference Committee E)

EXECUTIVE SUMMARY

Objectives. Genetic discrimination and the fear of it have negative effects on the delivery of clinical care. The Genetic Information Nondiscrimination Act (GINA), passed in 2008, is intended to protect individuals from genetic discrimination by health insurers and employers. However, GINA left unaddressed a number of areas in which individuals may experience genetic discrimination, and certain populations are not protected by its provisions. Other federal and state laws provide a patchwork of varied protections. Given the rapid advance of genomic technologies that are transforming health care, consistent and robust protections against genetic discrimination are needed and will help to foster patient trust and engagement in cutting-edge genomic based care. The Council has undertaken this review to briefly examine genetic discrimination and GINA and to identify gaps in protection and necessary steps toward strengthening protections.

Data Sources. Literature searches were conducted in the PubMed database for English-language articles published between 2000 and 2013 using the search terms “genetic discrimination,” “genetic information nondiscrimination act” and “GINA,” for the purpose of identifying articles detailing the history and recent cases of genetic discrimination, the impact that fear of genetic discrimination has on clinical care, the protective provisions of GINA and other laws, and assertions for strengthening protections. To capture reports that may not have been indexed on PubMed, a Google search was also conducted using the same search terms. Additional articles were identified by manual review of the references cited in these publications. The Library of Congress, Government Printing Office, and state databases were consulted for legislative language.

Results. Well-documented instances of genetic discrimination have occurred in recent history, and fears about genetic discrimination have led to refusal to undergo genetic testing among patients. This can result in serious health implications for individuals for whom genetic testing would be beneficial. Health care professionals also have expressed concern that their patients could experience discrimination after undergoing genetic testing. Many health care providers and patients are not aware of current protections against genetic discrimination, suggesting that efforts toward educating all health care professionals about protections are warranted. In addition, current protections must be strengthened since the shortcomings of GINA and other federal laws along with the inconsistency in state laws leave many patients vulnerable to genetic discrimination and misuse of their genetic information.

Conclusions. Patient care is negatively impacted by fear of genetic discrimination. GINA has afforded important protections, and increased awareness of it may reduce the fear. However, GINA leaves individuals vulnerable to discrimination in areas such as life, long-term care, and disability insurance, and does not extend to certain sectors of the population. The Council believes that the increasingly common uses of genetic information both inside and outside of the clinical setting and the difficulty in maintaining the privacy of individuals’ genetic information, combined with the negative impact of the fear of genetic discrimination on patient care, make it essential that robust and comprehensive protections against genetic discrimination and misuse of genetic information be enacted.

REPORT OF THE COUNCIL ON SCIENCE AND PUBLIC HEALTH

CSAPH Report 7-A-13

Subject: Genetic Discrimination and the Genetic Information Nondiscrimination Act

Presented by: Sandra A. Fryhofer, MD, Chair

Referred to: Reference Committee E  
(Lawrence K. Monahan, MD, Chair)

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1 INTRODUCTION

2  
3 Genetic discrimination and the fear of it have negative effects on the delivery of clinical care. The  
4 Genetic Information Nondiscrimination Act (GINA), passed nearly five years ago, is intended to  
5 protect individuals from genetic discrimination by health insurers and employers.<sup>1</sup> GINA was  
6 hailed as the “first major civil rights bill of the new century,”<sup>2</sup> and indeed, the fear of genetic  
7 discrimination appears to have lessened among some patients since its passage.<sup>3</sup> However, GINA  
8 left unaddressed a number of areas in which individuals may experience genetic discrimination; it  
9 does not extend to life, long-term care, or disability insurance, and certain populations are not  
10 protected by its provisions. Other federal and state laws provide a patchwork of varied protections.

11  
12 Given the rapid advance of genomic technologies that are transforming health care, the Council  
13 believes that consistent, robust protections against genetic discrimination are needed and will help  
14 to foster patient trust and engagement in care that while considered cutting-edge, has already  
15 become standard for an increasing number of medical conditions and treatments. The Council has  
16 undertaken this review to briefly examine genetic discrimination and GINA and to identify gaps in  
17 protection and necessary steps toward strengthening protections.

18  
19 METHODS

20  
21 Literature searches were conducted in the PubMed database for English-language articles published  
22 between 2000 and 2013 using the search terms “genetic discrimination,” “genetic information  
23 nondiscrimination act” and “GINA,” for the purpose of identifying articles detailing the history and  
24 recent cases of genetic discrimination, the impact that fear of genetic discrimination has on clinical  
25 care, the protective provisions of GINA and other laws, and assertions for strengthening  
26 protections. To capture reports that may not have been indexed on PubMed, a Google search was  
27 also conducted using the same search terms. Additional articles were identified by manual review  
28 of the references cited in these publications. The Library of Congress, Government Printing Office,  
29 and state databases were consulted for legislative language.

30  
31 THE GENETIC INFORMATION NONDISCRIMINATION ACT

32  
33 In 2008, after 13 years of effort on the part of many advocacy organizations including the  
34 American Medical Association (AMA), Congress passed GINA nearly unanimously.<sup>1</sup> Then-  
35 President George W. Bush signed it into law on March 21, 2008. GINA addresses discrimination in

1 two areas, health insurance and employment. A summary of GINA's provisions can be found in the  
2 Table. Title I of GINA prohibits group and individual health insurers from using a person's genetic  
3 information in determining eligibility or premiums and prohibits health insurers from requesting or  
4 requiring that a person undergo a genetic test in order to collect genetic information on that person  
5 for underwriting decisions.<sup>1</sup> Title II of GINA prohibits employers from using a person's genetic  
6 information in making employment decisions such as hiring, firing, job assignments, or any other  
7 terms of employment; and prohibits employers from requesting, requiring, or purchasing genetic  
8 information about a person or their family members.<sup>1</sup>

9  
10 For the purposes of GINA, "genetic information" is defined as a person's genetic test results, the  
11 genetic test results of a person's family members (up to and including fourth-degree relatives), any  
12 manifestation of a disease or disorder in a family member, and participation of a person or family  
13 member in research that includes genetic testing, counseling, or education.<sup>1</sup> A "genetic test" refers  
14 to any test that assesses genotypes, mutations, or chromosomal changes;<sup>1</sup> for example, tests to  
15 detect hereditary breast or colorectal cancer mutations, examination of the genetic properties of a  
16 tumor, tests to diagnose a genetic disease such as Huntington's, and carrier screening for disorders  
17 such as cystic fibrosis (CF).<sup>2</sup> Examples of tests that are not considered to yield genetic information  
18 are complete blood counts, cholesterol tests, and liver-function tests.<sup>2</sup>

19  
20 Importantly, GINA does not prohibit health insurance underwriting or employment decisions based  
21 on current health status, including manifest disease of a genetic nature. Rather, it is intended to  
22 protect individuals with a genetic predisposition to disease that has not manifested, whether or not  
23 an individual has knowledge about that predisposition based on his or her own genetic test results  
24 or the genetic test results or manifestation of disease in a family member. GINA is based on the  
25 premise that it is unfair for a health insurer or an employer to make a decision about an individual  
26 based on a condition that may or may not actually develop in the future.<sup>4</sup> Therefore, GINA is  
27 protective only before genetic conditions become manifest. Once a person is symptomatic, GINA is  
28 no longer protective.

## 30 GENETIC DISCRIMINATION

31  
32 Genetic discrimination is considered the differential and adverse treatment of asymptomatic  
33 individuals based solely on their or their family members' actual or presumed genetic  
34 characteristics.<sup>5</sup>

### 36 *Cases of Genetic Discrimination*

37  
38 Well-documented instances of genetic discrimination have occurred in recent history. For example,  
39 in the 1970s, some states began to mandate sickle cell anemia screening for African-Americans.  
40 However, inadequate education and counseling about sickle cell disease resulted in confusion about  
41 the difference between carrying the sickle cell trait and having sickle cell disease.<sup>6</sup> Healthy carriers  
42 of the sickle cell trait suffered adverse employment actions, and a stigma developed that African-  
43 Americans were inherently more susceptible to genetic disease than were members of other ethnic  
44 and/or racial groups.<sup>6</sup>

45  
46 In 2001, the Equal Employment Opportunity Commission (EEOC) filed a claim against Burlington  
47 Northern Santa Fe for testing its employees who developed carpal tunnel syndrome for a rare  
48 genetic condition that is sometimes causal of the syndrome.<sup>7</sup> Employees examined by company  
49 physicians were not told that the blood being drawn during the examination was being used for  
50 genetic testing. An employee who refused testing was threatened with termination.<sup>7</sup>

1 Several cases of health insurance discrimination have been published.<sup>8-12</sup> Below are examples.

- 2 • Two children who were carriers of a mutation that causes alpha-1 antitrypsin deficiency  
3 were denied coverage by their mother's health insurance company even though they would  
4 never develop the disease (alpha-1 antitrypsin deficiency is a recessive disease, so carriers  
5 who have only one copy of the mutation will not develop disease).
- 6 • A young boy who was a carrier of a mutation for Long QT Syndrome was denied coverage  
7 under his father's health insurance policy because of his "pre-existing condition," even  
8 though his condition was not manifest.
- 9 • A young woman who had undergone prophylactic mastectomy and hysterectomy was  
10 denied coverage when her health insurance company requested her medical records and  
11 discovered that she carried a *BRCA1* mutation associated with an increased risk of breast  
12 cancer.

13  
14 Since the enactment of GINA's health insurance and employment provisions, only a modest  
15 number of genetic discrimination complaints have been filed under its provisions; in 2012, 280  
16 cases of genetic discrimination were filed out of nearly 100,000 total discrimination cases filed.<sup>13,14</sup>  
17 It is possible that the small number of cases reflects the effectiveness of GINA at discouraging the  
18 practice of genetic discrimination in the health insurance and employment sectors, or alternatively,  
19 discrimination continues to occur but is unrecognized or unreported, possibly because awareness of  
20 GINA is low.

#### 21 *Fear of Genetic Discrimination*

22  
23 Fears about genetic discrimination have led to refusal to undergo genetic testing among  
24 patients.<sup>15-18</sup> This can result in serious health implications for individuals for whom genetic testing  
25 would be beneficial. Even among those who do undergo genetic testing, many withhold test results  
26 from their physicians, and some request that their results be placed in a "shadow chart" or withheld  
27 entirely from their medical record.<sup>18-20</sup> This lack of information can have detrimental effects on  
28 future care of the patient; treating physicians unfamiliar with the patient will have no record of  
29 genetic test results unless volunteered by the patient.

30  
31 A majority of health care professionals surveyed also have expressed concern that their patients  
32 could experience discrimination after undergoing genetic testing.<sup>21,22</sup> Survey data demonstrate that  
33 those with the strongest concern about genetic discrimination are more likely not to refer patients to  
34 genetics professionals (medical geneticists and genetic counselors), effectively preventing their  
35 patients from receiving optimal care.<sup>23</sup>

36  
37 Fear of genetic discrimination, on the part of both patients and physicians, also has detrimental  
38 effects on research. Potential research participants have refused to be part of genetic studies  
39 because of fear that their genetic test results might not remain confidential.<sup>16</sup>

40  
41 Only a few studies assessing fear of genetic discrimination after the passage of GINA have been  
42 completed, but collectively, they find that despite the existence of GINA, fear has persisted among  
43 some groups. In a post-GINA survey of individuals who had considered genetic testing for  
44 hereditary breast and ovarian cancer, 60% indicated that they were worried about health insurance  
45 discrimination and 28% were worried about employment discrimination; 52%, 33%, and 34% were  
46 worried about life, disability, and long-term care insurance discrimination, respectively.<sup>3</sup> In another  
47 study, structured interviews with 64 patients at risk for genetic diseases revealed that they often did  
48 not trust how laws would work in real world circumstances, and would consider withholding  
49 genetic information or ask for it not to be included in their medical record.<sup>19,20</sup>

1 Like patients, some health care providers continue to worry about genetic discrimination after the  
2 passage of GINA. In a survey of family physicians, 49%, 44%, and 42% were “highly concerned”  
3 about discrimination in life, health, and long-term care insurance, respectively.<sup>24</sup> More than 80% of  
4 obstetrician-gynecologists and oncologists also report that they are very or somewhat concerned  
5 about genetic discrimination.<sup>25</sup>

6  
7 Among patients reporting fear of genetic discrimination, improved knowledge of GINA and its  
8 protections appears to lessen the fear. After receiving information about GINA, more than half of  
9 individuals who had considered genetic testing for hereditary breast and ovarian cancer reported  
10 that the information made them less worried about genetic discrimination.<sup>3</sup> However, unlike  
11 patients, knowledge of GINA does not appear to lessen the fear of genetic discrimination among  
12 physicians. In a survey, family physicians who were knowledgeable about GINA reported being no  
13 less concerned about genetic discrimination than were family physicians with little or no  
14 knowledge about it.<sup>24</sup> More research is required to examine this finding as it may be the result of  
15 several factors, including doubt about the real-world utility of GINA’s current protections or a  
16 belief that GINA’s current protections are inadequate.

## 17 18 PHYSICIAN ROLE IN PROTECTING AGAINST GENETIC DISCRIMINATION

19  
20 Genomic-based technologies are becoming an increasingly routine part of medical care. Every  
21 newborn, with few exceptions, undergoes a panel of genetic tests (which is continually expanding)  
22 at birth to detect inherited conditions that are vitally important to treat early in life.<sup>26</sup> Several  
23 clinical guidelines now include genetic testing, and the safe and effective use of many drugs  
24 requires knowledge of the patient’s genotype.<sup>27</sup> Genetic tests are available for risk assessment,  
25 diagnosis, and/or management of nearly 3,000 diseases,<sup>28</sup> and whole-genome sequencing is gaining  
26 traction as a useful clinical tool.<sup>29</sup> Genomic data is also increasingly common in non-clinical  
27 applications. Direct-to-consumer genetic testing companies analyze customers’ DNA to reveal  
28 information about non-medical traits, and genealogy services analyze customers’ DNA samples to  
29 deliver information on genetic ethnicity.<sup>30,31</sup> With more frequent use of technologies that involve  
30 analysis of patients’ genomic information, the potential for misuse and discrimination grows. In a  
31 troubling recent example, an 11-year old boy who carries a mutation for CF was reportedly ordered  
32 by school administrators to transfer to a different school for the protection of another student with  
33 CF, even though carriers do not pose a threat to those with CF or to anyone else.<sup>32</sup>

34  
35 Physicians have historically advocated for measures to safeguard against the inappropriate use of  
36 patients’ medical information, in part because use of such information to harm or penalize patients  
37 deters patients from seeking needed medical treatment. Fears of inappropriate use of medical  
38 information also undermine the truthful and accurate communication between patients and  
39 physicians essential to the provision of quality medical care.

### 40 41 *Physician Knowledge of Protections Against Genetic Discrimination*

42  
43 A majority of physicians report being concerned about genetic privacy,<sup>33</sup> yet a gap in physician  
44 knowledge about GINA exists. For example, only approximately 10% of family physicians report  
45 being aware of GINA’s existence and have a basic understanding of its protections.<sup>24</sup>

46  
47 Although knowledge of GINA does not appear to reduce concerns about genetic discrimination  
48 among family physicians,<sup>24</sup> awareness of protections may have lessened the fear of genetic  
49 discrimination among other health care professionals. In a recent study, cancer genetics  
50 professionals who are familiar with protections afforded by federal laws other than GINA (the  
51 study was conducted before GINA’s passage) reported less concern about genetic discrimination

1 than did non-genetics professionals who were unfamiliar with protections.<sup>34</sup> This may reflect the  
2 importance given to genetic information by cancer genetics professionals, but it also suggests that  
3 efforts toward educating all health care professionals about protections are warranted. Such  
4 education could lead to more appropriate referral for genetic services and increased uptake of  
5 genetic testing among patients, ultimately resulting in better patient care.<sup>34</sup> Education of consumers  
6 and patients is also important because fear of discrimination may prevent individuals from  
7 speaking to their physicians about genetic testing in the first place.<sup>3</sup>

8  
9 Physicians have a duty to keep their patients' genetic information confidential, yet dilemmas arise  
10 when such information has consequences for the patient's family members. Many physicians feel  
11 obligated to inform and/or treat relatives who may be at risk.<sup>20</sup> AMA Ethical Opinion E-2.131,  
12 "Disclosure of Familial Risk in Genetic Testing," states that physicians in this situation should  
13 counsel patients on the implications of genetic information for their relatives, and identify  
14 circumstances under which they would expect patients to notify relatives about their own genetic  
15 test results. A basic understanding of the protections afforded by anti-discrimination laws is needed  
16 for physicians who will likely get questions about potential misuse of genetic information from  
17 patients and relatives.

#### 18 19 ADEQUACY OF CURRENT PROTECTIONS

20  
21 The persistent concern about genetic discrimination among some health care professionals and  
22 patients is not unreasonable given the shortcomings of GINA. While GINA prohibits  
23 discrimination by health insurers, it does not extend to life, long-term care, or disability insurance.  
24 Additionally, some groups are not afforded GINA's protections. For example, employers with less  
25 than 15 employees are exempt from GINA's employment discrimination provisions.<sup>35</sup> Also,  
26 patients obtaining care through the Veterans Health Administration (VHA) and the Indian Health  
27 Service also are not protected by GINA, nor are federal civilian employees participating in the  
28 Federal Employee Health Benefits Program or U.S. military members participating in the Tricare  
29 program.<sup>35</sup> These exceptions exist because GINA amended existing health insurance and  
30 employment laws that do not apply to the aforementioned groups.<sup>35</sup> Some protections for these  
31 groups are afforded by Executive Orders (for federal civilian employees) or by internal policies  
32 similar to the protections afforded by GINA (U.S. military and VHA).<sup>35</sup>

33  
34 In addition to GINA, other laws only partially protect against genetic discrimination in the health  
35 insurance realm. The Health Insurance Portability and Accountability Act (HIPAA) of 1996  
36 specifically lists genetic information as protected health information and explicitly states that a  
37 genetic risk factor for disease cannot be considered a preexisting condition.<sup>36</sup> HIPAA prevents  
38 health insurers from increasing the cost of an individual's insurance discriminatorily, but insurance  
39 companies may raise an employer's group premiums based on the genetic information of its  
40 employees as a whole.<sup>6</sup> HIPAA also does not apply to the use of genetic information for  
41 individuals who purchase health insurance independently.<sup>6</sup> The Affordable Care Act's (ACA)  
42 protection against denial of health insurance due to preexisting conditions does not strengthen  
43 GINA's protections, since genetic information is not considered a preexisting condition under the  
44 ACA.<sup>37</sup>

45  
46 In the employment realm, the Americans with Disabilities Act (ADA) prohibits employment  
47 discrimination based on a disability, the history of a disability, or a perceived disability.<sup>38</sup> However,  
48 it is not clear whether the ADA protects against genetic discrimination in employment decisions.<sup>39</sup>  
49 EEOC guidelines appear to conflict with court decisions that suggest genetic test results may be  
50 used in employment decisions.<sup>6</sup>

1 Adding complexity to the shortcomings of GINA is the patchwork of state laws addressing genetic  
2 discrimination. Slightly fewer than half of U.S. states have laws providing additional protection  
3 against discrimination in aspects of life, long-term care, and disability insurance, as well as in other  
4 areas, that are not present in GINA.<sup>6,40</sup> For example, California law prohibits genetic discrimination  
5 in such areas as housing, mortgage lending, education, life insurance and elections.<sup>41</sup> Arizona  
6 statute prohibits the use of genetic information in the underwriting of life and disability insurance  
7 policies.<sup>42</sup> In contrast, many states' protections are no more strict than those afforded by GINA.<sup>40</sup>  
8 Importantly, in states that provide more comprehensive protections than those provided by GINA,  
9 GINA does not preempt state law.

10  
11 The shortcomings of GINA and other federal laws along with the inconsistency in state laws leave  
12 many patients vulnerable to genetic discrimination and misuse of their genetic information.  
13 Further, physicians are placed in the difficult position of explaining to patients confusing genetic  
14 discrimination protections that vary by state and by individual circumstance.

15  
16 A very important additional consideration is how difficult it has become to maintain the privacy  
17 and security of genomic information. In October 2012, the Presidential Commission for the Study  
18 of Bioethical Issues concluded that efforts to de-identify such information are exceptionally  
19 challenging and will gradually become impossible.<sup>43</sup> Indeed, in January 2013, a group of scientists  
20 demonstrated that the genetic information provided by individuals who had been assured  
21 anonymity can in fact be re-identified.<sup>44-46</sup> Therefore, given the rapid uptake of genomic-based  
22 technologies in both the clinical setting and outside the clinic, there is a pressing need to move  
23 quickly to mitigate inappropriate uses of genomic information. It is often asserted that the  
24 important protections that GINA currently provides should be extended to cover other areas in  
25 which individuals could experience genetic discrimination, such as in life, long-term care, and  
26 disability insurance coverage.<sup>6,43,47</sup>

## 27 28 AMA POLICY ON GENETIC DISCRIMINATION

29  
30 AMA policy and Ethical Opinion relating to genetic discrimination is listed in Appendix I. Briefly,  
31 AMA policy explicitly supports prohibitions on the use of genetic information in the context of  
32 health insurance. Policy H-185.972, "Genetic Information and Insurance Coverage," states that  
33 health insurance providers should be prohibited from: 1) using genetic information to deny or limit  
34 any health benefit coverage; 2) establishing differential rates or premium payments; 3) requesting  
35 or requiring collection or disclosure of genetic information; and 4) releasing genetic information  
36 without express prior written authorization of the individual. Policy H-165.856, "Health Insurance  
37 Market Regulation," similarly states that an individual's genetic information should not be used to  
38 determine his or her health insurance premium. Ethical opinions further address genetic  
39 information as it relates to genetic discrimination in health insurance. E-2.135, "Insurance  
40 Companies and Genetic Information," and E-2.137 "Ethical Issues in Carrier Screening of Genetic  
41 Disorders," state that genetic testing results should not be shared with health insurers or other third  
42 parties, and that health care providers should ensure that genetic testing results are removed before  
43 fulfilling requests to share medical records.

44  
45 In the employment context, AMA policy is silent. However, Ethical Opinion E-2.132, "Genetic  
46 Testing by Employers," states that it is generally inappropriate to exclude workers with genetic  
47 risks of disease from the workplace because of their risk, and that the use of genetic testing to make  
48 employment decisions can result in unfair discrimination.

49  
50 Lengthy AMA policy generally addresses patient privacy and confidentiality (H-315.983, "Patient  
51 Privacy and Confidentiality"), stating that genetic information should be kept confidential and

1 should not be disclosed to third parties without the explicit informed consent of the tested  
2 individual. It further directs the AMA Board of Trustees to monitor and support federal legislation  
3 that will afford patients protection against discrimination on the basis of genetic testing.

4  
5 *AMA Legislative Principles*

6  
7 Early in 2013, the AMA Council on Legislation studied the issue of genetic discrimination and  
8 developed a set of legislative principles that could guide AMA advocacy activities in the absence  
9 of explicit AMA policy. The complete text of the principles can be found in Appendix II. Briefly,  
10 the principles state that prohibitions on genetic discrimination are essential to advancements in  
11 medical knowledge and clinical care, and it is part of a physician's duty to safeguard against the  
12 inappropriate use of patient medical information for non-medical purposes and to promote open  
13 and honest patient-physician communications. The principles further state that comprehensive  
14 federal protections against genetic discrimination are needed since patients remain at risk of  
15 discrimination in a broad array of areas. The AMA Board of Trustees approved the principles in  
16 March of 2013.

17  
18 **CONCLUSIONS**

19  
20 The AMA has been a strong opponent of discrimination based on genetic information, in part  
21 because patient care is negatively impacted by fear of such discrimination. GINA has afforded  
22 important protections, and increased awareness of it may reduce the fear. However, GINA leaves  
23 individuals vulnerable to discrimination in areas such as life, long-term care, and disability  
24 insurance, and does not extend to certain sectors of the population. Physicians are impeded in the  
25 delivery of care when patients are not forthcoming about genetic information or ask for measures  
26 such as withholding genetic information from medical records. Physicians also may be expected to  
27 be unreasonably fluent in detailed legal nuances of current protections. The Council believes that  
28 the increasingly common uses of genetic information both inside and outside of the clinical setting  
29 and the difficulty in maintaining the privacy of individuals' genetic information, combined with the  
30 negative impact of the fear of genetic discrimination on patient care, make it essential that robust  
31 and comprehensive protections against genetic discrimination and misuse of genetic information be  
32 enacted. Such protections would benefit physicians, the research community, and most importantly,  
33 patients.

34  
35 **RECOMMENDATIONS**

36  
37 The Council on Science and Public Health recommends that the following statements be adopted  
38 and the remainder of this report be filed:

- 39  
40 1. That our American Medical Association (AMA) strongly oppose discrimination based on  
41 an individual's genetic information. (New HOD Policy)  
42  
43 2. That our AMA pursue and support legislation intended to provide robust and  
44 comprehensive protections against genetic discrimination and misuse of genetic  
45 information. (Directive to Take Action)  
46  
47 3. That our AMA support education for health care providers and patients on the protections  
48 against genetic discrimination currently afforded by federal and state laws. (New HOD  
49 Policy)

Fiscal note: \$10,000



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Table. Details of the Genetic Information Nondiscrimination Act (GINA). Adapted from Hudson et al., 2008.<sup>2</sup>

<b>What GINA does</b>
Prohibits group and individual health insurers from using a person's genetic information in determining eligibility or premiums
Prohibits an insurer from requesting or requiring that a person undergo a genetic test
Prohibits employers from using a person's genetic information in making employment decisions such as hiring, firing, job assignments, or any other terms of employment
Prohibits employers from requesting, requiring, or purchasing genetic information about persons or their family members
Enforced by the Department of Health and Human Services, the Department of Labor, and the Department of Treasury, along with the Equal Opportunity Employment Commission; remedies for violations include corrective action and monetary penalties
<b>What GINA does not do</b>
Does not prevent health care providers from recommending genetic tests to their patients
Does not mandate coverage for any particular test or treatment
Does not prohibit medical underwriting based on current health status, including manifest disease of a genetic nature
Does not cover life, disability, or long-term-care insurance
Does not apply to members of the military or federal civilian employees
<b>Key terms</b>
"Genetic information" includes information about:
A person's genetic tests
Genetic tests of a person's family members (up to and including fourth-degree relatives)
Any manifestation of a disease or disorder in a family member
Participation of a person or family member in research that includes genetic testing, counseling, or education
"Genetic tests" refers to tests that assess genotypes, mutations, or chromosomal changes
Examples of tests that would yield protected genetic information are:
Tests for <i>BRCA1/BRCA2</i> (breast cancer) or <i>HNPCC</i> (colon cancer) mutations
Classifications of genetic properties of an existing tumor to help determine therapy
Tests for Huntington's disease mutations
Carrier screening for disorders such as cystic fibrosis, sickle cell anemia, spinal muscular atrophy, and fragile X syndrome
Examples of tests that would <u>not</u> yield protected genetic information are:
Routine tests such as complete blood counts, cholesterol tests, and liver-function tests

## Appendix I. AMA Policy and Ethics Opinions Relating to Genetic Discrimination

### H-185.972 Genetic Information and Insurance Coverage

AMA believes: (1) Health insurance providers should be prohibited from using genetic information, or an individual's request for genetic services, to deny or limit any health benefit coverage or establish eligibility, continuation, enrollment or contribution requirements. (2) Health insurance providers should be prohibited from establishing differential rates or premium payments based on genetic information or an individual's request for genetic services. (3) Health insurance providers should be prohibited from requesting or requiring collection or disclosure of genetic information. (4) Health insurance providers and other holders of genetic information should be prohibited from releasing genetic information without express prior written authorization of the individual. Written authorization should be required for each disclosure and include to whom the disclosure would be made. (BOT Rep. 15, I-96; Reaffirmed: CMS Rep. 8, A-06; Reaffirmed in lieu of Res. 102, A-10)

### H-315.983 Patient Privacy and Confidentiality

(1) Our AMA affirms the following key principles that should be consistently implemented to evaluate any proposal regarding patient privacy and the confidentiality of medical information: (7) Genetic information should be kept confidential and should not be disclosed to third parties without the explicit informed consent of the tested individual. (17) Our AMA Board of Trustees will actively monitor and support legislation at the federal level that will afford patients protection against discrimination on the basis of genetic testing. (BOT Rep. 9, A-98; Reaffirmation I-98; Appended: Res. 4, and Reaffirmed: BOT Rep. 36, A-99; Appended: BOT Rep. 16 and Reaffirmed: CSA Rep. 13, I-99; Reaffirmation A-00; Reaffirmed: Res. 246 and 504 and Appended Res. 504 and 509, A-01; Reaffirmed: BOT Rep. 19, I-01; Appended: Res. 524, A-02; Reaffirmed: Sub. Res. 206, A-04; Reaffirmed: BOT Rep. 24, I-04; Reaffirmed: BOT Rep. 19, I-06; Reaffirmation A-07; Reaffirmed: BOT Rep. 19, A-07; Reaffirmed: CEJA Rep. 6, A-11; Reaffirmed in lieu of Res. 705, A-12)

### H-165.856 Health Insurance Market Regulation

Our AMA supports the following principles for health insurance market regulation: (4) Strict community rating should be replaced with modified community rating, risk bands, or risk corridors. Although some degree of age rating is acceptable, an individual's genetic information should not be used to determine his or her premium; (CMS Rep. 7, A-03; Reaffirmed: CMS Rep. 6, A-05; Reaffirmation A-07; Reaffirmed: CMS Rep. 2, I-07; Reaffirmed: BOT Rep. 7, A-09; Res. 129, A-09; Reaffirmed: CMS Rep. 9, A-11; Reaffirmed in lieu of Res. 811, I-11; Reaffirmed in lieu of Res. 109, A-12; Reaffirmed in lieu of Res. 125, A-12; Reaffirmed: Res. 239, A-12)

### E-2.132 Genetic Testing by Employers

As a result of the human genome project, physicians will be able to identify a greater number of genetic risks of disease. Among the potential uses of the tests that detect these risks will be screening of potential workers by employers. Employers may want to exclude workers with certain genetic risks from the workplace because these workers may become disabled prematurely, impose higher health care costs, or pose a risk to public safety. In addition, exposure to certain substances in the workplace may increase the likelihood that a disease will develop in the worker with a genetic risk for the disease. (1) It would generally be inappropriate to exclude workers with genetic risks of disease from the workplace because of their risk. Genetic tests alone do not have sufficient predictive value to be relied upon as a basis for excluding workers. Consequently, use of the tests would result in unfair discrimination against individuals who have positive test results. In addition, there are other ways for employers to serve their legitimate interests. Tests of a worker's actual capacity to meet the demands of the job can be used to ensure future employability and protect the

public's safety. Routine monitoring of a worker's exposure can be used to protect workers who have a genetic susceptibility to injury from a substance in the workplace. In addition, employees should be advised of the risks of injury to which they are being exposed. (2) There may be a role for genetic testing in the exclusion from the workplace of workers who have a genetic susceptibility to injury. At a minimum, several conditions would have to be met: (a) The disease develops so rapidly that serious and irreversible injury would occur before monitoring of either the worker's exposure to the toxic substance or the worker's health status could be effective in preventing the harm. (b) The genetic testing is highly accurate, with sufficient sensitivity and specificity to minimize the risk of false negative and false positive test results. (c) Empirical data demonstrate that the genetic abnormality results in an unusually elevated susceptibility to occupational injury. (d) It would require undue cost to protect susceptible employees by lowering the level of the toxic substance in the workplace. The costs of lowering the level of the substance must be extraordinary relative to the employer's other costs of making the product for which the toxic substance is used. Since genetic testing with exclusion of susceptible employees is the alternative to cleaning up the workplace, the cost of lowering the level of the substance must also be extraordinary relative to the costs of using genetic testing. (e) Testing must not be performed without the informed consent of the employee or applicant for employment. (IV) Issued June 1991 based on the report "Genetic Testing by Employers," adopted June 1991 (JAMA 1991; 266: 1827-1830).

#### E-2.135 Insurance Companies and Genetic Information

Physicians should not participate in genetic testing by health insurance companies to predict a person's predisposition for disease. As a corollary, it may be necessary for physicians to maintain separate files for genetic testing results to ensure that the results are not sent to health insurance companies when requests for copies of patient medical records are fulfilled. Physicians who withhold testing results should inform insurance companies that, when medical records are sent, genetic testing results are not included. This disclosure should occur with all patients, not just those who have undergone genetic testing. (IV) Issued June 1994 based on the report "Physician Participation in Genetic Testing by Health Insurance Companies," adopted June 1993; Updated June 1996.

#### E-2.137 Ethical Issues in Carrier Screening of Genetic Disorders

All carrier testing must be voluntary, and informed consent from screened individuals is required. Confidentiality of results is to be maintained. Results of testing should not be disclosed to third parties without the explicit informed consent of the screened individual. Patients should be informed as to potential uses for the genetic information by third parties, and whether other ways of obtaining the information are available when appropriate. Carrier testing should be available uniformly among the at-risk population being screened. One legitimate exception to this principle is the limitation of carrier testing to individuals of childbearing age. In pursuit of uniform access, physicians should not limit testing only to patients specifically requesting testing. If testing is offered to some patients, it should be offered to all patients within the same risk category. The direction of future genetic screening tests should be determined by well-thought-out and well-coordinated social policy. Third parties, including insurance companies or employers, should not be permitted to discriminate against carriers of genetic disorders through policies which have the ultimate effect of influencing decisions about testing and reproduction. (IV, V) Issued June 1994 based on the report "Ethical Issues in Carrier Screening for Cystic Fibrosis and Other Genetic Disorders," adopted June 1991.

Appendix II. AMA Legislative Principles on Genetic Discrimination and Surreptitious Testing  
(Approved by the Board of Trustees in March 2013)

1. Physicians support efforts to prohibit genetic discrimination broadly as well as surreptitious testing, because they are essential to advancements in medical knowledge and clinical care, and because part of a physician's duty is to safeguard against the inappropriate use of patient medical information for non-medical purposes and promote open and honest physician-patient communications.
2. Comprehensive federal protection against genetic discrimination is needed because patients remain at-risk of discrimination in a broad array of areas such as life, long-term care, and disability insurance as well as housing, education, public accommodations, mortgage lending, and elections.
3. Federal law should not preempt state laws that provide a greater level of protection against genetic discrimination.